

DRCOG 2040 METRO VISION REGIONAL TRANSPORATION PLAN DENVER SOUTHERN SUBAREA 8-HOUR OZONE CONFORMITY DETERMINATION

for the DRCOG 2040 Fiscally Constrained Regional Transportation Plan

and the
2018-2021 Transportation Improvement Program

and the
Southern Subarea Portion of the Upper Front Range 2040 Regional Transportation Plan
and the 2018-2021 State Transportation Improvement Program
for the Upper Front Range Transportation Planning Region

Adopted April 19, 2017

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ABSTRACT

TITLE: DRCOG 2040 Metro Vision Regional Transportation Plan Denver Southern Subarea 8-Hour Ozone Conformity Determination for the DRCOG 2040 Fiscally Constrained Regional Transportation Plan and the Amended 2018-2021 Transportation Improvement Program and the Southern Subarea Portion of the Upper Front Range 2040 Regional Transportation Plan and the 2018-2021 State Transportation Improvement Program for the Upper Front Range Transportation Planning Region

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SUBJECT: Air quality conformity of the Denver region's and the Southern Subarea Portion of the Upper Front Range region's respective long-range transportation plans and short-range improvement programs

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ABSTRACT: Demonstration of the Southern Subarea of 8-hour ozone nonattainment area's meeting of federally prescribed air pollution emissions tests for the 8-hour ozone standard.

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Chapter 1. Introduction

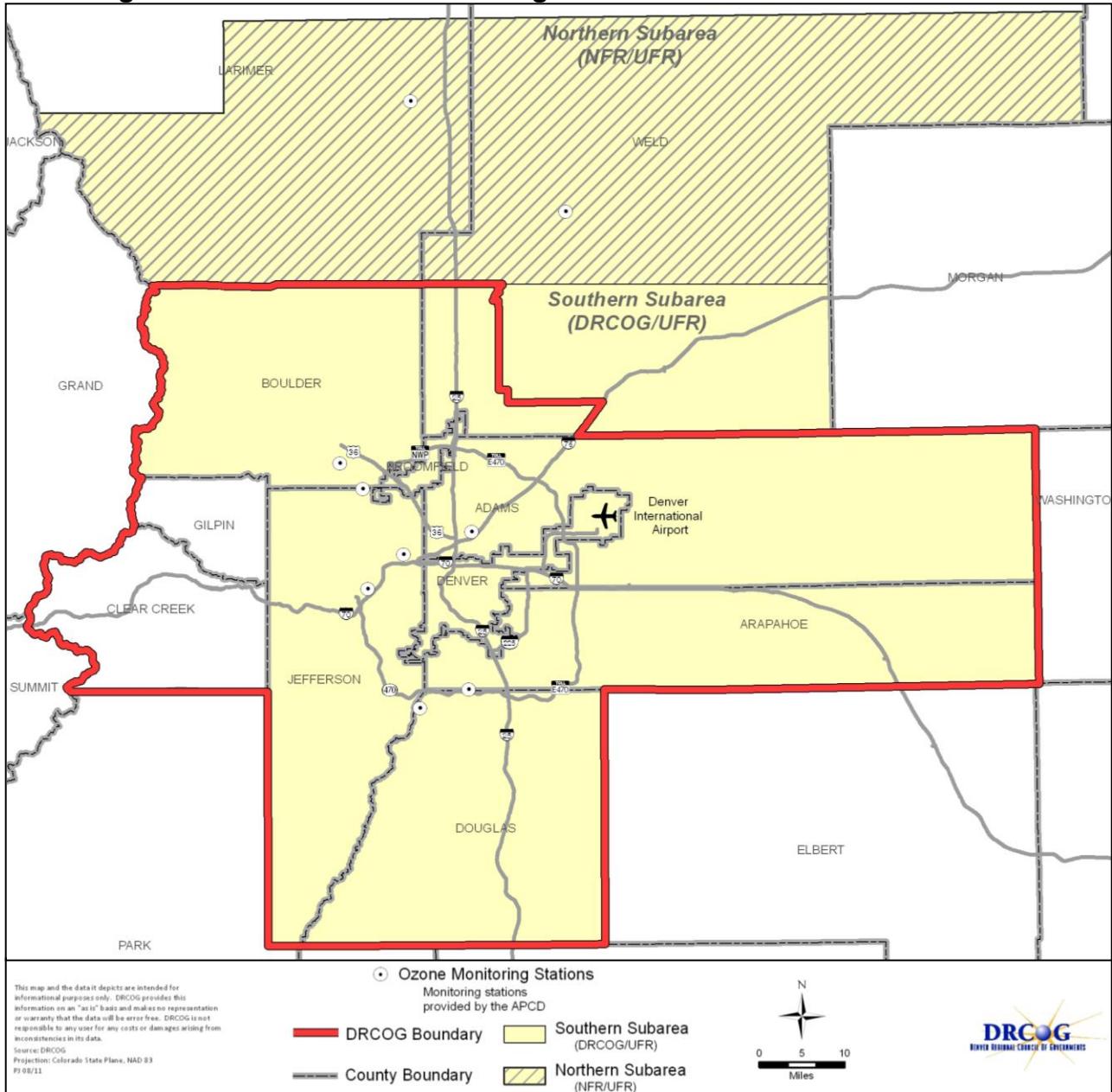
Background—8-Hour Ozone Nonattainment Area

In 2008, the U.S. Environmental Protection Agency (EPA) lowered the National Ambient Air Quality Standards (NAAQS) for ground-level ozone to 0.075 parts per million (ppm) from the 1997 standard of 0.080 ppm. On April 30, 2012, the EPA designated Denver-North Front Range Area as marginal nonattainment under the 2008 ozone standard (0.075 ppm). The marginal nonattainment designation does not impose any new planning requirements on the State of Colorado at this time; however, because the Denver-North Front Range Area did not meet the standard by 2015, new requirements will be imposed in the future, due to a redesignation as a moderate nonattainment area.

EPA's final rule designating areas for the 2008 ozone NAAQS became effective July 20, 2012. According to the EPA's *Transportation Conformity Guidance for 2008 Ozone Nonattainment Areas*, a conformity determination must be made with regard to the 2008 ozone NAAQS for metropolitan transportation plans and transportation improvement programs (TIP) within one year after the effective date of the nonattainment designation. The initial conformity determination of the fiscally constrained regional transportation plans (RTP) and TIPs with regard to the 2008 ozone NAAQS has been demonstrated by the two Metropolitan Planning Organizations (MPOs), the Denver Regional Council of Governments (DRCOG) and the North Front Range Metropolitan Planning Organization (NFRMPO), and one Transportation Planning Region (TPR), the Upper Front Range (UFR) TPR, that comprise the 8-hour nonattainment area, by April 2013. FHWA made a conformity determination finding for both DRCOG and the NFRMPO in separate letters dated May 30, 2013.

The Denver-North Front Range 8-hour Ozone Nonattainment Area for the 2008 ozone NAAQS keeps the same boundary as the nonattainment area under the 1997 ozone NAAQS, which covers the counties of: Adams, Arapahoe, Boulder, Broomfield, Denver, Douglas, Jefferson, and parts of Larimer and Weld Counties that have the highest concentration of emissions. Figure 1 shows the entire 8-hour ozone nonattainment area, which is comprised of two subareas (Northern and Southern). The boundary between the two subareas is the Boulder/Larimer County line extended through southern Weld County to the Morgan County line.

Figure 1 Denver-North Front Range Nonattainment Area and Subareas



EPA found that the motor vehicle emissions budgets (MVEB) for nitrogen oxides (NO_x) and volatile organic compounds (VOC) contained in the Denver-North Front Range 8-Hour Ozone Attainment Plan under the 1997 ozone NAAQS are adequate for transportation conformity purposes (75 FR 9893, March 4, 2010) effective on March 19, 2010. EPA subsequently approved the NO_x and VOC MVEBs for transportation conformity purposes in its final rule on August 5, 2011 (76 FR 47443, effective September 6, 2011). As a result, DRCOG and NFRMPO are required to use these budgets for subsequent transportation conformity determinations.

According to the EPA's *Transportation Conformity Guidance for 2008 Ozone Nonattainment Areas*, if 1997 ozone budgets are available for each analysis year in a conformity determination for the 2008 ozone NAAQS, an area would use 1997 ozone budgets that are established for that year.

Federal Requirements

An MPO is required to show conformity of its fiscally constrained RTP and TIP with the State Implementation Plan (SIP) for air quality before transportation plans and programs are adopted. The TIP and STIP are "living" programming documents amended several times a year. New conformity determinations must be made when there are additions or deletions of funded regionally significant projects not depicted as such in a current conformity determination. This action is required under Section 176(c) of the Clean Air Act, as amended in 1990. Conformity to an air quality implementation plan is defined in the Clean Air Act as conformity to the implementation plan's purpose of eliminating or reducing the severity and number of violations of the NAAQSS and achieving expeditious attainment of such standards. In addition, activities may not cause or contribute to new violations of air quality standards, exacerbate existing violations, or interfere with the timely attainment of required emissions reductions towards attainment. For pollutants for which a region currently meets standards but was formerly in nonattainment, the applicable SIP may also be referred to as a maintenance plan, which demonstrates continued attainment of the standards.

The EPA final transportation conformity rule is located at 40 CFR Part 93, Subpart A. To address revised standards and changes in conformity requirements, EPA has promulgated several amendments to the final rule in recent years.

It should be noted conformity determinations for the new 0.070 ppm ozone standard (set in October 2015) will not have to be prepared until after an associated SIP is completed sometime in 2017.

Conformity Regulations for the 8-Hour Ozone

On January 9, 2008, the EPA administrator signed an amendment to the conformity rule, (the "Final Rule"), to implement the provisions of SAFETEA-LU. The Final Rule was promulgated February 25, 2008. The most recent EPA revision to the conformity rule occurred on March 14, 2012 (77 FR 14979, effective April 13, 2012).

According to 40 CFR §93.109 of the Transportation Conformity Rule, criteria and procedures for determining conformity of transportation plans, programs, and projects must satisfy different criteria depending on whether the state has submitted a SIP revision, and whether the EPA has approved

such submittal. In this case, EPA found the submitted NOx and VOC motor vehicle emissions budgets (MVEB) adequate (ref. 75 FR 9893, March 4, 2010) and approved these emission budgets on August 5, 2011 (76 FR 47443). Therefore, conformity must be demonstrated for those MVEBs as per 40 CFR §93.118 as described below:

§93.109(c) (1) In such 8-hour ozone nonattainment and maintenance areas the budget test must be satisfied as required by §93.118 for conformity determinations made on or after:

(i) the effective date of EPA's finding that a motor vehicle emissions budget in a submitted control strategy implementation plan revision or maintenance plan for the 8-hour ozone NAAQS is adequate for transportation conformity purposes.

EPA found the 8-hour ozone NOx and VOC MVEBs adequate on March 4, 2010 and these MVEBs became effective on March 19, 2010 (ref. 75 FR 9893, March 4, 2010). EPA approved these emission budgets for use on August 5, 2011 (76 FR 47443). Therefore, these MVEBs are used for the 8-hour ozone conformity determination.

Planning Organizations and the Memorandum of Agreement (MOA)

DRCOG is the MPO for the Denver Transportation Management Area (TMA). The DRCOG TMA includes four urbanized areas and consists of the portions of Adams and Arapahoe counties west of Kiowa Creek; all of Boulder County except Rocky Mountain National Park; all of Broomfield, Denver, Douglas, and Jefferson counties; and parts of southwestern Weld County. The TMA boundary expansion into southwestern Weld County was approved by the Governor on February 21, 2008. DRCOG is also the Transportation Planning Region (TPR) for the TMA, the portions of Adams and Arapahoe counties east of Kiowa Creek, and the Rocky Mountain National Park area of Boulder County. DRCOG's 2040 RTP includes the entire DRCOG TPR region. The DRCOG TIP covers the TMA, while CDOT and the State Transportation Improvement Program (STIP) covers the remaining portions of the region.

The NFRMPO is the MPO for the North Front Range TMA. The NFRMPO includes 15 local governments in the urbanized area of Larimer and Weld counties. The UFR TPR is the transportation planning region covering the remainder of the 8-hour ozone nonattainment area. Located in north-central Colorado, it is comprised of Larimer, Morgan, and Weld Counties, and excludes the urbanized areas in Larimer and Weld Counties (which comprise the NFRMPO region and the portion of Southwest Weld County included in the DRCOG TMA). Figure 2 depicts the boundary of all three MPOs/TPRs involved in this 8-hour ozone conformity determination.

Federal Transportation Regulations at 23 CFR 450.314(b) states “*where a metropolitan planning area (MPA) does not include an entire nonattainment area, there shall be written agreement among the State Department of Transportation, state air quality agency, affected local agencies, and the MPO describing the process for cooperative planning and analysis of all projects outside the MPA within the nonattainment area.*” An MOA was signed in March 2008 by the Colorado Department of Public Health and Environment (CDPHE), Colorado Department of Transportation (CDOT), Regional Air Quality Council (RAQC), UFR TPR, NFRMPO, and DRCOG. A copy of the MOA is in Appendix D.

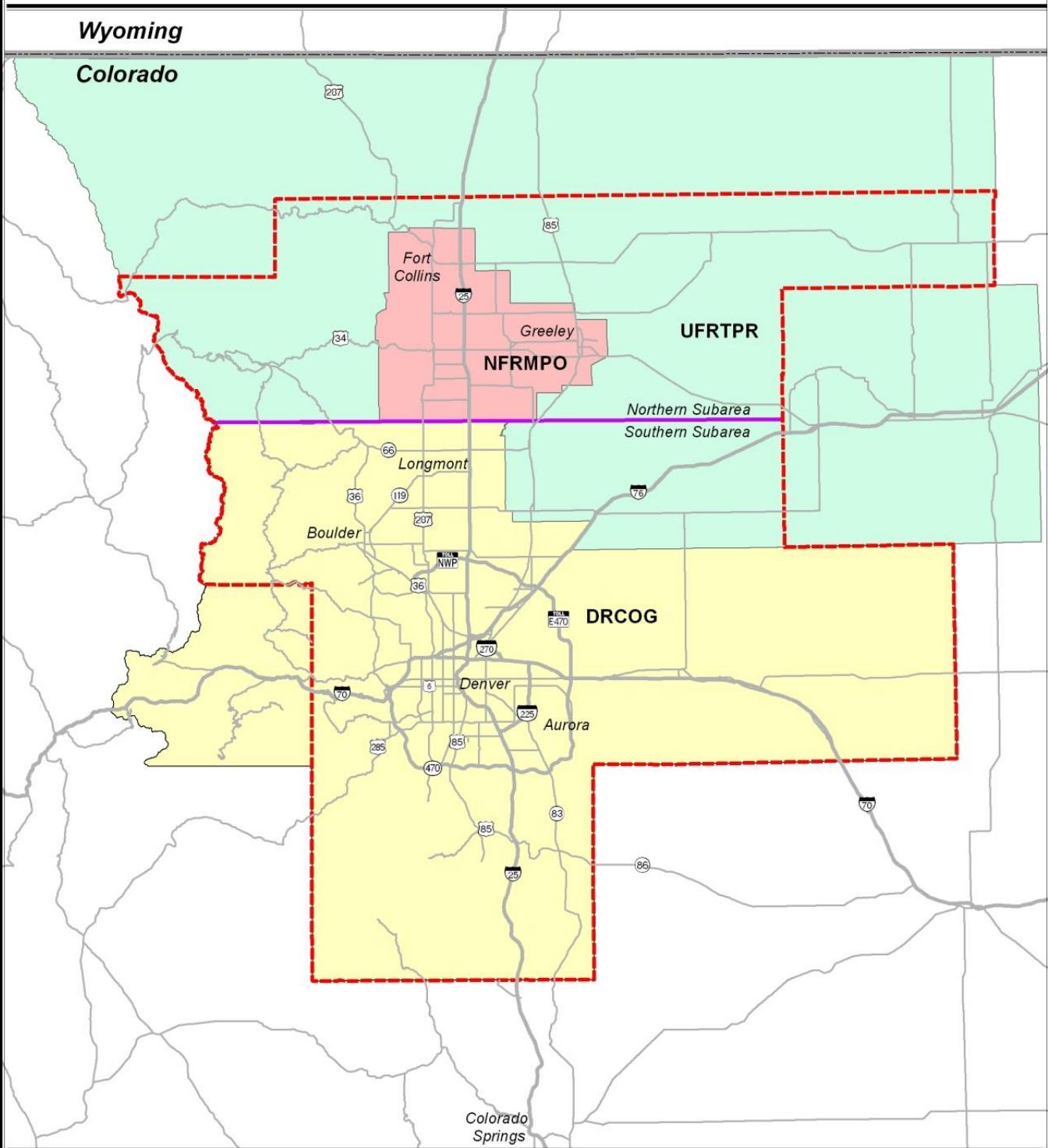
The MOA calls for the establishment of an overall area motor vehicle emissions budget based on the entire 8-hour ozone nonattainment area, and allows for the option of establishing subarea emissions budgets based on subareas, which are delineated in Figure 1.

