



# Denver Regional Council of Governments

## Policy Statement on State Legislative Issues for 2015

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### **MEMBERS OF THE COLORADO GENERAL ASSEMBLY**

On behalf of the Denver Regional Council of Governments (DRCOG) Board of Directors, congratulations on the start of a new legislative session. I am pleased to present you with the DRCOG Policy Statement on State Legislative Issues for 2015. This statement introduces you to DRCOG's general positions on state legislative issues.

The DRCOG Board of Directors consists of elected officials representing each of the region's 47 municipalities and 9 counties. Together, the 56 member governments total nearly 60 percent of the state's population.

As you will see in the policy statement, DRCOG is involved in issues ranging from land use and development to transportation to services for older adults and the disabled to the natural environment. Of particular concern to the Board of Directors this year are:

- **Increasing funding for services to seniors.** The state appropriation to the Older Coloradans Cash Fund helps DRCOG, working with local nonprofit providers, to deliver critical services and support for thousands of metro area seniors to age with dignity in the setting of their choosing. These are cost-effective services enabling people to live independently and delay or prevent circumstances requiring the state to fund more expensive services. State funding has not kept pace with the growing older population and the resulting increased need for services and support.
- **Long-term planning for an aging population.** As the largest generation in the nation's history begins to retire, unprecedented demands are being placed on public and private systems serving Colorado's seniors and their families. It is of paramount importance we lay the groundwork for outcome-based initiatives when addressing this growing population. Currently, one-in-six Coloradans are age 60 or older, but by 2035 that proportion will have expanded to one-in-four. We must act now to plan for these dramatic population shifts to ensure our public infrastructure, private companies, non-profits and families are prepared to meet these challenges successfully and efficiently.
- **Transportation funding.** 70 percent of Colorado's economy is generated in the Denver region. The inability to meet mobility needs threatens the region and the state's economic vitality.

Thank you for your commitment to public service. We look forward to working with you on legislative and policy issues affecting local governments, the Denver region, and the state. If you would like to discuss any of these issues or be briefed on DRCOG programs and legislative priorities, please contact me at [jschaufele@drcog.org](mailto:jschaufele@drcog.org) or 303-480-6701. You also can contact our Legislative Liaison Rich Mauro at [rmauro@drcog.org](mailto:rmauro@drcog.org) or 303-480-6778.

Sincerely,

A handwritten signature in black ink that reads "J Schaufele". The signature is fluid and cursive.

Jennifer Schaufele, Executive Director



# Regional Planning and Development



**Regional Planning.** Regional growth and development is of significant concern for metro area citizens and community leaders. A sustainable region balances economic vitality, prosperity, and social wellbeing as expressed by a high standard of living for the region's residents. As a regional planning commission under C.R.S. Section 30-28-105, DRCOG prepares the region's long-range plan for growth and development, transportation, and environmental quality. The regional *Metro Vision* plan describes a vision for the future and policies to guide local growth decisions.

*Metro Vision* is the policy basis for all of DRCOG's programs and serves as the framework and context in which the regional council collaborates with other organizations on issues of mutual interest. **DRCOG supports those efforts that implement *Metro Vision* and encourages state and regional entities to align their policies and investment decisions with *Metro Vision* and other regional agreements to advance common objectives.**

***Metro Vision* establishes several regional goals, summarized as follows, and DRCOG may support or oppose legislative proposals based on consistency with these goals.**

## Growth and Development Goals

- ◆ Ensure urban development occurs within an urban growth boundary/area to promote a more orderly, compact and efficient future development pattern.
- ◆ Achieve at least a 10 percent increase in overall regional density between 2000 and 2035.
- ◆ Locate 50 percent of new housing and 75 percent of new employment between 2005 and 2035 in designated urban centers throughout the region. While each urban center will be unique, all urban centers will:
  - Be active, pedestrian-, bicycle- and transit-friendly places that are more dense and mixed in use than surrounding areas;
  - Allow people of all ages, incomes and abilities to access a range of housing, employment and service opportunities without sole reliance on having to drive; and
  - Promote regional sustainability by reducing per capita vehicle miles traveled, air and water pollution, greenhouse gas emissions and water consumption; and respect and support existing neighborhoods.
- ◆ Promote development patterns and community design features to meet the needs of people of all ages, incomes and abilities. Pay particular attention to the needs of older adults, which represent the fastest-growing segment of the population.