The MOA stipulates that DRCOG will make conformity determinations for the Southern Subarea of the 8-hour ozone nonattainment area, while the NFRMPO will make the conformity determination for the Northern Subarea of the 8-hour ozone nonattainment area. The travel demand model outputs from each MPO are sent to the Air Pollution Control Division (APCD) of CDPHE for generation of emissions estimates. In the Northern Subarea, the 8-hour ozone nonattainment area outside of the NFRMPO model area, also known as the northern “donut” area, has the transportation forecasting performed by the APCD. Finally, the MOA states the courses of action to be pursued if one (or both) of the subareas exceeds a conformity test or its (their) emissions budgets.

The NFRMPO and DRCOG worked cooperatively with an interagency consultation group (Federal Highway Administration (FHWA), Federal Transit Administration (FTA), RAQC, NFRMPO, UFR TPR, EPA, CDOT and APCD) to review the conformity documentation and planning assumptions.

The MOA noted that after the initial MVEB-based conformity determination, DRCOG and the NFRMPO may switch from using the total nonattainment area MVEBs to using the subarea MVEBs for determining conformity. To switch to the use of the subarea MVEBs (or to subsequently switch back to the use of the total nonattainment area MVEBs), DRCOG and the NFRMPO must use the process as described in the Denver/NFR Ozone Attainment Plan, that was approved by EPA on August 5, 2011 (76 FR 47443), on pages VI–4 through VI–6.

**Figure 2 TPRs Involved in Denver-North Front Range
8-Hour Ozone Nonattainment**



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Source: DRCOG
Projection: Colorado State Plane, NAD 83
PJ 6/2010

[Color Box] Upper Front Range Transportation Planning Region (UFRTPR)

[Yellow Box] Denver Regional Council of Governments (DRCOG)

[Pink Box] North Front Range Metropolitan Planning Org. (NFRMPO)

— Ozone Nonattainment



Current Ozone Situation for the Denver Southern Subarea

Transportation Planning

DRCOG Region

The Metro Vision Plan is the long-range growth and development strategy for the Denver region. It integrates plans for growth and development, transportation, and environmental quality into a single comprehensive foundation for regional planning. Metro Vision calls for a balanced multimodal surface transportation system including rapid transit, a regional bus network, bicycle and pedestrian facilities, and improvements to the existing roadway system.

The Metro Vision Regional Transportation Plan (MVRTP) is the transportation plan that implements the transportation element of Metro Vision. The MVRTP contains an unconstrained vision plan, outlining the region's total transportation needs, as well as the Fiscally Constrained RTP, which includes those projects that can be implemented given reasonably anticipated revenues through 2040. The 2040 Fiscally Constrained RTP was adopted in February 2015 and is now being integrated with minor amendments into the 2040 MVRTP.

The 2018-2021 Transportation Improvement Program (TIP), being adopted concurrently with the 2040 MVRTP, identifies transit, multimodal, and roadway projects to be funded from FY 2018 through FY 2021. The regionally significant projects are described in Chapter 3. The TIP will implement projects and strategies identified in the first staging period of the 2040 Fiscally Constrained RTP.

UFR TPR

The Upper Front Range 2040 Regional Transportation Plan was approved by the Upper Front Range Regional Planning Commission in March 2015. The UFR TPR 2040 RTP contains both a Vision Plan as well as a Fiscally Constrained Plan. Short-range transportation projects in the UFR TPR are contained in the STIP. There have been no regionally significant amendments to either of these documents since the last determination,

Air Quality Planning

8-Hour Ozone

The current State Implementation Plan (SIP) for the Denver-North Front Range 8-hour Ozone Nonattainment Area was approved by the Air Quality Control Commission (AQCC) in December 2008; and approved by the EPA on August 5, 2011. This SIP demonstrates how the region would attain the 1997 8-hour ozone standard (0.085 ppm) by 2010, and also establishes mobile source emissions budgets. The RAQC is the air quality planning agency for the Denver metropolitan area (Southern Subarea) and the North Front Range metropolitan area and Upper Front Range transportation planning area (Northern Subarea), and is charged with preparing the SIP.

The nine-county Denver Metro Area/Northern Front Range has been designated as marginal nonattainment for the 2008 8-hour ozone standard (0.075 ppm).

Other Pollutants

Currently, the DRCOG region is designated as a maintenance area for carbon monoxide (CO) and particulate matter equal to and less than 10 microns in aerodynamic diameter (PM10). The CO and PM10 conformity determination, last adopted on April 16, 2014 by the DRCOG Board, is being updated concurrently with this document.

Process

Agency Roles

The Conformity SIP, also known as the AQCC Regulation Number 10 or conformity implementation plan, was developed by the AQCC and adopted in 1998. It formally defines the process for finding conformity. The EPA approved the Regulation Number 10 on September 21, 2001 (66FR48561), making it federally enforceable. The Regulation Number 10 was updated and approved by the AQCC on Dec 15, 2011.

In November 1998, a MOA was signed by the CDPHE and DRCOG for the purpose of defining the specific roles and responsibilities in conformity evaluations and findings. A similar MOA was also signed by the CDPHE and NFRMPO in November 1998. EPA approved the updated Regulation Number 10 in early 2014, thus the 1998 MOA between CDPHE and DRCOG was updated to reflect the changes made in the Regulation Number 10. The new 2015 MOA

included NFRMPO, CDPHE, RAQC, and DRCOG, and updated the specific roles and responsibilities in conformity evaluations and findings for each agency.

Public Participation

Public participation was encouraged throughout the development of DRCOG's 2040 Fiscally Constrained RTP, the Metro Vision Plan, MVRTP, and the 2018-2021 TIP. DRCOG held numerous workshops, stakeholder meetings, interactive online forums, and other public participation events, as well as gathering public input through the Sustainable Communities Initiative, DRCOG Listening Tour, CDOT Town Halls, and other related efforts.

Consistent with the MOA, no specific public hearing was held in the UFR TPR. However, public notice of the DRCOG's public hearings was circulated within the UFR TPR. Summaries of testimony received during the review periods and at the public hearings are available at the DRCOG office. The public was also encouraged to provide input to their local elected officials and government staff who work closely with DRCOG.

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Chapter 2. Implementation of Control Measures

For this conformity determination, there are no new transportation control measures (TCMs) identified for timely completion or implementation as part of the applicable implementation plan. The 8-hour Ozone Attainment Plan (SIP) that was adopted by the AQCC in December, 2008, and approved by EPA on August 5, 2011, did not include any TCMs.

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Chapter 3. Emissions Tests

General Description

The transportation plan and program must pass a series of 8-hour ozone emissions tests to demonstrate conformity. These emissions tests relate to the two ozone precursors, Nitrogen oxides (NO_x) and Volatile Organic Compounds (VOC). The plan and program must meet the motor vehicle emissions budget in the applicable SIP or SIP submittal. Satisfying these tests involves demonstrating that relevant emissions in future years are less than or equal to the emissions budget established in the SIP.

Budget Analysis Years

In accordance with EPA regulations 40 CFR 93.118, the Interagency Consultation Group agreed upon the following reporting years for this 8-hour ozone conformity determination.

- **2017** – attainment year
- **2025** – an intermediate modeling year
- **2035** – an intermediate modeling year
- **2040** – the last year (horizon) of regional transportation plan

Under the terms of the MOA (as described above), DRCOG is responsible for the 8-hour ozone nonattainment area's Southern Subarea (everything within the 8-hour ozone nonattainment area south of the north line of Township 3), while the NFRMPO is responsible for the conformity determination for the 8-hour ozone nonattainment area's Northern Subarea (everything within the 8-hour ozone nonattainment area north of the north line of Township 3). The entire Denver-North Front Range nonattainment area, with both the Northern and Southern Subareas, is shown in Figure 1.

Technical Process

The technical process used to estimate future pollutant emission levels is based on the latest planning assumptions in effect at the time of this conformity determination. Assumptions behind the analysis were derived from estimates of current and future population, employment, travel, and congestion most recently developed by DRCOG. The MOA stipulates that the emissions estimates are to be performed by the APCD. Information concerning vehicle miles traveled and

operating speeds was updated as part of this conformity finding process. These planning assumptions were used with the EPA emission model (MOVES) to estimate emissions.

For the 2017 staging year, APCD used EPA's MOVES2014a mobile sources emissions model, which includes emission rates and fleet-mix factors, to calculate 2017 emission results. For the VMT inputs, APCD staff calculated a two-year, link-based VMT growth factor derived from the 2015 and 2025 travel model networks, and applied it to the 2015 network results.

The DRCOG travel demand model covers the whole Southern Subarea. Appendix B describes the modeling structure and recent enhancements for the DRCOG travel demand model in more detail.

DRCOG Demographic Assumptions

The population forecast for the Southern Subarea of the Denver-North Front Range 8-hour Ozone Nonattainment Area in 2040 is 4,314,359. This is an increase of 37 percent over the year 2015 estimated population of 3,144,597. Employment is forecast to be 2,378,522 in 2040 compared to the 2015 estimate of 1,699,337, an increase of 40 percent. Growth in population and employment will be the principal factor for the increased demand for travel on the region's transportation facilities and services. Table 1 shows the latest forecasts of population and employment for 2015, 2025, 2035 and 2040 for the Southern Subarea of the Denver-North Front Range Nonattainment Area. Table 2 lists 2015 and 2040 population and employment estimates by each of the counties in the DRCOG ozone modeling Southern Subarea.

Table 1

**Population and Employment Forecasts –
DRCOG Ozone Modeling Southern Subarea**

	2015	2025	2035	2040
Population	3,144,597	3,695,825	4,177,787	4,314,359
Employment	1,699,337	1,944,257	2,233,479	2,378,522

Source: DRCOG. UrbanSim Modeling Run Fall 2016

Counties included in Totals: Adams, Arapahoe, Boulder, Broomfield, Denver, Douglas, Jefferson, and SW Weld.

Table 2

**2010 and 2040 Population and Employment Estimates by County –
DRCOG Ozone Modeling Southern Subarea**

County	Population		Employment	
	2015	2040	2015	2040
Adams County	490,905	743,039	200,326	340,985
Arapahoe County	633,269	873,405	345,286	504,923
Boulder County	312,857	395,256	183,136	230,178
Broomfield County	61,874	93,615	38,739	78,906
Denver County	675,233	857,144	511,339	649,797
Douglas County	329,700	491,545	133,996	224,210
Jefferson County	557,239	684,924	268,072	319,530
Weld County*	83,520	175,431	18,443	29,993
Total DRCOG Ozone Modeling Southern Subarea	3,144,597	4,314,359	1,699,337	2,378,522

* Includes entire extent of Weld County within the UFR TPR that lies within the DRCOG 8-hour ozone modeling domain (i.e., Southern Subarea of 8-hour Ozone Nonattainment Area).

Source: DRCOG. UrbanSim Modeling Run. Fall 2016

DRCOG Transportation Assumptions

In order to complete the emissions tests, the 2015, 2025, 2035, and 2040 transportation networks were defined. DRCOG's 2040 Fiscally Constrained RTP specifies financially constrained highway and transit system improvements and resulting networks to be completed by the year 2040. The 2018-2021 TIP identifies funding to complete a number of regionally significant projects on the designated regional roadway and rapid transit system that are also contained in the 2040 Fiscally Constrained RTP, listed below:

- US-85: Cook Ranch Rd to Meadows Pkwy Widening
- Northwest Rail: Longmont Intermodal Center
- North Metro Rail: Denver Union Station to 72nd Ave; rail, stations parking
- Southeast Corridor Extension: Lincoln Ave to Ridgegate Pkwy; rail, stations, parking
- I-25: Santa Fe Dr to Alameda Ave Interchange Improvements
- Eagle P-3 FasTracks Corridors (Gold and East Line)
- Central I-70: I-25 to Chambers Road
- Wadsworth Blvd Widening: 35th Ave to 48th Ave
- I-25 & Broadway Interchange Reconstruction
- US-85: Highlands Ranch Pkwy to Blakeland Dr Capacity Improvements
- RidgeGate Pkwy Widening: Havana St to Lone Tree City Limits
- I-25: 120th Ave to SH-7 Managed Lanes
- C-470 Managed Toll Express Lanes: Wadsworth to I-25

The RTP and TIP also include many other projects that will help to reduce emissions associated with ozone:

- Transit operating funds and bus purchases
- Bicycle and pedestrian facilities
- Travel Demand Management (TDM) programs
- Intelligent Transportation Systems (ITS) infrastructure
- Traffic signal systems and coordination
- Master plans for areas around transit stations and urban centers

Other representative regionally significant projects in the 2040 Fiscally Constrained RTP (not yet funded in the TIP) using federal and state resources include:

- Pena Boulevard from I-70 to E-470: widen roadway to eight lanes.
- Wadsworth Parkway (SH-121) from 92nd Avenue to SH-128/120th Avenue: widen roadway to six lanes.
- 104th Avenue from Grandview Ponds to McKay Road: widen roadway to four lanes.
- I-270 from I-25 to I-70: widen roadway to six lanes and reconstruct Vasquez Boulevard interchange.
- US-6 at Wadsworth Boulevard: interchange reconstruction.
- I-25 from SH-66 to WCR 38: add two toll/managed lanes.
- Colfax Avenue from 7th Street to Potomac Street: new Bus Rapid Transit.
- SH-119 from Boulder to Longmont: new Bus Rapid Transit.
- North Metro Rail Line, 72nd Avenue to 124th Avenue Station: new rail, stations, parking.