*The signers of the Mile High Compact agreed that their comprehensive master plans will follow the specific principles and contain the specific elements outlined in the compact and will ensure consistency between local plans and between local plans and Metro Vision.*

- ◆ Maintain Boulder, Brighton, Castle Rock and Longmont as distinct and self-sufficient freestanding communities, and more clearly define and support the regional role of rural town centers.
- ◆ Minimize the extent of low-density, large-lot (semi-urban) development.
- ◆ Limit the total amount of semi-urban development in 2035 to a proportion that does not exceed the current proportion of all households in the region, which is estimated to be approximately 3 percent.

## Transportation Goals

- ◆ Provide safe, environmentally sensitive, efficient and sustainable mobility choices for people and goods, integrated with land use, while supporting the following goals:
  - Increase the rate of construction of alternative transportation facilities,
  - Reduce the percent of trips to work by single-occupant vehicles (SOV) to 65 percent by 2035,
  - Reduce regional per capita vehicle miles traveled (VMT) 10 percent by 2035, and
  - Reduce annual per capita greenhouse gas emissions from the transportation sector by 60 percent by 2035.

## Environment Goals

- ◆ Establish an integrated, linked, permanent parks and open space system that is accessible to all of the region's residents.

- ◆ Protect additional parks and open space as the population grows to maintain the current amount per capita with a goal to protect a minimum of 880 total square miles of parks and open space by 2035.
- ◆ Reduce regional per capita municipal and industrial water use.
- ◆ Achieve and maintain ambient air quality standards and ensure clean water to protect human health and environmental quality.
- ◆ Minimize exposure to excessive noise levels associated with land use and transportation services.

## Transit-Oriented Development

The citizens of the Denver metropolitan region have a very large financial commitment to expand the rail transit system. To maximize the benefit of this investment, the areas surrounding existing and future transit stations should be developed or redeveloped to include appropriate higher-density, mixed-use, pedestrian- and bicycle-oriented development that supports transit use. **DRCOG supports legislative initiatives that foster transit-oriented development, including but not limited to:**

- ◆ Providing RTD with the ability to manage its park and ride facilities using best practices that help the region reduce VMT;
- ◆ Expanding the ability of RTD and local governments to enter into joint-development agreements; and
- ◆ Protecting local authority to use tax-increment financing to leverage development in areas around transit stations.



## Regional Planning Agreements

Following the adoption of *Metro Vision*, the local government members of DRCOG collaboratively developed the Mile High Compact, a unique intergovernmental agreement, created as an implementation tool for *Metro Vision*. In 2015 the Mile High Compact will celebrate its 15th anniversary. While the compact is a regional planning agreement, it reinforces the role of local planning by committing local governments to use their comprehensive/master plans as the primary tool for growth and development decisions in their communities.

The signers of the compact agreed that their comprehensive/master plans will follow the specific principles and contain the specific elements outlined in the compact and will ensure consistency between local plans and between local plans and *Metro Vision*. **DRCOG supports the following goals as a framework for future regional planning agreements and may support or oppose legislative proposals based on consistency with these goals:**

- ◆ Establishment of a process to adopt a regional planning agreement by the local governments,

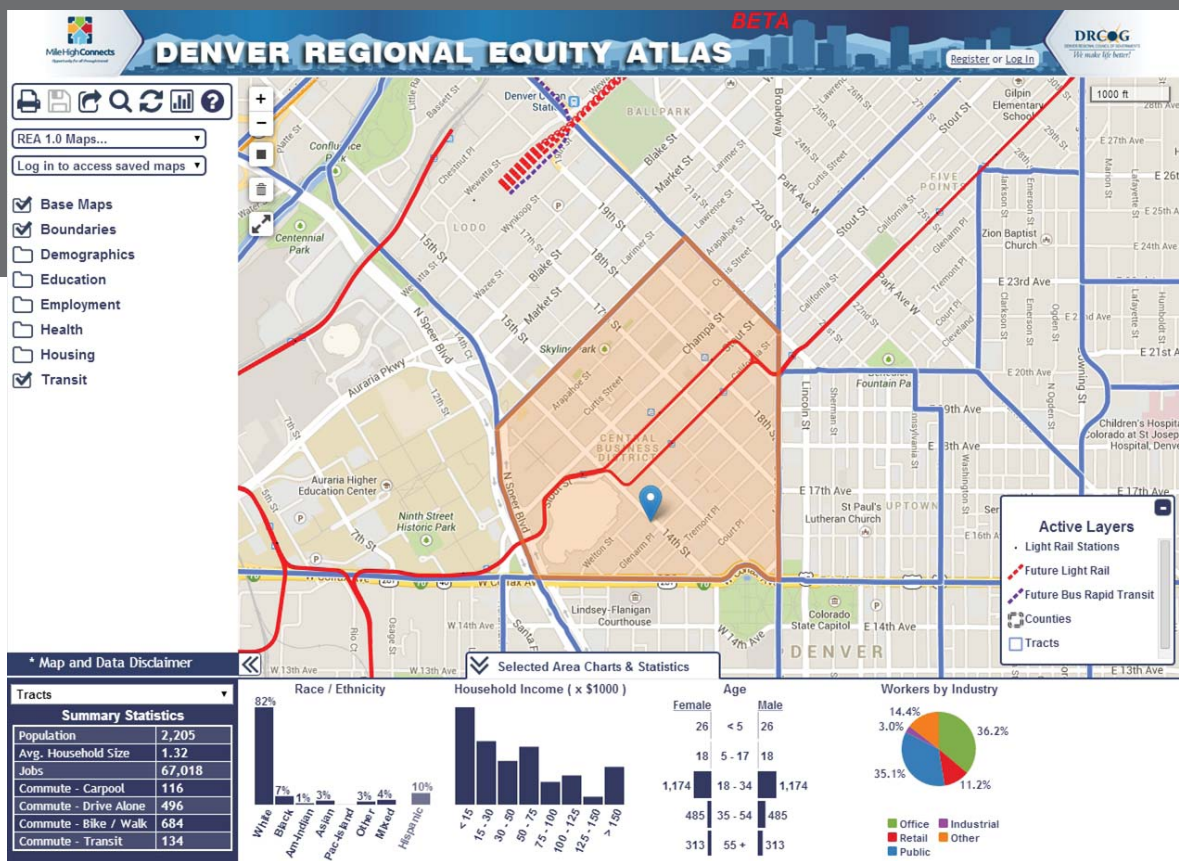
- ◆ Include the public in the development of the agreement,
- ◆ Focus on regional goals and plans to accomplish those goals for transportation, land use, housing, environmental quality and utility facilities,
- ◆ Make local plans consistent with the agreement, and
- ◆ Reevaluate and amend the agreement as needed.

## Dispute Resolution

Implementation of *Metro Vision* and the Mile High Compact relies on the collaborative efforts of the region's local governments. DRCOG recognizes neighboring communities may find themselves at odds over issues such as the intended use of adjacent lands. In addition, local governments may find themselves in conflict with state and federal agencies over the intended use of land within their jurisdiction.

**DRCOG supports alternative dispute resolution techniques, such as facilitation and mediation, to resolve disputes among governments. Legal action in such disputes should be a matter of last resort rather than the initial form of remedy.**





## Local Land Use Authority and Planning

Local comprehensive/master plans provide a framework for the exercise of local land use authority. They form the basis for local growth and development decisions. **DRCOG supports the use of comprehensive/master plans as the foundation for local land use decision-making.**

## Private Property Rights

DRCOG respects private property rights within a legal context that protects local land use authority and emphasizes that governmental actions often add value to private property. While acknowledging that there are concerns over a potential for inappropriate uses of that

authority, DRCOG believes that U.S. Supreme Court decisions defining constitutional restrictions on local government regulation of private property are adequate to protect both public and private rights. When these restrictions are coupled with established precedents of the Colorado Supreme Court, protections accorded to landowners are reasonable, appropriate and balanced. Therefore, **DRCOG opposes further restrictions on the ability of governmental entities to regulate private property for the benefit of the public and opposes takings and eminent domain legislation that goes beyond the existing rulings of the U.S. Supreme Court and the Colorado Supreme Court as an attempt to unconstitutionally restrict local land use authority.**

*DRCOG recognizes the importance of unbiased, reliable and consistent data in effective local and regional planning and decision-making. The Denver Regional Equity Atlas is a tool to help raise awareness among a wide range of stakeholders about the benefits and opportunities that a robust public transportation network can create.*