Regional highway projects in the Fiscally Constrained RTP using locally-derived funds include:

- C-470 from South Kipling Parkway to Wadsworth: add toll/managed lanes.
- E-470 from I-25/C-470 to I-25/Northwest Parkway: widen to eight/six lanes, build five new interchanges.
- New interchange at I-70/Harvest Mile Road.
- Jefferson Parkway from SH-93 to SH-128: new four-lane toll road, plus 3 partial interchanges.

The 2015 rapid transit network includes the existing Central, Southwest, Southeast, West, and Central Platte Valley rail lines. It also includes the I-25 HOV/Tolled Express Lanes; HOV lanes on Santa Fe Drive and US 36 (to Pecos Street); and bus lanes on Broadway and Lincoln. The remaining rapid transit system to be completed by 2040 is shown in Figure 3.

All roadway and rapid transit network and staging assumptions through 2040 are shown in Figures 3 and 4, respectively, in Appendix A.

UFR TPR Transportation Assumptions

There were no regionally significant transportation improvement projects in the UFR TPR portion of the Southern Subarea, and no amendments are proposed for this cycle.

Air Quality Modeling Assumptions

The APCD of the CDPHE estimates air pollution emissions using MOVES. The conformity analysis for this 8-hour ozone conformity determination began in December 2016 when DRCOG transmitted initial travel model output files to APCD.

Other Mobile Source Reduction Measures

Two categories of measures to reduce regional emissions are funded and will be conducted across the region, but are not specifically analyzed in the future year transportation and air quality modeling:

- Travel demand management (TDM) programs such as DRCOG's Regional Way to Go Program, transit pass subsidies, and other TDM actions will help to reduce the amount of single-occupant-vehicle driving by the growing population of the region. TDM efforts will also take advantage of the increased provision of pedestrian and bicycling facilities across the region.
- The Regional Transportation Operations Program will implement projects that allow the roadway system to operate much more efficiently through:
 - Traffic Signal System Improvement Program (TSSIP), which ensures the region's traffic signals make the most efficient use of arterial street capacity by minimizing vehicle stops, idling, and disruptions caused by malfunctioning equipment.
 - The Regional Intelligent Transportation Systems (ITS) Program will implement technological improvements that improve safety and operations, reduce crashes and incidents, and enhance the provision of real time traffic information to the traveling public.

Emission Test Results

According to the EPA's *Transportation Conformity Guidance for 2008 Ozone Nonattainment Areas*, if an area does not have budgets for the 2008 ozone NAAQS, but has budgets for a previous ozone NAAQS (i.e., the 1997 ozone NAAQS), these budgets must be used in the budget test. Since budgets for the 2008 ozone NAAQS are not available, the SIP budgets established for the 1997 ozone NAAQS are used in this conformity.

The results of the Denver Southern Subarea emissions tests by year are reported in Table 3. The emissions estimates were generated by APCD using the transportation inputs from DRCOG's travel demand models and the MOVES emissions model. The 8-hour ozone conformity analysis was performed and is reported for the years 2017, 2025, 2035, and 2040, which meet the requirements for the staging years specified in 40 CFR 93.118. The test results do not indicate any failures in the reporting years of the program or plan that would lead to a finding of non-conformity. Therefore, conformity is demonstrated for the Denver Southern Subarea.

Table 3
8-Hour Ozone Conformity for Denver Southern Subarea
(Emission Tons per Day)

SIP Budgets	2040 RTP Modeling				Pass/Fail	
	2017 Emissions	2025 Emissions	2035 Emissions	2040 Emissions		
Volatile Organic Compounds (VOC)	89.7	61.5	48.5	32.9	31.3	Pass all tests
Oxides of Nitrogen (NOx)	102.4	63.5	33.7	19.0	17.8	Pass all tests

Summary of 8-hour Ozone Conformity Findings for the Denver Southern Subarea

Based on the quantitative conformity analysis, the DRCOG staff has determined conformity is demonstrated for the DRCOG 2040 Fiscally Constrained RTP, UFR 2040 RTP, and the regionally significant projects funded in the DRCOG 2018-2021 TIP and 2018-2021 STIP within the Denver Southern Subarea associated with the 2008 8-hour ozone standard for the Denver Southern Subarea. Appendix C of this conformity determination includes more information on the transportation and demographic assumptions used in this emissions analysis.

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APPENDIX A
DRCOG TRANSPORTATION NETWORK ASSUMPTIONS

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Appendix A - 2040 Metro Vision Regional Transportation Plan
Fiscally Constrained Roadway & Rapid Transit Capacity Improvements
Remaining Project Cost Allocations (FY 2016 - 2040)

February 2017

Roadway	CDOT Road	Project Location (Limits)	Improvement Type	Length (Miles)	Network Staging Period	Remaining Project Cost (FY '15 \$millions)	County
A. Regional Roadway System Projects							
1. Regionally Funded with DRCOG-Controlled Funds							
6th Plkwy.		SH-30/Liverpool St. to E-470	New 2 Lane Road	1.3	2015-2024	\$19.9	Arapahoe
56th Ave.		Havana St. to Pena Blvd.	Widen from 2 to 6 Lanes	4.3	2015-2024	\$45.0	Denver
88th Ave.		I-76 NB Ramps to SH-2	Widen from 2 to 4 Lanes	1.7	2015-2024	\$21.5	Adams
104th Ave.	SH-44	Grandview Ponds to McKay Rd.	Widen from 2 to 4 Lanes	0.7	2015-2024	\$8.1	Adams
120th Ave.		Allison St. to Emerald St.	New 6 Lanes	0.4	2015-2024	\$0.0 ⁽¹⁾	Broomfield
Arapahoe Rd.	SH-88	Havana St. (or Jordan Rd.)	New Grade Separation		2025-2034	\$16.0	Arapahoe
County Line Rd.		Phillips St. to University Blvd.	Widen from 2 to 4 Lanes	1.2	2015-2024	\$9.5	Douglas
Hampden Ave./ S. Havana St.	SH-30	Florence St. to s/o Yale Ave.	Widen from 5 to 6 Lanes	1.4	2025-2034	\$14.0	Denver
I-25	I-25	Lincoln Ave.	Interchange Capacity		2015-2024	\$49.4	Douglas
I-25	I-25	Broadway	Interchange Capacity		2015-2024	\$50.0	Denver
I-25		I-25 to Ridgegate Pkwy. to County Line Rd. S. Ramps	Widen from 6 to 8 Lanes	2.7	2015-2024	\$0.0 ⁽¹⁾	Douglas
I-70	I-70	I-25 to Chambers Rd.	Add 2 New Managed Lanes	3.8	2015-2024	\$1,175.7 ⁽²⁾	Denver/Adams
Kipling St.	SH-391	Colfax Ave. to I-70	Widen from 4 to 6 Lanes	3.0	2025-2034	\$18.0	Jefferson
Martin Luther King Jr. Blvd.		Havana St./Iola St. to Peoria St.	Widen 2 to 4 Lanes; New 4 Lane Road	1.0	2015-2024	\$15.0	Denver
Parker Rd.	SH-83	Quincy Ave. to Hampden Ave.	Widen from 6 to 8 Lanes	1.0	2025-2034	\$18.5	Arapahoe
Pena Blvd.		I-70 to E-470	Widen from 4 to 8 Lanes	6.4	2015-2024	\$55.0	Denver
Quebec St.	SH-35	35th Ave. to Sand Creek Dr. S.	Widen from 4 to 6 Lanes	1.2	2015-2024	\$11.0	Denver
Ridgegate Pkwy.		Havana St. to Lone Tree E. City Limit	Widen from 2 to 4 Lanes	1.8	2015-2024	\$8.0	Douglas
SH-7	SH-7	164th Ave. to Dahlia St. 164th Ave. to York St. Big Dry Creek to Dahlia St.	Widen from 2 to 4 Lanes Widen from 2 to 4 Lanes	2.2	2025-2034	\$24.0	Adams
Sheridan Blvd.	SH-95	I-76 to US-36	Widen from 4 to 6 Lanes	4.5	2015-2024	\$23.0	Adams/Jefferson
US-6	US-6	Federal Blvd. to Bryant St.	Interchange Capacity		2015-2024	\$0.0 ⁽¹⁾	Denver
US-36	US-36	I-25 Express Lanes to Table Mesa Dr.	Add HOT Lanes	17.2	2015-2024	\$0.0 ⁽¹⁾	Regional
US-36	US-36	Sheridan Blvd.	Interchange Capacity		2015-2024	\$0.0 ⁽¹⁾	Jefferson
US-85	US-85	Blakeland Dr. to County Line Rd.	Widen from 4 to 6 Lanes	0.5	2025-2034	\$26.0	Douglas
US-85	US-85	Highlands Ranch Pkwy. to Blakeland Dr.	Widen from 4 to 6 Lanes	1.6	2015-2024	\$24.1	Douglas
Wadsworth Blvd.	SH-121	35th Ave. to 48th Ave.	Widen from 4 to 6 Lanes	1.2	2015-2024	\$31.0	Jefferson
Wadsworth Pkwy.	SH-121	92nd Ave. to SH-128	Widen from 4 to 6 Lanes	3.7	2025-2034	\$31.6	Jefferson
A.1. Subtotal:							\$1,694.3

Notes

- (1) Project funds have been fully obligated prior to FY '15; project is under construction.
(2) Includes DRCOG contribution of \$50 million. CDOT-derived funds make up \$1,125.7 billion.

2. Regionally Funded with CDOT-Controlled Funds							
C-470	C-470	Wadsworth Blvd. to I-25 <i>EB: Wadsworth Blvd. to I-25</i> <i>WB: I-25 to Colorado Blvd.</i> <i>WB: Colorado Blvd. to Wadsworth Blvd.</i>	Add Toll Managed Lanes <i>Add 1 New Toll/Managed Lane</i> <i>Add 2 New Toll/Managed Lanes</i> <i>Add 1 New Toll/Managed Lane</i>	10.8	2015-2024	\$220.0	Douglas/Jefferson
Federal Blvd.	SH-88	6th Ave. to Howard Pl.	Widen from 5 to 6 Lanes	0.8	2015-2024	\$23.4	Denver
I-25	I-25	Arapahoe Rd.	Interchange Capacity		2015-2024	\$50.4	Arapahoe
I-25	I-25	Santa Fe Dr. {US-85} to Alameda Ave.	Interchange Capacity		2015-2024	\$27.0	Denver
I-25	I-25	Alameda Ave. to Walnut St. {Bronco Arch}	Add 1 New Lane in each direction	2.6	2025-2034	\$30.0	Denver
I-25	I-25	US-36 to Thornton Pkwy.	Add 1 New SB Lane	2.8	2015-2024	\$30.0	Adams
I-25	I-25	US-36 to 120th Ave.	Add 1 Toll/Managed Lane each direction	5.9	2015-2024	\$68.5	Adams
I-25	I-25	120th Ave. to SH-7	Add 1 Toll/Managed Lane each direction	6.0	2015-2024	\$55.0	Adams/Broomfield
I-25	I-25	SH-66 to WCR 38 {DRCOG Boundary}	Add 1 Toll/Managed Lane each direction	4.1	2035-2040	\$92.0	Weld
I-225	I-225	I-225 to Yosemite St.	Interchange Capacity		2025-2034	\$43.0	Denver
I-70	I-70	Empire Junction {US-40} to Twin Tunnels	Add/Convert 1 new EB Peak Period Managed Lane	9.6	2015-2024	\$24.0	Clear Creek
I-70	I-70	Twin Tunnels to Empire Junction {US-40}	Add 1 WB Peak Period Managed Lane	9.6	2025-2034	\$50.0	Clear Creek
I-70	I-70	Vicinity of US-6 and Floyd Hill	TBD		2015-2024	\$100.0	Clear Creek

Appendix A - 2040 Metro Vision Regional Transportation Plan
Fiscally Constrained Roadway & Rapid Transit Capacity Improvements
Remaining Project Cost Allocations (FY 2016 - 2040)

February 2017

Roadway	CDOT Road	Project Location (Limits)	Improvement Type	Length (Miles)	Network Staging Period	Remaining Project Cost (FY '15 \$millions)	County
2. Regionally Funded with CDOT-Controlled Funds (cont'd.)							
I-270	I-270	I-25 to I-70	Widen from 4 to 6 Lanes	6.3	2035-2040	\$160.0	Adams
I-270	I-270	Vasquez Blvd. (US 6/85)	Interchange Capacity		2015-2024	\$60.0	Adams
SH-66	SH-66	Hover St. to Main St. (US-287)	Widen from 2 to 4 Lanes	1.5	2035-2040	\$19.0	Boulder
SH-119	SH-119	SH-52	New Interchange		2025-2034	\$30.0	Boulder
US-6	US-6	19th St.	New Interchange		2015-2024	\$20.0	Jefferson
US-6	US-6	Wadsworth Blvd.	Interchange Capacity		2025-2034	\$60.0	Jefferson
US-85	US-85	Meadows Pkwy. to Louviers Ave.	Widen from 2 to 4 Lanes	5.7		\$59.0	Douglas
		Meadows Pkwy. to Castlegate			2015-2024		
		Castlegate to Daniels Park Rd.			2025-2034		
		Daniels Park Rd. to SH-67 (Sedalia)			2015-2024		
		MP 191.75 to Louviers Ave.			2025-2034		
US-285	US-285	Pine Junction to Richmond Hill					
		Pine Valley Rd. (CR 126)/Mt Evans Blvd.	New Interchange		2015-2024	\$14.0	Jefferson
		Kings Valley Dr.	New Interchange		2015-2024	\$11.0	Jefferson
		Kings Valley Dr. to Richmond Hill Rd.	Widen from 3 to 4 Lanes (Add 1 SB Lane)	0.9	2015-2024	\$10.0	Jefferson
		Shaffers Crossing to Kings Valley Dr.	Widen from 3 to 4 Lanes (Add 1 SB Lane)	1.4	2015-2024	\$12.0	Jefferson
		Parker Ave.	New Interchange		2015-2024	\$9.0	Jefferson
A.2. Subtotal:							\$1,277.3
3. 100% Locally Derived Funding							
6th Ave.		Airport Blvd. to Tower Rd.	Widen from 2 to 6 Lanes	1.0	2015-2024	\$10.2	Arapahoe
6th Ave.	SH-30	Tower Rd. to 6th Pkwy.	Widen from 2 to 6 Lanes	1.6	2015-2024	\$14.1	Arapahoe
6th Pkwy.		SH-30 to E-470	Widen from 2 to 6 Lanes	1.3	2025-2034	\$34.9	Arapahoe
6th Pkwy.		E-470 to Gun Club Rd.	Widen from 2 to 6 Lanes	0.3	2015-2024	\$4.9	Arapahoe
6th Ave.		6th Pkwy. to Harvest Mile Rd.	Widen from 2 to 6 Lanes	0.4	2015-2024	\$13.2	Arapahoe
17th Ave.		Alpine St. to Ute Creek Dr.	Widen from 2 to 4 Lanes	1.0	2015-2024	\$2.3	Boulder
35th Ave.		Brighton Blvd. to Walnut St.	Widen from 2 to 4 Lanes	0.3	2025-2034	\$2.5	Denver
48th Ave.		Imboden Rd. to Quail Run Rd.	Widen from 2 to 6 Lanes	1.0	2025-2034	\$9.7	Adams
48th Ave.		Piccadilly Rd. to Powhaton Rd.	New 6 Lanes	3.0	2015-2024	\$40.7	Adams
48th Ave.		Powhaton Rd. to Monaghan Rd.	New 6 Lanes	1.0	2025-2034	\$13.6	Adams
56th Ave.		E-470 to Imboden Rd.	Widen from 2 to 6 Lanes	7.0	2015-2024	\$67.9	Adams
56th Ave.		Piccadilly Rd. to E-470	Widen from 2 to 6 Lanes	1.0	2015-2024	\$9.7	Adams
56th Ave.		Dunkirk St. to Himalaya St.	Widen from 4 to 6 Lanes	0.5	2015-2024	\$11.5	Denver
56th Ave.		Himalaya St. to Piccadilly Rd.	Widen from 2 to 6 Lanes	1.0	2015-2024	\$5.8	Denver
56th Ave.		Pena Blvd. to Tower Rd.	Widen from 4 to 6 Lanes	0.7	2015-2024	\$17.3	Denver
58th Ave.		Washington St. to York St.	Widen from 2 to 4 Lanes	1.0	2015-2024	\$10.4	Adams
64th Ave.		Denver/Aurora City Limit to Himalaya St.	Widen from 2 to 6 Lanes	0.5	2015-2024	\$6.5	Adams
64th Ave.		Harvest Mile Rd. to Powhaton Rd.	New 2 Lanes	1.0	2015-2024	\$6.5	Adams
64th Ave.		Harvest Mile Rd. to Powhaton Rd.	Widen from 2 to 4 Lanes	1.0	2025-2034	\$10.9	Adams
64th Ave.		Himalaya Rd. to Harvest Mile Rd.	Widen from 2 to 4 Lanes	3.0	2015-2024	\$12.3	Adams
64th Ave.		Powhaton Rd. to Monaghan Rd.	New 4 Lanes	1.0	2015-2024	\$6.7	Adams
64th Ave.		Tower Rd. to Denver/Aurora City Limits	Widen from 2 to 4 Lanes	0.5	2015-2024	\$0.7	Denver
64th Ave.		Terry St. to Kendrick Dr.	Widen from 2 to 4 Lanes	1.2	2015-2024	\$6.4	Jefferson
96th Ave.		SH-2 to Tower Road	Widen from 2 to 4 Lanes	5.0	2025-2034	\$46.7	Adams
96th Ave.		Tower Rd. to Piccadilly Rd.	Widen from 2 to 6 Lanes	2.0	2025-2034	\$14.7	Adams
96th St.		96th St. at Northwest Pkwy. to SH-128	Add Toll Lanes	2.3	2015-2024	\$39.4	Broomfield
104th Ave.		Marion St to Colorado Blvd	Widen from 4 to 6 Lanes	1.6	2025-2034	\$6.3	Adams
104th Ave.		US-85 to SH-2	Widen from 2 to 4 Lanes	1.8	2015-2024	\$41.2	Adams
104th Ave.	SH-44	McKay Road to US-85	Widen from 2 to 4 Lanes	1.9	2025-2034	\$40.6	Adams
120th Ave.		Sable Blvd. to E-470	Widen from 2 to 6 Lanes	2.0	2025-2034	\$29.7	Adams
120th Ave.		E-470 to Piccadilly Rd.	Widen from 2 to 6 Lanes	2.6	2025-2034	\$15.5	Adams
144th Ave.		Washington St. to York St.	Widen from 2 to 4 Lanes	1.0	2015-2024	\$12.8	Adams
144th Ave.		York St. to Colorado Blvd.	Widen from 2 to 4 Lanes	1.0	2015-2024	\$10.4	Adams
144th Ave.		US-287 to Zuni St.	Widen from 2 to 4 Lanes	3.5	2015-2024	\$21.2	Broomfield
152nd Ave.		Washington St. to York St.	Widen from 2 to 4 Lanes	1.2	2025-2034	\$11.1	Adams

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February 2017

Roadway	CDOT Road	Project Location (Limits)	Improvement Type	Length (Miles)	Network Staging Period	Remaining Project Cost (FY '15 \$millions)	County
3. 100% Locally Derived Funding (cont'd.)							
160th Ave.		Lowell Blvd. to Sheridan Pkwy.	New 2 Lanes	1.0	2015-2024	\$3.8	Broomfield
Alameda Ave.		McIntyre St. to Rooney Rd.	Widen from 2 to 6 Lanes	0.3	2015-2024	\$2.6	Jefferson
Alameda Ave.		Bear Creek Blvd. to McIntyre St.	Widen from 2 to 4 Lanes	1.3	2015-2024	\$7.6	Jefferson
Arapahoe Rd.		Himalaya Way to Liverpool St.	Widen from 4 to 6 Lanes	0.5	2025-2034	\$6.2	Arapahoe
Arapahoe Rd.		Waco St. to Himalaya St.	Widen from 2 to 6 Lanes	1.3	2015-2024	\$20.4	Arapahoe
Bayou Gulch Rd. /Chambers Rd.		Parker Road to Parker S. Town Limit	Widen from 0/2 to 4 Lanes	2.4	2025-2034	\$18.4	Douglas
Broadway		Arizona Ave. to Mississippi Ave.	Widen from 4 to 6 Lanes	0.1	2015-2024	\$2.5	Denver
Broadway		Kentucky Ave. to Exposition Ave.	Widen from 4 to 6 Lanes	0.3	2015-2024	\$4.8	Denver
Broadway		Mississippi Ave. to Kentucky Ave.	Widen from 6 to 8 Lanes	0.3	2015-2024	\$5.0	Denver
Broncos Pkwy.		Jordan Rd. to Parker Rd.	Widen from 4 to 6 Lanes	0.8	2015-2024	\$6.9	Arapahoe
Broncos Pkwy.		Havana St. to Peoria St.	Widen from 4 to 6 Lanes	1.0	2015-2024	\$8.1	Arapahoe
Buckley Rd.		118th Ave. to Cameron Dr.	Widen from 2 to 6 Lanes	1.3	2015-2024	\$13.9	Adams
Buckley Rd.		136th Ave. to Bromley Ln.	Widen from 2 to 4 Lanes	2.0	2015-2024	\$7.8	Adams
C-470	C-470	S. Kipling Pkwy. to I-25	Add New Toll/Managed Lanes				
		WB: Wadsworth Blvd. to S. Kipling Pkwy.	Add 1 Toll/Managed Lane	1.4	2025-2034	\$45.0	Jefferson
		EB: S. Kipling Pkwy. to Wadsworth Blvd.	Add 1 Toll/Managed Lane	3.0	2025-2034	\$120.0	Douglas
		WB: Colorado Blvd. to Lucent Blvd.	Add 1 Toll/Managed Lane	3.7	2025-2034	\$120.0	Douglas
		EB: Broadway to I-25	Add 1 Toll/Managed Lane	6.6	2025-2034	\$120.0	Douglas
Canyons Pkwy.		Crowfoot Valley Rd. to Hess Rd.	New 4 Lanes	4.1	2015-2024	\$19.1	Douglas
Central Park Blvd.		47th Ave. (Northfield Blvd.) to 56th Ave.	New 4 Lanes	0.9	2015-2024	\$4.3	Denver
Chambers Rd.		Crowfoot Valley Road to Parker S. Town Limit	New 2 Lanes	0.7	2025-2034	\$3.1	Douglas
Chambers Rd.		Crowfoot Valley Road to Parker S. Town Limit	Widen from 2 to 4 Lanes	0.7	2015-2024	\$3.1	Douglas
Chambers Rd.		Crowfoot Valley Rd. to Hess Rd.	New 4 Lanes	2.3	2015-2024	\$15.4	Douglas
Chambers Rd.		Hess Rd. to Mainstreet	Widen from 2 to 4 Lanes	1.9	2015-2024	\$12.6	Douglas
Chambers Rd.		Mainstreet to Lincoln Ave.	Widen from 2 to 4 Lanes	1.4	2015-2024	\$4.4	Douglas
Colorado Blvd.		144th Ave. to 168th Ave.	Widen from 0/2 to 4 Lanes	3.7	2025-2034	\$23.5	Adams
Crowfoot Valley Rd.		Stroh Rd. to Chambers Rd.	Widen from 2 to 4 Lanes	1.4	2015-2024	\$6.4	Douglas
Crowfoot Valley Rd.		Macanta Rd. to Chambers Rd.	Widen from 2 to 4 Lanes	3.6	2025-2034	\$22.9	Douglas
Crowfoot Valley Rd.		Founders Pkwy. to Macanta Rd.	Widen from 2 to 4 Lanes	1.1	2025-2034	\$5.1	Douglas
E. Bromley Ln.		Hwy 85 to Sable Blvd.	Widen from 4 to 6 Lanes	0.5	2015-2024	\$1.3	Adams
E. Bromley Ln.		Tower Rd. to I-76	Widen from 4 to 6 Lanes	1.1	2015-2024	\$1.9	Adams
E-470		48th Ave.	Add New Interchange		2015-2024	\$26.9	Adams
E-470		88th Ave.	Add New Interchange		2025-2034	\$17.6	Adams
E-470		I-25 North to I-76	Widen from 4 to 6 Lanes	11.0	2025-2034	\$100.0	Adams
E-470		Potomac	Add New Interchange		2015-2024	\$15.0	Adams
E-470		112th Ave.	Add New Interchange		2025-2034	\$17.6	Adams
E-470		I-70 to Pena Blvd.	Widen from 4 to 6 Lanes	7.4	2025-2034	\$29.3	Adams/Denver
E-470		Pena Blvd. to I-76	Widen from 4 to 6 Lanes	7.6	2025-2034	\$60.0	Adams/Denver
E-470		I-25 to Parker Rd.	Widen from 6 to 8 Lanes	5.5	2025-2034	\$45.0	Arapahoe
E-470		Parker Rd. to Quincy Ave.	Widen from 4 to 6 Lanes	8.1	2015-2024	\$80.0	Arapahoe/Douglas
E-470		Quincy Ave. to I-70	Widen from 4 to 6 Lanes	7.0	2025-2034	\$60.0	Arapahoe
East County Line Rd.		9th Ave. to SH-66	Widen from 2 to 4 Lanes	2.0	2025-2034	\$9.8	Boulder
Erie Pkwy.		US-287 to 119th St.	Widen from 2 to 4 Lanes	1.5	2015-2024	\$14.6	Boulder
Green Valley Ranch Blvd.		Chambers Rd. to Telluride St.	Widen from 4 to 6 Lanes	1.5	2015-2024	\$9.9	Denver
Green Valley Ranch Blvd.		Chambers Rd. to Pena Blvd.	Widen from 2 to 4 Lanes	1.0	2015-2024	\$2.4	Denver
Green Valley Ranch Blvd.		Telluride St. to Tower Rd.	Widen from 4 to 6 Lanes	0.5	2015-2024	\$1.7	Denver
Gun Club Rd.		1.5 Miles s/of Quincy Ave. to Quincy Ave.	Widen from 2 to 6 Lanes	1.6	2015-2024	\$26.7	Arapahoe
Gun Club Rd.	SH-30	Yale Ave. to Mississippi Ave.	Widen from 2/4 to 6 Lanes	2.1	2025-2034	\$10.9	Arapahoe
Hampden Ave.		Piccadilly Rd. to Gun Club Rd.	Widen from 2 to 4 Lanes	1.1	2015-2024	\$12.4	Arapahoe
Harvest Mile Rd.		56th Ave. to 64th Ave.	New 3 Lanes	1.0	2015-2024	\$6.5	Adams
Harvest Mile Rd.		56th Ave. to 64th Ave.	Widen from 3 to 6 Lanes	1.0	2025-2034	\$7.8	Adams
Harvest Mile Rd.		I-70 to 56th Ave.	New 6 Lanes	4.1	2015-2024	\$54.3	Adams
Harvest Mile Rd.		Jewell Ave. to Mississippi Ave.	Widen from 2 to 6 Lanes	1.0	2025-2034	\$13.3	Arapahoe
Harvest Rd.		6th Ave. to I-70	New 6 Lanes	1.1	2015-2024	\$13.3	Adams
Harvest Rd.		Alameda Ave. to 6th Ave.	Widen from 3 to 6 Lanes	1.0	2015-2024	\$6.7	Arapahoe

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3. 100% Locally Derived Funding (cont'd.)							
Harvest Rd.		Mississippi Ave. to Alameda Ave.	New 6 Lanes	1.0	2015-2024	\$13.3	Arapahoe
Hess Rd.		I-25 to Chambers Rd.	Widen from 2 to 4 Lanes	5.1	2025-2034	\$44.5	Douglas
Hilltop Rd.		Canterberry Pkwy. to Singing Hills Rd.	Widen from 2 to 4 Lanes	2.7	2025-2034	\$17.8	Douglas
Huron St.		150th Ave. to 160th Ave.	Widen from 2 to 4 Lanes	1.3	2015-2024	\$8.6	Broomfield
Huron St.		160th Ave. to SH-7	Widen from 2 to 4 Lanes	1.2	2015-2024	\$5.1	Broomfield
I-25	I-25	Castlegate Dr.	Add New Interchange		2015-2024	\$15.3	Douglas
I-25	I-25	Crystal Valley Pkwy.	Add New Interchange		2025-2034	\$44.5	Douglas
I-70	I-70	E-470	Interchange Capacity		2025-2034	\$100.0	Adams/Arapahoe
I-70	I-70	Harvest Mile Rd.	Add New Interchange		2015-2024	\$39.6	Adams/Arapahoe
I-70	I-70	32nd Ave.	Interchange Capacity		2015-2024	\$22.4	Jefferson
I-70	I-70	Picadilly Rd.	Add New Interchange		2015-2024	\$27.5	Adams
I-76	I-76	Bridge St.	Add New Interchange		2015-2024	\$25.4	Adams
Imboden Rd.		48th Ave. to 56th Ave.	Widen from 2 to 6 Lanes	1.0	2025-2034	\$10.3	Adams
Jefferson Pkwy.		Initial Phase: SH-93 to SH-128	New 4 Lane Toll Road; 3 Partial Interchanges	10.2	2015-2024	\$259.1	Jefferson
		Candelas Pkwy.	New Partial Interchange		2015-2024		
		Indiana St. s/o SH-128	New Partial Interchange		2015-2024		
		SH-72	New Partial Interchange		2015-2024		
Jewell Ave.		E-470 to Gun Club Rd.	Widen from 2 to 6 Lanes	0.5	2015-2024	\$4.9	Arapahoe
Jewell Ave.		Gun Club Rd. to Harvest Rd.	Widen from 2 to 6 Lanes	1.0	2015-2024	\$10.0	Arapahoe
Jewell Ave.		Himalaya Rd. to E-470	Widen from 3 to 6 Lanes	1.4	2015-2024	\$13.2	Arapahoe
Jordan Rd.		Bradbury Pkwy. to Hess Rd.	Widen from 2 to 4 Lanes	0.6	2015-2024	\$3.0	Douglas
Lincoln Ave.		First St. to Keystone Blvd.	Widen from 4 to 6 Lanes	1.8	2025-2034	\$8.3	Douglas
Lincoln Ave.		Keystone Blvd. to Parker Rd.	Widen from 4 to 6 Lanes	1.6	2015-2024	\$8.0	Douglas
Lincoln Ave.		Peoria St. to First St.	Widen from 4 to 6 Lanes	0.7	2015-2024	\$3.2	Douglas
Mainstreet		Canterberry Pkwy. to Tomahawk Rd.	Widen from 2 to 4 Lanes	1.4	2025-2034	\$7.6	Douglas
Mainstreet		Lone Tree E. City Limit to Chambers Rd.	Widen from 2 to 4 Lanes	0.9	2025-2034	\$7.6	Douglas
McIntyre St.		44th Ave. to 52nd Ave.	Widen from 2 to 4 Lanes	1.0	2015-2024	\$3.5	Jefferson
McIntyre St.		52nd Ave. to 60th Ave.	Widen from 2 to 4 Lanes	1.0	2015-2024	\$6.5	Jefferson
Monaghan Rd.		Quincy Ave. to Yale Ave.	New 6 Lanes	2.0	2025-2034	\$22.9	Arapahoe
Nelson Rd.		75th St. to Affolter Dr.	Widen from 2 to 4 Lanes	2.3	2015-2024	\$5.2	Boulder
Pace St.		5th Ave. to Ute Rd.	Widen from 2 to 4 Lanes	2.5	2015-2024	\$3.8	Boulder
Pecos St.		52nd Ave. to I-76	Widen from 2 to 4 Lanes	1.3	2015-2024	\$8.7	Adams
Pena Blvd.		Tower Rd.	Add on-ramp to WB Pena		2015-2024	\$3.8	Denver
Pena Blvd.		Jackson Gap St. West Ramps to DIA Terminal	Widen from 6 to 8 Lanes	1.7	2015-2024	\$10.2	Denver
Peoria St.		E-470 to .75 miles s/o Lincoln Ave.	Widen from 2 to 4 Lanes	1.9	2015-2024	\$4.4	Douglas
Peoria St.		.75 miles s/o Lincoln Ave. to Mainstreet	Widen from 2 to 4 Lanes	0.5	2025-2034	\$4.4	Douglas
Picadilly Rd.		45th Ave. to 56th Ave.	Widen from 2 to 6 Lanes	1.2	2015-2024	\$13.6	Adams
Picadilly Rd.		56th Ave. to 70th Ave./Aurora City Limits	New 6 Lanes	1.7	2015-2024	\$20.4	Adams
Picadilly Rd.		82nd Ave. to 96th Ave.	New 6 Lanes	1.8	2025-2034	\$21.6	Adams
Picadilly Rd.		Colfax Ave. to I-70	New 6 Lanes	0.3	2015-2024	\$12.9	Adams
Picadilly Rd.		I-70 to Smith Rd.	Widen from 2 to 6 Lanes	0.5	2015-2024	\$5.3	Adams
Picadilly Rd.		Smith Rd. to 48th Ave.	Widen from 2 to 6 Lanes	2.2	2015-2024	\$22.5	Adams
Picadilly Rd.		96th Ave. to 120th Ave.	New 6 Lanes	3.0	2025-2034	\$49.0	Adams
Picadilly Rd.		6th Ave. to Colfax Ave.	Widen from 2 to 6 Lanes	1.6	2015-2024	\$10.0	Arapahoe
Picadilly Rd.		Jewell Ave. to 6th Pkwy.	New 4 Lanes	2.7	2015-2024	\$18.1	Arapahoe
Picadilly Rd.		70th Ave. to 82nd Ave.	New 6 Lanes	1.5	2015-2024	\$11.4	Denver
Plum Creek Pkwy.		Gilbert St. to Ridge Rd.	Widen from 2 to 4 Lanes	1.5	2015-2024	\$5.1	Douglas
Powhaton Rd.		Smoky Hill Rd. to County Line Rd.	Widen from 2 to 6 Lanes	1.0	2025-2034	\$3.5	Arapahoe
Quail Run Rd.		I-70 to 48th Ave.	New 6 Lanes	3.0	2025-2034	\$36.4	Adams
Quebec St.		120th Ave. to 128th Ave.	Widen from 2 to 4 Lanes	1.0	2015-2024	\$8.4	Adams
Quebec St.		132nd Ave. to 160th Ave.	Widen from 2 to 4 Lanes	3.5	2015-2024	\$21.0	Adams
Quincy Ave.		Plains Pkwy. to Gun Club Rd.	Widen from 2 to 6 Lanes	0.6	2015-2024	\$13.3	Arapahoe
Quincy Ave.		Hayesmount Rd. to Watkins Rd.	Widen from 2 to 6 Lanes	2.0	2025-2034	\$16.0	Arapahoe
Quincy Ave.		Monaghan Rd. to Hayesmount Rd.	Widen from 2 to 6 Lanes	1.1	2025-2034	\$18.9	Arapahoe
Quincy Ave.		C-470 to Simms St.	Widen from 2 to 4 Lanes	1.9	2015-2024	\$8.0	Jefferson
Quincy Ave.		Simms St. to Kipling Pkwy.	Widen from 2 to 4 Lanes	1.0	2015-2024	\$12.0	Jefferson

Appendix A - 2040 Metro Vision Regional Transportation Plan
Fiscally Constrained Roadway & Rapid Transit Capacity Improvements
Remaining Project Cost Allocations (FY 2016 - 2040)

February 2017

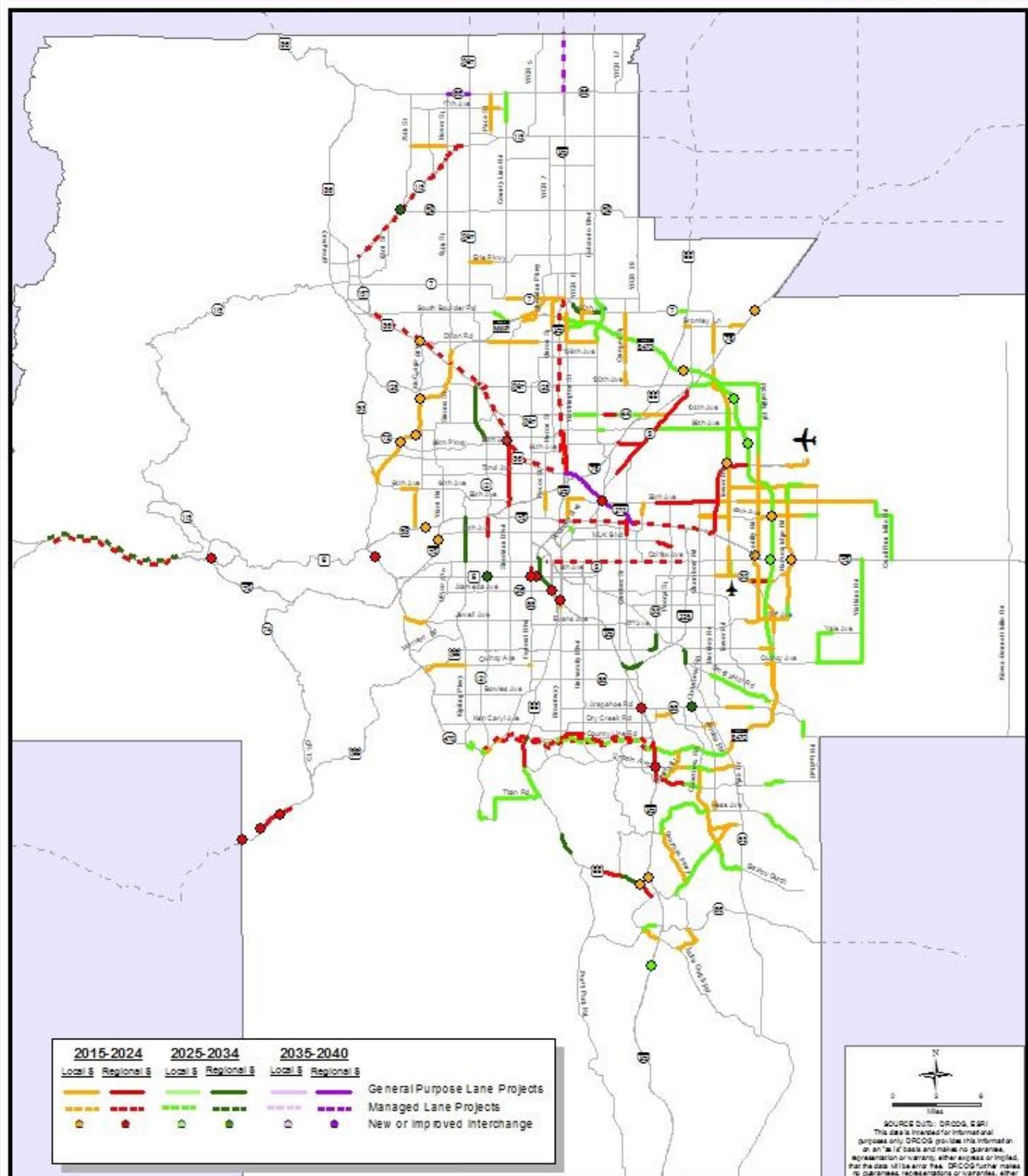
Roadway	CDOT Road	Project Location (Limits)	Improvement Type	Length (Miles)	Network Staging Period	Remaining Project Cost (FY '15 \$millions)	County
3. 100% Locally Derived Funding (cont'd.)							
Quincy Ave.		Irving St. to Federal Blvd.	New 2 Lanes	0.3	2015-2024	\$3.8	Arapahoe
Rampart Range Rd.		Waterton Rd. to Titan Rd.	Widen from 2 to 4 Lanes	1.5	2025-2034	\$10.2	Douglas
Ridge Rd.		Plum Creek Pkwy. to SH-86	Widen from 2 to 4 Lanes	1.1	2015-2024	\$3.8	Douglas
S. Boulder Rd./160th Ave.		120th St. to Boulder/Broomfield County Line	New 2 Lanes	1.2	2025-2034	\$10.2	Boulder
SH-2	SH-2	72nd Ave. to I-76	Widen from 2 to 4 Lanes	7.5	2015-2024	\$21.7	Adams
SH-7	SH-7	Riverdale Rd. to US-85	Widen from 2 to 4 Lanes	1.1	2025-2034	\$16.3	Adams
SH-7	SH-7	Boulder County Line to Sheridan Pkwy.	Widen from 2 to 4 Lanes	2.5	2015-2024	\$6.6	Broomfield
SH-7	SH-7	Sheridan Pkwy. to I-25	Widen from 2 to 6 Lanes	1.5	2015-2024	\$10.2	Broomfield
SH-7	SH-7	York St. to Big Dry Creek	Widen from 2 to 4 Lanes	0.7	2015-2024	\$8.0	Adams
SH-58	SH-58	Cabela St.	Add New Interchange		2015-2024	\$19.6	Jefferson
Sheridan Blvd.		Lowell Blvd. to NW Pkwy.	Widen from 2 to 4 Lanes	1.1	2015-2024	\$7.6	Broomfield
Sheridan Pkwy.		NW Pkwy. to SH-7	Widen from 2 to 4 Lanes	1.3	2015-2024	\$5.7	Broomfield
Smoky Hill Rd.		Pheasant Run Pkwy. to Versailles Pkwy.	Widen from 4 to 6 Lanes	4.4	2025-2034	\$33.9	Arapahoe
Southwest Ring Rd.		Wolfensberger Rd. to I-25	Widen from 2 to 4 Lanes	1.4	2015-2024	\$5.1	Douglas
Stroh Rd.		Crowfoot Valley Rd. to J Morgan Blvd.	Widen from 2 to 4 Lanes	0.5	2015-2024	\$6.4	Douglas
Stroh Rd.		Chambers Rd. to Crowfoot Valley Rd.	New 4 Lanes	1.4	2015-2024	\$10.6	Douglas
Thornton Pkwy.		Colorado Blvd. to Riverdale Rd.	Widen from 2 to 4 Lanes	0.5	2025-2034	\$14.0	Adams
Titan Rd.		Rampart Range Rd. to Santa Fe Dr.	Widen from 2 to 4 Lanes	3.0	2025-2034	\$38.1	Douglas
Tower Rd.		Colfax Ave. to Smith Rd.	Widen from 2 to 6 Lanes	1.0	2015-2024	\$8.7	Adams
Tower Rd.		Pena Blvd. to 104th Ave.	Widen from 2 to 6 Lanes	3.8	2015-2024	\$40.5	Adams
Tower Rd.		Pena Blvd. to 104th Ave.	Widen from 4 to 6 Lanes	3.8	2025-2034	\$20.0	Adams
Tower Rd.		6th Ave. to Colfax Ave.	New 2 Lanes	1.0	2015-2024	\$9.5	Arapahoe
Tower Rd.		6th Ave. to Colfax Ave.	Widen from 2 to 6 Lanes	1.0	2025-2034	\$16.3	Arapahoe
Tower Rd.		38th/40th Ave. to Green Valley Ranch Blvd.	Widen from 2/4 to 6 Lanes	1.0	2015-2024	\$26.7	Denver
Tower Rd.		56th Ave. to Pena Blvd.	Widen from 4 to 6 Lanes	2.4	2015-2024	\$16.0	Denver
Tower Rd.		48th Ave. to 56th Ave.	Widen from 4 to 6 Lanes	1.0	2015-2024	\$5.3	Denver
Tower/Buckley Rd.		105th Ave. to 118th Ave.	New 4 Lanes	2.0	2015-2024	\$8.8	Adams
US-85	US-85	Titan Rd. to Highland Ranch Pkwy.	Widen from 4 to 6 Lanes	2.2	2025-2034	\$5.9	Douglas
US-85	US-85	Castlegate Dr.	Add New Interchange		2015-2024	\$31.8	Douglas
Washington St.		Elk Pl. to 52nd Ave.	Widen from 2 to 4 Lanes	0.6	2015-2024	\$13.3	Denver
Washington St.		52nd Ave. to 58th Ave.	Widen from 2 to 4 Lanes	0.8	2015-2024	\$4.4	Adams
Washington St.		144th Ave. to 152nd Ave.	Widen from 2 to 6 Lanes	0.7	2015-2024	\$28.9	Adams
Washington St.		152nd Ave. to 160th Ave.	Widen from 2 to 6 Lanes	1.4	2015-2024	\$37.3	Adams
Waterton Rd.		Dante Dr. to Campfire St.	Widen from 2 to 4 Lanes	1.0	2025-2034	\$3.8	Douglas
Watkins Rd.		Quincy Ave. to I-70	Widen from 2 to 6 Lanes	7.1	2025-2034	\$54.7	Arapahoe
Wolfensberger Rd.		Coachline Rd. to Prairie Hawk Dr.	Widen from 2 to 4 Lanes	1.0	2025-2034	\$7.5	Douglas
Yale Ave.		Monaghan Rd. to Hayesmount Rd.	Widen from 2 to 6 Lanes	1.1	2025-2034	\$17.3	Arapahoe
York St.		152nd Ave. to E-470	Widen from 2 to 4 Lanes	0.2	2025-2034	\$2.0	Adams
York St.		160th Ave. (SH-7) to 168th Ave.	Widen from 2 to 4 Lanes	1.0	2015-2024	\$7.5	Adams
York St.		E-470 to SH-7	Widen from 2 to 4 Lanes	0.7	2015-2024	\$10.7	Adams
A.3. Subtotal:							\$3,353.7
Grand Total for Regional Roadway System Projects:							\$6,325.3

B. Regional Transit Projects

FasTracks Components					
Eagle Project					\$1,033.2
East Rail Line		DUS to DIA	Commuter Rail	22.8	2015-2024
Gold Line		DUS to Ward Rd.	Commuter Rail	11.2	2015-2024
Northwest Rail Phase 1		DUS to 71st/Lowell Blvd.	Commuter Rail	6.2	2015-2024
I-225 Rail Line		Parker Rd. to East Rail Line	Light Rail	10.5	2015-2024
North Metro Commuter Rail		DUS to 124th Ave.	Commuter Rail	13.0	2015-2024
Southeast Rail Extension		Lincoln Ave. to Ridgegate Pkwy.	Light Rail	2.3	2015-2024
US-36 Bus Rapid Transit		DUS to Table Mesa	Bus Rapid Transit	18.0	2015-2024
Other FasTracks Projects					\$99.4
Other Regional Transit					
Colfax Ave.	US-40	7th St. to Potomac St	Bus Rapid Transit	10.5	2015-2024
SH-119		SH-119 Foothills Pkwy to US-287	Bus Rapid Transit	11.0	2015-2024
Total of Regional Transit Projects					\$2,673.1

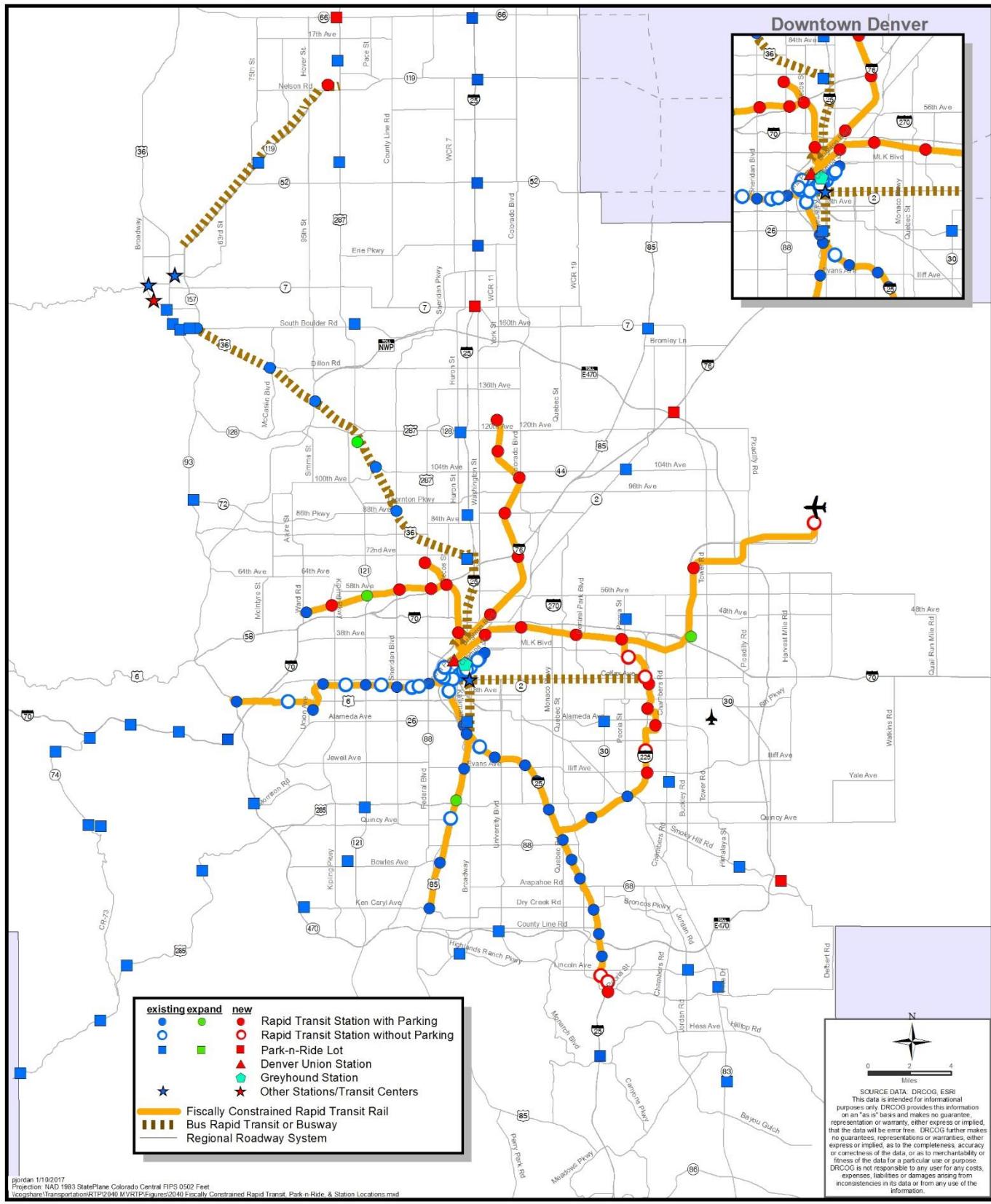
Staging of Fiscally Constrained Roadway Capacity Projects

2040 Metro Vision
Regional Transportation Plan



2040 Fiscally Constrained Rapid Transit, Park-n-Ride, & Station Locations

2040 Metro Vision
Regional Transportation Plan



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APPENDIX B

SUMMARY OF TRANSPORTATION MODEL CALIBRATION AND VALIDATION

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Introduction

In support of the conformity determination for the 2040 Fiscally Constrained Regional Transportation Plan (RTP), the Denver Regional Council of Governments' (DRCOG) maintains the Regional UrbanSim Socio-economic Model and the *Focus* regional travel modeling system. Travel modeling uses mathematical formulations in computer software programs to show how regional leads to impacts road and transit usage.

The *Focus* model simulates the millions of trips made in the region throughout a typical weekday. The *Focus* model sums all travel to forecast how many vehicles will be driven on major roads; travel speeds; and how many people will walk, bike or use transit. To realistically simulate each person's daily travel, *Focus* and UrbanSim model the many choices each person makes, including:

- (1) where to work
- (2) where to go to school
- (3) how many automobiles are owned by the person's household
- (4) how many trips each person makes in a day, and for what reasons
- (5) which trips are chained together into home-to-home tours
- (6) the address where each trip starts from and goes to
- (7) the travel mode for each trip, with choices including walk and biking
- (8) which major streets or bus routes were chosen to reach each destination

The models take into account many characteristics of people, such as their age, gender, employment status, and income; and how the region will change demographically over time. It also takes into account characteristics of the built environment such as congestion, density, and walkability.

The *Focus* travel model trip origins and destinations were initially estimated based on detailed data from a 1998 survey called the Travel Behavior Inventory (TBI). The TBI project involved multiple surveys of travel in the Denver metropolitan area, including:

- The Household Survey – a travel diary survey that gathered complete travel information for an assigned day for approximately 5,000 households;
- The Front Range Travel Survey – a survey of vehicles entering and leaving the metropolitan area;

- The Commercial Vehicle Survey – a survey that gathered complete travel information from more than 800 commercial vehicles on an assigned day; and
- The Non-Respondent Populations Project - an effort to evaluate whether those who did not respond to the survey exhibited different travel behavior than people who did respond to the survey.

In 2016, *Focus* was recalibrated using more recent data sources including roadway counts, transit boardings, American Community Survey Census data, and results from the following surveys:

- RTD's 2008 Regional On-Board Transit Survey – a questionnaire handed out to light rail and bus travelers to understand how transit travel patterns have changed since the opening of the Southeast Corridor Light Rail in November 2006. The survey contains information on almost 24,000 transit trips.
- The 2010 Front Range Travel Counts Household Survey – A survey of over 12,000 households along the Colorado Front Range, including 7,000 in the DRCOG region, using a format similar to the 1997 TBI Household Survey described above.

The final trip assignment outputs of *Focus* were validated against traffic counts and RTD ridership data to make sure the overall regional travel patterns being forecasted were reasonable.

Adjustments were made to delay formulas and roadway capacities to achieve more accurate results.

Demographic Forecasts

DRCOG works with a panel of economists and planners from both the private and public sectors to review current growth trends and evaluate the output of a regional forecasting model. This model relates the regional economy to national economic forecasts. The forecasts are reviewed annually with major revisions expected every five years.

Small Area Development Estimates

To provide development data at a level of detail necessary for the travel model, the regional urban activity forecasts are disaggregated into 2,800 transportation analysis zones (TAZs), as shown in Figure 1. The allocation to TAZs is carried out within the UrbanSim model based on the dynamics

of urban land markets and the simulated decisions of land developers, and residential and commercial land customers. The UrbanSim model considers questions such as:

- What parcels of land are profitable for development, and for what uses?
- Where should a firm locate to conduct its business in accordance with zoning regulations, and with suitable access to workers, supplies, and finished product markets?
- Does a family's current residence continue to meet its needs and be convenient to jobs, schools, and other activities, or should the family move to a "better" location?
- What size and types of residence does a family need based on the number and ages of its members and its household income?
- What neighborhoods are convenient to work and offer the amenities the family values?

The UrbanSim model includes a population synthesizer that creates a descriptive database record for each household in the region (about one million records in 2010) and each person (about 2.8 million records in 2010). The effects of several regional planning policies also are taken into account in the model: open space plans affect the amount of developable land in the relevant parcels; the regional Urban Growth Boundary/Area affects expected densities, and the development totals in parcels outside that boundary. Figure 2 shows a flowchart for the process of socioeconomic forecasting in the Denver region.

Figure 1
DRCOG Travel Analysis Zones

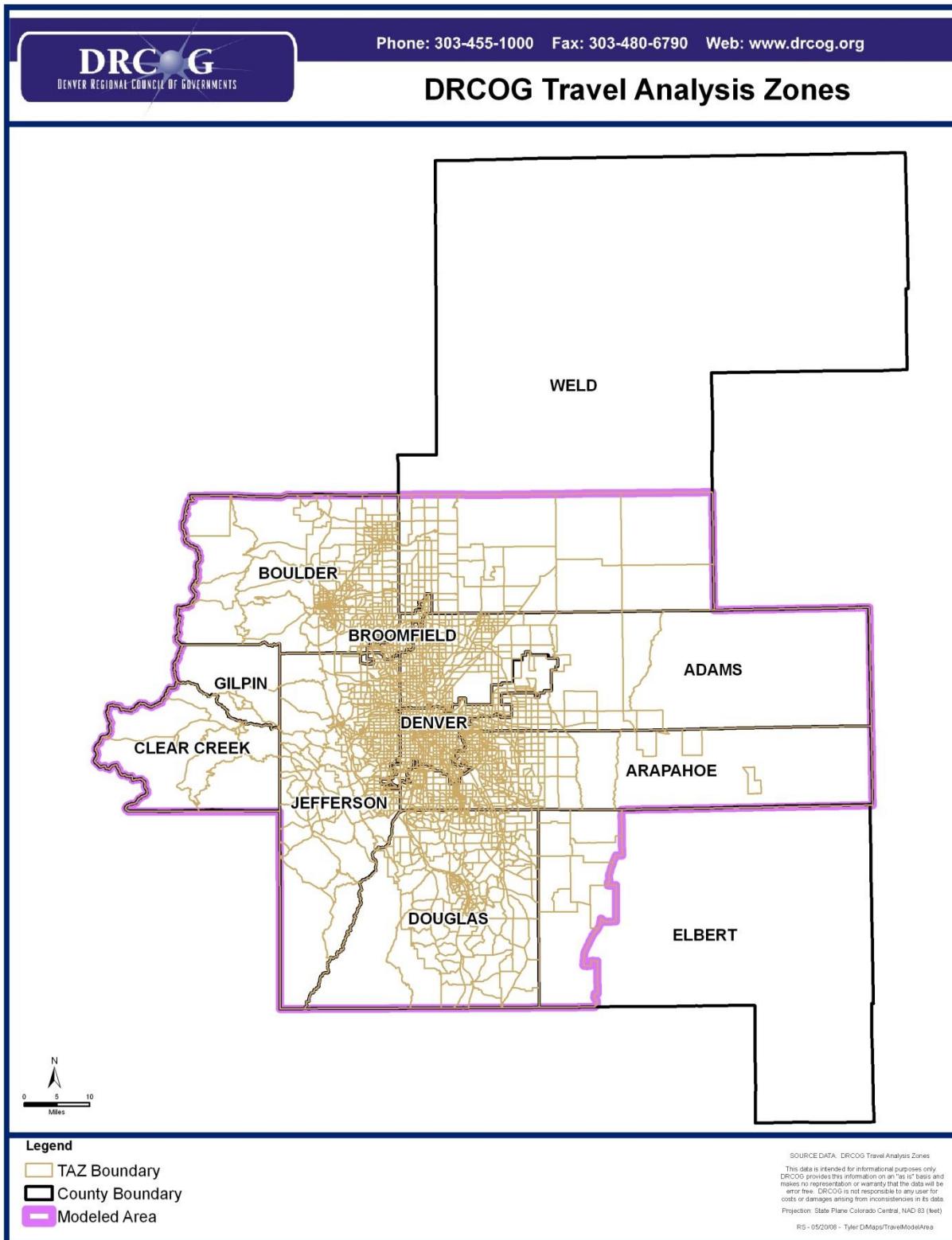
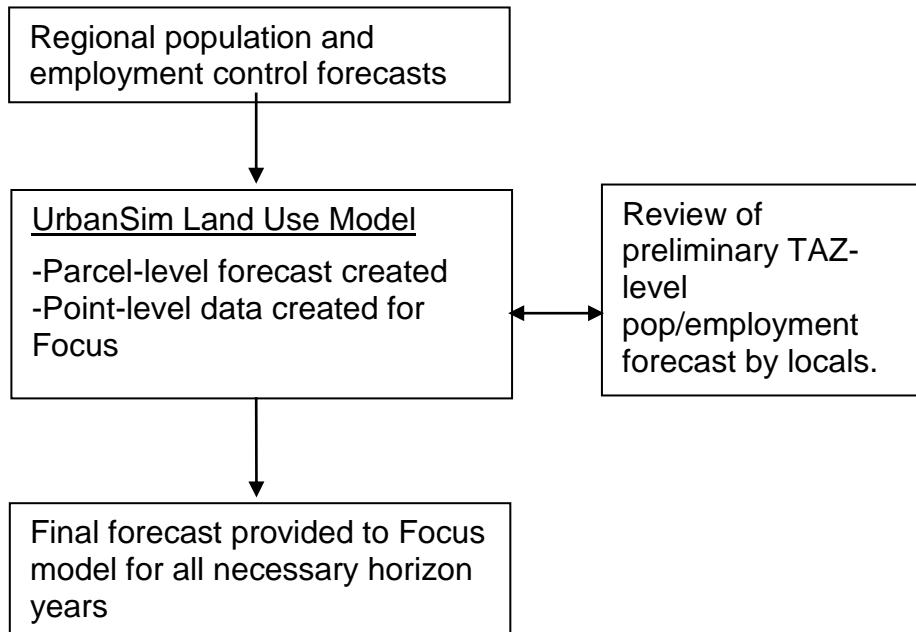


Figure 2
Socioeconomic Model Elements and Flow



Focus Model Process Overview

Figure 3 shows a simplified diagram of how the *Focus* model components flow after the socioeconomic forecast has been completed.

First, travel time and cost information between zones are calculated by travel mode and time of day. Tours are the first travel elements to be created. Figure 4 shows a diagram depicting one tour composed of three trips (shown as individual arrows), and one intermediate stop.

The model runs through a set of steps for each tour, including activity generation, location choice, mode choice, and time of day choice model components. Then the model runs through a parallel set of model components for each trip within a tour.

Figure 3
Travel Model Elements and Flow

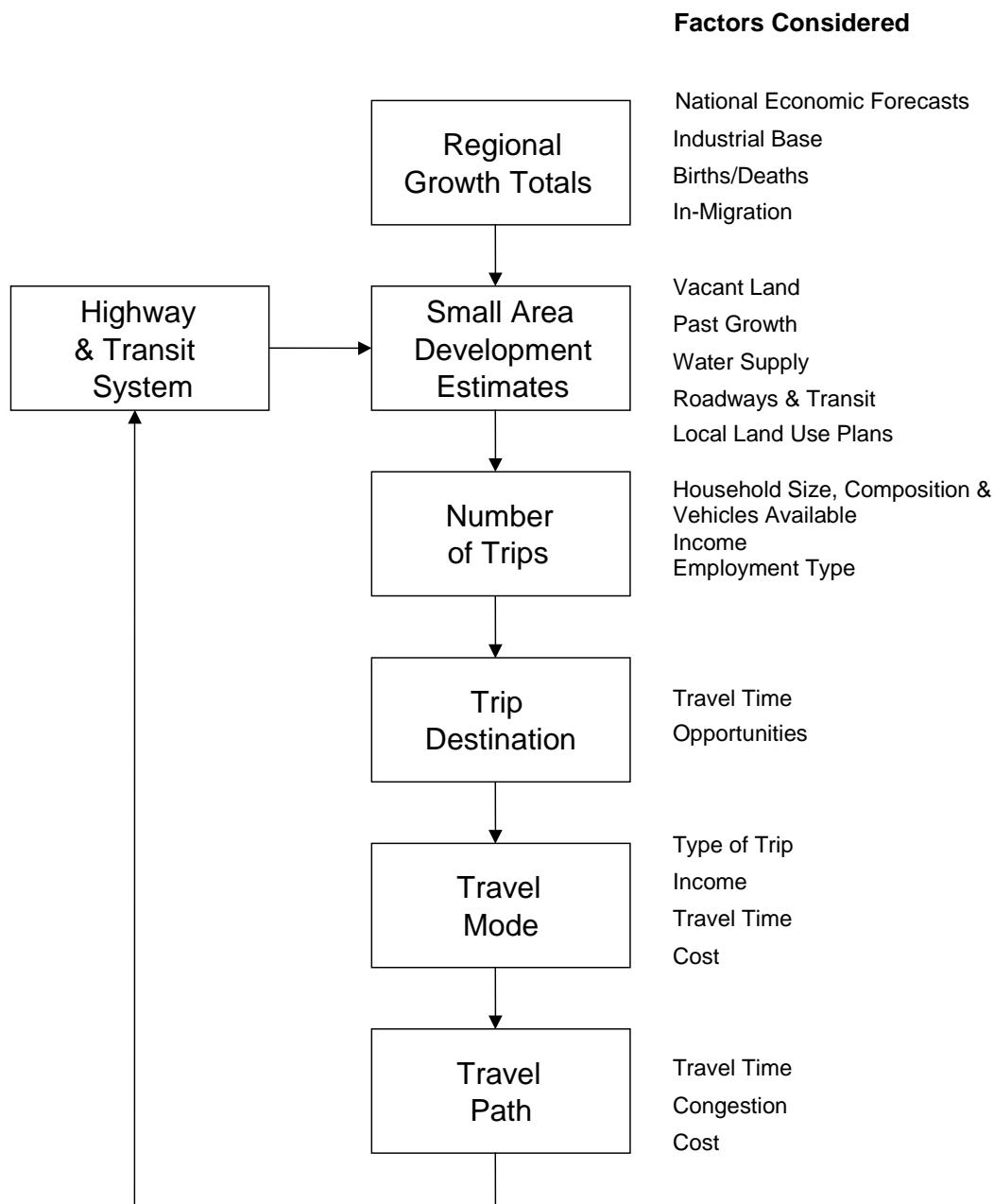
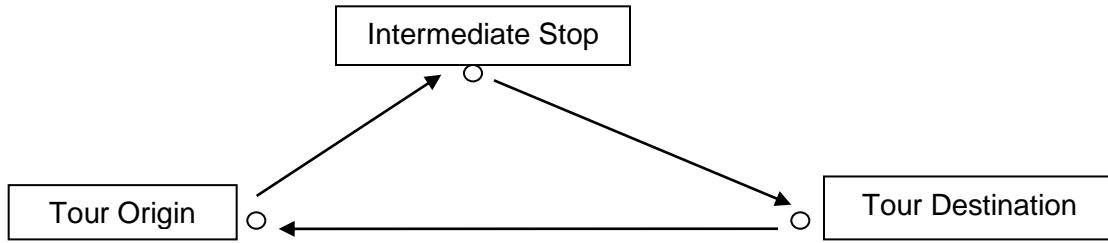


Figure 4
Tour Diagram



Highway and Transit System

One of the most significant inputs to all travel model components is the transportation network representation. The highway network is represented by over 25,000 directional road segments, described by location, length, number of lanes, functional classification, and area type. High-occupancy vehicle (HOV) and managed lanes also are represented as special links. Tollway links are assessed an additional impedance to reflect toll charges. The model also includes a fully detailed representation of transit facilities, including all bus and rapid transit lines, Park-n-Ride lots, bus stops, and walk access/egress routes. Bus routes follow the same highway network as auto trips, and bus speeds are based on auto speeds. Rail speeds are developed based on transit schedule information. Capture areas for Park-n-Ride lots are quite broad, permitting trip-makers in the model to select the lot that produces the most convenient overall transit path to their destination. As part of the process of estimating highway and transit use, minimum impedance paths are calculated using time, distance and toll cost over the highway and HOV system, and time and cost over the transit system.

Model Components

The most important model components are briefly described in the sections below, and Table 1 lists all model components. Most model components are multinomial logit or nested logit models, which are statistical models that have two or more discrete choice outcomes.

Table 1. Key Focus Model Components

1. TransCAD Initialization	14. Tour Time of Day Simulation
2. Size Sum Variable Calculator	15. Tour Primary Destination Choice
3. TransCAD Trip Generation	16. Tour Priority Assignment
4. TransCAD Skimming (Path Selection)	17. Tour Main Mode Choice
5. TransCAD Airport, Commercial Vehicle, and External Travel Distribution and Mode Choice	18. Tour Time of Day Choice
6. Regular Workplace Location	19. Intermediate Stop Generation Choice
7. Regular School Location	20. Trip Time of Day Simulation
8. Auto Availability	21. Intermediate Stop Location Choice
9. Aggregate Destination Choice Logsum Generation	22. Trip Mode Choice
10. Daily Activity Pattern	23. Trip Time of Day
11. Exact Number of Tours	24. Write Trips To TransCAD
12. Work Tour Destination Type	25. TransCAD Highway and Transit Assignment
13. Work-Based Subtour Generation	

Highway and Transit Skims (Path Selection)

The highway and transit paths are chosen for all origin-destination zone pairs (2,800 x 2,800) and times-of-day by finding the most convenient paths that balance the travel time, travel cost, and other considerations. The time and cost matrices are used extensively in later model components such as location choice, mode choice, and time of day choice.

Denver International Airport/Commercial Vehicle/Internal-External/ External-External Trips

After optimal paths are identified, all Compass model components must be run to generate and assign for airport trips, internal-external trips, commercial vehicle trips, and external-external trips.

Regular Workplace and School Location

The work location choice model takes all regional workers and assigns them a regular work location zone and point. Characteristics of the worker and their home zone are used in combination with zonal characteristics to determine the desirability of any zone.

Similar to the regular work location choice model, the regular school location choice model assigns each student a regular school location zone and school. The model uses information about the student, such as income and age, and information on school enrollment and distance from home to school to determine which schools will be attractive for which students. There are

four school location choice models by student grade level: pre-school, kindergarten-8th grade, 9th-12th grade, and university. Four separate models are used to reflect that the decision-making of school location for different grade ranges has significantly different characteristics. The models are all multinomial logit with the choice being the location of the school zone.

Auto Availability Choice

The auto availability choice model is a multinomial logit model that selects number of automobiles available for each household in the region. The choices range from no cars to 4+ cars. The model uses information about households and their accessibility to work and school to determine how many autos are available to households.

Tour Models

After *Focus* has projected the long-term decisions about work and school location and auto ownership, it forecasts daily activities on a tour-level.

The **day activity pattern** model determines which combinations of up to seven purposes (work, school, escort a family member, personal business, shopping, dining, and social or recreational) a person will make tours or stops along a tour.

The **exact number of tours** model determines how many tours of each type each person will make in his or her day. The tour types predicted for each person include: work, school, escort, personal business, shop, meal, and social recreation.

The **work tour destination type** model determines whether a person making a work tour will travel to his or her usual work location, or somewhere else, perhaps to meet with clients or customers, or for off-site training. If the regular workplace is selected, this information is entered into the tours table in the database.

The **Work-based subtour generation** determines whether someone will leave their regular workplace and return during the middle of the day. Such a person may be eating out, running errands, or attending meetings, for example. After this point, the *Focus* model treats work-based subtours similarly to home-based ones.

In reality, a person might consider the interactions of destination, mode, and departure time choices together in creating an itinerary for the day's travel and activities. Despite its complexity, the *Focus* model needs to have some simplifying assumptions to make its mathematical relationships and software workable. **Tour time of day simulation** is one such simplification, allowing destination and mode choices to be modeled as if the time of travel is known (so the right time and cost matrices can be used) as an initial guess. The simulated times of days are based on observed survey distributions. The later **tour time of day choice** confirms whether the initially simulated time of day was reasonable, or whether a shift earlier or later might be justified.

The **tour primary destination choice** model selects the destination of tour based the development (e.g., jobs and households) located within the zone. It then assigns a point within each zone as the final destination.

After the tour destination is known, the **tour main mode choice** model predicts the main travel mode used on the tour. The mode chosen is based on the impedances associated with each mode from the tour origin to the tour destination, zonal characteristics, and demographic person characteristics. The tour main mode is used for most of the distance of the tour, but not necessarily for all trips. For example, if a parent is driving a child to school, the return trip would necessarily be driving alone. In other cases, stops along a tour might be close enough that walking or biking would be more attractive than a motorized tour mode. The tour and trip modes are related by rules of precedence used to simplify the *Focus* model.

Given the known tour origin, destination and mode from previous models, the **tour arrival and departure time model** predicts the time arriving at the primary destination of the tour and the time leaving the primary destination, both to within one hour periods.

Trip Models

After the tour-level models are run, a series of trip-level models are run. The first trip level model is the **intermediate stop generation** model, which determines the number of intermediate stops on each tour (if any).

As with the tour models, there is a **trip time of day simulation** component to simplify the location and mode choices that are modeled next.

The ***intermediate stop location choice*** model selects the zone for each intermediate stop. The locations of all intermediate stops on tours are modeled one at a time, first for stops from home to the primary activity and then for stops from the primary activity to home.

The ***trip mode choice*** model determines the trip mode for all trips. The tour mode is used in combination with skim data, zonal data, and person data to find the modes for each trip on these tours.

Given the origin, destination and mode of each trip, the ***trip time of day choice*** model predicts the time each intermediate stop will occur. The trip time of day choice model has 24 alternatives corresponding to each hour period.

After the trip models have been run, the following information is known for every trip internal to the region:

- Origin and Destination Zone and Point Location
- Trip Purpose (work, school, escort, personal business, shop, social recreation)
- Trip Mode (drive alone, shared ride 2, shared ride 3+, walk to transit, drive to transit, walk, bike, school bus)
- Trip Time of Day (one of 24 hours)
- Which tour the trip is part of
- What person made the trip
- What household the person who made the trip belongs

The ***write trips to TransCAD*** component assembles the individual records for auto and transit trips into origin-destination trip tables (matrices) that TransCAD can use for assignment. These trip tables are then combined with those developed for DIA, commercial vehicle, internal-external, external-internal, and external-external trips developed earlier.

Network Assignment

Household vehicle trips are assigned to the highway network via a “user equilibrium” algorithm. Commercial vehicle trips are loaded first using an “all-or-nothing process.” The all-or-nothing process simply assigns commercial vehicle trips to the shortest path between origin and

destination, ignoring possible congestion effects that might cause trips to take different paths. The user equilibrium process assigns the trips between each origin and each destination TAZ in such a way that, by the end of the process, no trip can reduce its travel time by changing its path. The process takes into account the congestion produced by all other trips in the region, each trip is following its minimum path. High-occupancy vehicles (HOV) are loaded simultaneously with single-occupant vehicles (SOV). During this process, TransCAD keeps track of which vehicles are eligible to use HOV facilities, and which might need to pay a toll to use High-Occupancy/Toll (HOT) lanes, such as the reversible I-25 Express Lanes north of downtown Denver. The model also takes into account the effect of toll costs in roadway route choice by converting toll costs into equivalent time cost using an estimated value of time for automobile trip-makers.

Transit assignment is performed separately, using an all-or-nothing algorithm that does not take into account the possibility that high demand or crowding on some transit routes may motivate some riders to shift to other routes. RTD has special modeling tools that allow them to use *Focus* model forecasts for more detailed operational planning.

Finally, the model is run several times, feeding back the output speeds from highway assignment to the input stages that require them as input (among them, the trip distribution stage) until the output speeds and the input speeds match closely enough.

Model Calibration

Each *Focus* model component was calibrated to 2010 inputs, comparing the mode "forecast" for 2010 to external data sources such as: 2010 American Community Survey (ACS)

- 2010 Colorado state demographer data
- 2010 HPMS estimated regional VMT
- 2010 Regional Transportation District (RTD) transit

Once comparisons were made of model results against the observed datasets, each model component was calibrated. The calibration involved changing the coefficients describing the mathematical models and travel, and adding variables. Then the model was re-run, results compared again, and modifications made again. This process was repeated until satisfactory results were achieved.

The major regional level model results of the calibration are shown in Table 2 and Table 3. These tables demonstrate that the aggregate model results reflect the observed counts and transit boardings sufficiently well. When summed over the region, the links with observed traffic counts were observed to carry about 28.0 million vehicles per weekday. The sum of Focus Model estimates was within one percent difference.

Table 2. Sum of Observed Counts & Modeled Volumes on (Non-Tollway) Links with Counts

Sum of Observed Counts ADT	Sum of Modeled Volume ADT
77,400,000	76,500,000

Table 3. Observed and Modeled Transit Boardings

Observed Transit Boardings	Modeled Transit Boardings
318,000	347,000

Air Quality Modeling

Formal air pollutant emissions modeling is conducted by the APCD. However, DRCOG, the APCD, and other agencies work closely together in this effort, both in developing the modeling techniques, assumptions, and parameters, and in executing the model runs. Travel model results link speed and VMT are one of the principal inputs to the air pollutant emissions model. The model produces estimates of the amount of emissions of carbon monoxide (CO), volatile organic compounds (VOCs), oxides of nitrogen (NOx), and particulate matter (PM10) generated by motor vehicles. The results are then combined with numerous assumptions concerning meteorology and atmospheric chemical reactions to produce air pollutant concentration estimates.

APPENDIX C
MODELING SUMMARY TABLES

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Table 1 – Denver Regional Council of Governments
Assumptions for the Entire Modeling Area and Data for Base and Future Years

	2015	2040
Total Population	3,181,902	4,352,072
Employment	1,708,001	2,391,994
Dwelling Units (Households)	1,285,300	1,832,941
Persons/Dwelling Unit (Household)	2.48	2.37
VMT by Roadway Type		
-Freeway	30,858,137	45,489,778
-Expressway	4,929,892	7,128,518
-Principal	23,879,056	33,419,827
-Minor	9,371,534	13,160,379
-Other (Collectors, Centroid Connectors, Ramps)	17,201,723	26,020,904
Total	86,240,342	125,219,406
Speed by Roadway Type (miles per hour)		
-Freeway	54.3	47.9
-Expressway	39.5	35.3
-Principal	28.9	25.9
-Minor	26.9	23.7
-Other (Collectors, Centroid Connectors, Ramps)	25.0	23.5
Total (Average Speed)	33.7	30.5
Lane Miles by Roadway Type		
-Freeway	2,107	2,394
-Expressway	522	564
-Principal	3,990	4,709
-Minor	3,010	3,196
-Other (Collectors, Centroid Connectors, Ramps)	6,460	6,593
Total	16,089	17,456

**Table 2 – 8-Hour Ozone Emission Rates (Gram/Mile)
For the DRCOG Modeling Area**

	Base Year (2017)	Intermediate Year (2025)	Intermediate Year (2035)	Future Year (2040)
VOC	.67	.46	.27	.24
NOx	.69	.32	.16	.14

APPENDIX D

MEMORANDUM OF AGREEMENT—TRANSPORTATION CONFORMITY EVALUATIONS CONDUCTED UNDER THE 8-HOUR OZONE STANDARD

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2015
MEMORANDUM OF AGREEMENT
FOR
TRANSPORTATION CONFORMITY EVALUATIONS

BY AND BETWEEN
THE COLORADO DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT
AND
THE REGIONAL AIR QUALITY COUNCIL
AND
THE DENVER REGIONAL COUNCIL OF GOVERNMENTS
AND
THE NORTH FRONT RANGE TRANSPORTATION AND
AIR QUALITY PLANNING COUNCIL

PURPOSE

This Memorandum of Agreement (MOA) is established for the purpose of defining the specific roles and responsibilities of the Air Pollution Control Division (APCD) of the Colorado Department of Health and Environment (CDPHE), the Regional Air Quality Council (RAQC), the Denver Regional Council of Governments (DRCOG), and the North Front Range Transportation and Air Quality Planning Council (NFRMPO) for transportation conformity evaluations and modeling for the Denver and North Front Range regions. Hereafter, the above are referenced as “parties,” and DRCOG and NFRMPO are referenced to as the “MPO(s)” (Metropolitan Planning Organization(s)).

Section 176(c) of the Clean Air Act Amendments of 1990 calls for conformity evaluations to be made for transportation plans, programs, and projects, and for these conformity determinations to be developed through an interagency consultation process. Title 23, Part 450 of the Code of Federal Regulations calls for a continuing, cooperative and comprehensive transportation planning process, including provision of complete information, opportunity for early and continuing public involvement, and access to technical and policy information used in developing transportation documents. These federal mandates are best carried out with the explicit understanding of how the state air quality agency and the MPOs will coordinate efforts, especially with regard to transmitting and analyzing data, and identifying key assumptions used in planning documents.

This MOA augments interagency consultation requirements set forth in federal law and Colorado Air Quality Control Commission (AQCC) Regulation Number 10, Section III. The MOA is to be used in conjunction with these federal and state requirements for transportation conformity determinations required under the Clean Air Act. Specifically, this MOA identifies the roles and responsibilities of RAQC, DRCOG, NFRMPO and APCD in conducting conformity evaluations and sets forth a procedural framework to ensure appropriate consultation and coordination between RAQC, DRCOG, NFRMPO and APCD in carrying out these responsibilities. It also clarifies what key assumptions and data are expected in draft documents and materials used in the interagency consultation process.

This MOA supersedes the prior agreements between the parties dated November 19, 1998 (DRCOG and APCD) and November 24, 1998 (NFRMPO and APCD).

CONFORMITY EVALUATIONS RESPONSIBILITIES

Conformity evaluations are conducted in association with new conformity determinations. The evaluations require the modeling and calculation of pollutant emissions.

MPO RESPONSIBILITIES

As defined in Regulation 10, Section III, MPOs are responsible for the development, maintenance, accuracy, and operation of the regional travel demand models which provide input data to the official emissions model. MPOs will notify APCD and RAQC staff once a need for a new conformity determination is identified and a schedule for conformity modeling has been established. The estimated time period over which APCD modeling work would be required will be defined. Any changes in the schedule will be discussed with APCD staff as soon as such changes are known by the MPO. When requesting APCD to model emissions, MPO staff will forward all necessary travel model data, for each staging year that will be modeled. The NFRMPO is responsible for travel modeling in the Ozone Northern Subarea and DRCOG is responsible in the Ozone Southern Subarea, as defined in the March 14, 2008 Memorandum of Agreement.

APCD RESPONSIBILITIES

The APCD is responsible for the development, maintenance, accuracy, and operation of the official emissions model. After receiving travel model inputs to the emissions model, the APCD will inform the parties regarding an estimated schedule for completion of the emissions results. After the APCD performs emissions modeling, it will provide the parties with the emission model output results as soon as possible.

RAQC RESPONSIBILITIES

The RAQC shall review travel and emissions modeling inputs and outputs and provide comments to the parties. The RAQC will provide technical support and advice regarding model modifications.

MODEL MODIFICATIONS AND CORRECTIONS

Once travel and emission models have been established, modifications and updates to those models by the APCD or MPO may occur for some of the following reasons: updated models, updated input information, such as fleet mix or travel demand model changes, or other issues that are discovered.

If a modification or correction is required in the travel or emissions model, the following steps should be led by the agency making the identification:

- Identify all affected parties and potential work items
- Notify the affected parties and provide an initial explanation
- If needed, call a meeting to review and explain the issue to all parties
- Establish timeline and assigned duties for implementing the modification or correction
- Obtain concurrence and approval for the process for implementation from all parties
- Ensure that the APCD or MPO updates the model with the new information for use with the next applicable conformity cycle
- Share and/or discuss model results with all parties

Changes to the models will be documented and provided to the affected parties and, if needed, may be incorporated into the applicable conformity determination report.

INTERAGENCY CONSULTATION PROCESS (OR GROUP)

An Interagency Consultation Group (ICG) has been established for consultation purposes as identified in Regulation 10. The APCD, DRCOG, and NFRMPO staff will submit technical data for review and recommendation by the ICG that is comprised of representatives from Federal Highway Administration (FHWA), Colorado Department of Transportation (CDOT), Environmental Protection Agency (EPA), Regional Air Quality Council (RAQC), Air Pollution Control Division (APCD), Upper Front Range Transportation Planning Region (UFR), Denver Regional Council of Governments (DRCOG), and North Front Range MPO (NFRMPO).

The ICG will meet as needed to review data pertaining to conformity determinations and advise in a timely fashion. In this way, the assumptions and procedures used in transportation and air quality modeling can be reviewed by staff before the final modeling is performed. Data to be submitted to the ICG for review as part of the regular transportation planning process should be sufficient for making decisions and may include transportation network and land use assumptions, descriptions of any calibrations or updates to the travel model, and updates or changes to the air quality model. If changes which could affect air emissions modeling or evaluations are made after the above data have been reviewed by the ICG, these differences will be disclosed to the ICG and to the other parties to this MOA prior to initiating the final air quality modeling.

Per Regulation 10 section III.H.2, the APCD, shall decide if the conformity determination needs to be reviewed by the AQCC (non-routine) or solely by APCD (routine).

AQCC CONFORMITY REVIEW

The MPO will follow the procedures identified in the AQCC Procedural Rules calling for a public meeting by the AQCC for purposes of commenting on the MPO's non-routine conformity determinations. The parties acknowledge the initial conformity determination document must be available to the Commission office at least 15 days prior to requesting that the AQCC schedule a public meeting, and the final conformity determination document must be available to the Commission office at least 30 days prior to the AQCC's public meeting at which the conformity determination is scheduled to be discussed. The initial document should contain all modeling results and the appropriate supporting materials, and the final documents should contain any updates, revisions or corrections. The Commission can entertain deviations from this schedule on a case-by-case basis.

The Division will provide the MPO with a copy of its written comments, if any, on the conformity determination at the same time it provides them to the AQCC. All AQCC comments on determinations of conformity shall be forwarded to the MPO by APCD. Any AQCC appeal of such conformity determination will follow the procedure outlined in Regulation 10. After review, the APCD will send the MPO a letter of concurrence of a positive conformity determination. If the AQCC does not concur on the conformity determination made by the MPO, this disagreement is forwarded to the Governor's Office unless the parties revise the conformity determination.

LIMITATIONS

1. Nothing in this MOA impairs or otherwise affects the authority of the heads of the signatory party over their organizations.
2. This MOA is intended to outline an agreement among the parties and does not create or confer any right or benefit on any person or party, private or public. Nothing in this MOA is intended to

restrict the authority of any signatory to act as provided by law or regulation, or to restrict any agency from enforcing any laws within its authority and jurisdiction.

3. This MOA in no way restricts signatory parties from participating in similar activities with other public or private agencies, organizations, and individuals.
4. Nothing in this MOA shall obligate any signatory party to obligate or transfer any funds, nor does it supplement existing statutory authorities of the signatory party agencies.
5. This MOA, consisting of five (5) pages, represents the entire and integrated agreement between the parties and supersedes all prior negotiations, representations, and agreements concerning this MOA, whether written or oral.

EXECUTION, MODIFICATION AND TERMINATION OF AGREEMENT

It is mutually agreed and understood by all signatory parties that:

1. Any party to this agreement may suspend it by a 60-day written notice to the other parties. If this occurs, the parties agree to consult further to determine whether the issues can be resolved and the agreement re-implemented in an amended form.
2. Changes to the scope of this MOA shall be made by the issuance of a multilaterally executed modification. These changes are to be mutually agreed upon between the parties to this MOA, shall be incorporated by written instrument, executed and signed by all parties to this MOA and are effective as of the date of the last signature obtained.
3. This MOA may be executed in counterparts. A copy with the original signature pages affixed will constitute the original MOA. The effective date shall be the date of the final signatory party agency's signature, and the MOA shall remain in effect until modified or dissolved.
4. This MOA may not serve as the basis for any challenges or appeals.
5. Colorado Open Records Act (CORA). Any information furnished by any parties under this Memorandum is subject to the Colorado Open Records Act (24-72-201 to 24-72-309, C.R.S.).
6. **RESPONSIBILITIES OF PARTIES.** The subject parties intend to handle their own activities and utilize their own resources, including the expenditure of their own funds, in pursuing these objectives. Each party intends to carry out its separate activities in a coordinated and mutually beneficial manner.
7. **NON-FUND OBLIGATING DOCUMENT.** Nothing in this MOA shall obligate the subject parties to obligate or transfer any funds. Specific work projects or activities that involve the transfer of funds, services, or property among the various agencies and offices of the parties will require execution of separate agreements and be contingent upon the availability of appropriated funds. This MOA does not provide such authority. Negotiation, execution, and administration of each such agreement must comply with all applicable statutes and regulations.
8. **ESTABLISHMENT OF RESPONSIBILITY.** This MOA is not intended to, and does not create, any right, benefit, or trust responsibility, substantive or procedural, enforceable at law or equity, by a party against any of the signatory parties, including but not limited to, their agencies, their officers, or any other person.
9. **AUTHORIZED REPRESENTATIVES.** By signature below, the signatory party certifies that the individuals listed in this document as representatives of the signatory party are authorized to act in their respective areas for matters related to this agreement.
10. **GOVERNMENTAL IMMUNITY:** The parties do not waive their governmental immunity by entering into this MOA and retain all immunities and defenses provided by law with respect to any action based on or occurring as a result of this MOA.

11. The parties agree that exclusive venue for any action related to performance of this agreement shall be in the City and County of Denver, Colorado.

The undersigned parties hereby agree to the responsibilities and procedures described above.

Lisa M. Brown

for
Larry Wolk, Executive Director &
Chief Medical Officer
Colorado Department of Public Health and Environment

5-28-15

Date

Kenneth H. Lloyd

Ken Lloyd, Executive Director
Regional Air Quality Council

March 31, 2015

Date

J. Schaufele

Jennifer Schaufele, Executive Director
Denver Regional Council of Governments

March 25, 2015

Date

Terri Blackmore

Terri Blackmore, Executive Director
North Front Range MPO

May 7, 2015

Date

APPENDIX E

U.S. DEPARTMENT OF TRANSPORTATION CONFORMITY FINDING

(TO BE PROVIDED)

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APPENDIX F

List of Acronyms

AADT	Average Annual Daily Traffic
ACT	Agency Coordination Team
APCD	Air Pollution Control Division
AQCC	Air Quality Control Commission
BNSFRR	Burlington Northern Santa Fe Railroad
CAMP	Continuous Air Monitoring Project
CDOT	Colorado Department Of Transportation
CDPHE	Colorado Department of Public Health and Environment
CMAQ	Congestion Mitigation Air Quality
CO	Carbon Monoxide
DRCOG	Denver Regional Council of Governments
DTD	CDOT Division of Transportation Development
EAC	Early Action Compact
EPA	United States Environmental Protection Agency
FHWA	Federal Highway Administration
FTA	Federal Transit Administration
HOT	High-Occupancy Toll
HOV	High-Occupancy Vehicle
HPMS	Highway Performance Monitoring System
MOA	Memorandum of Agreement
MPO	Metropolitan Planning Organization
MVEB	Motor Vehicle Emissions Budget
MVRTP	Metro Vision Regional Transportation Plan
NAAQS	National Ambient Air Quality Standards
NFRT & AQPC	North Front Range Transportation and Air Quality Planning Council
NFRMPO	North Front Range Metropolitan Planning Organization
NFRRTM	North Front Range Regional Travel Model
NO	Nitrogen Oxide
PM	Particulate Matter
Ppm	Parts per Million
RAQC	Regional Air Quality Council
RTD	Regional Transportation District
RTP	Regional Transportation Plan
SIP	State Implementation Plan
STIP	State Transportation Improvement Program
TCM	Transportation Control Measures
TDM	Transportation Demand Management
TIP	Transportation Improvement Program
TMA	Transportation Management Area
TMO	Transportation Management Organization
TPR	Transportation Planning Region
TSSIP	Traffic Signal System Improvement Program
UFR	Upper Front Range Transportation Planning Region
VMT	Vehicle Miles Traveled
VOC	Volatile Organic Compounds