## Planning Data and Technical Support

DRCOG recognizes the importance of unbiased, reliable and consistent data in effective local and regional planning and decision-making. DRCOG also collaborates with the state to provide a variety of planning and technical assistance services to small communities. **DRCOG encourages the General Assembly and state agencies to support these efforts and any other efforts that would provide local governments with planning tools, technical assistance and other resources needed to enhance local and regional decision-making. DRCOG supports legislation that ensures readily available access to public data sets, including digital data, for use in planning analysis.**

## Housing

An adequate supply and mix of housing options continues to be a concern of local governments. The affordable housing shortage is particularly acute near major employment centers and in transit station areas, causing increased transportation impacts, as workers have limited transportation options and must commute longer distances from housing they can afford. **DRCOG supports the following principles pertaining to the quality, quantity and affordability of housing in the Denver metro area:**

- ◆ Regional approaches to addressing the affordable housing issue that incentivize local efforts, particularly as they relate to preservation of existing affordable housing stock.
- ◆ An adequate supply of permanently affordable housing located near job and transit hubs and continued public- and private-sector support for such an effort.
- ◆ Increased state financial support for loan and grant programs for low- and moderate-income housing.
- ◆ Collaboration among public and private entities, including efforts to develop loan programs and address the jobs-housing connections.
- ◆ Actions to provide more accessible and obtainable housing options for seniors.

## Tax Structure

Vibrant urban centers and transit-oriented development are key elements of the *Metro Vision* plan. Successful development in these areas requires collaboration along major transit corridors and throughout the region. Competition among local governments for tax revenues is detrimental to effective collaboration. **DRCOG supports changes to tax structures that minimize harmful competition and that support inter-jurisdictional collaboration.**

# Transportation



**Transportation Planning.** Federal law mandates a critical role for the Metropolitan Planning Organization (MPO) in the transportation planning process. Congress has emphasized the importance of local government involvement, through the designated regional planning agency, in selecting projects and prioritizing funding for transportation. To reinforce this role at the state level, **DRCOG supports the process established between DRCOG, the Regional Transportation District (RTD) and the Colorado Department of Transportation (CDOT) to address the following issues before final adoption of the Statewide Transportation Plan and will evaluate state legislative and administrative actions for consistency with this process:**

- ◆ The distribution of estimated future transportation revenues and the range of certainty regarding estimated funding allocations;
- ◆ Rules and criteria for determining regional transportation project selection, including system preservation projects as well as immediate and future transportation priorities based on the Regional Transportation Plan; and
- ◆ A dispute resolution process to mediate disputes related to these requirements.

The synergy between transportation and land use affects the region's growth and development, use of transportation facilities and environmental quality. A coordinated approach between the state and regional transportation systems planning efforts and local project development is crucial to ensure environmental compatibility, efficient system performance and cost-effective solutions. Although individual local governments can take actions to address

these issues in their own jurisdictions, a regional approach to addressing them also is necessary. **DRCOG supports early and frequent consultations between state, regional and local agencies to coordinate region-wide system and project planning efforts, as well as to coordinate transportation, land use and air quality planning efforts. DRCOG will evaluate state legislative and administrative actions for consistency with this policy.**

## Role of the MPO

The interdependence of transportation systems in metropolitan areas, particularly in the context of population growth and its demands on resources, necessitates a regional approach to transportation problem-solving. As the Metropolitan Planning Organization (MPO) for the Denver metro region, DRCOG is responsible for planning and programming funds for a multimodal transportation system. The role of the MPO and the importance of



*Regional and statewide analysis shows that existing revenue sources are inadequate to maintain current infrastructure. The I-70 Viaduct is pictured.*



cooperation among transportation agencies are recognized in federal law and regulation. The MPO serves as the forum for collaborative decision-making on regional transportation issues. The MPO brings together decision-makers from local governments, other regional agencies and state transportation agencies to consider strategic and innovative solutions to regional transportation issues.

The critical role of the MPO needs to be recognized and supported at the state level. Consensus between state and regional transportation agencies also is critical. **DRCOG supports the following principles with regard to the role of the MPO:**

- ◆ Transportation planning that is coordinated between DRCOG, CDOT, RTD and affected local communities, with each participating transportation agency's plan recognizing the region's priorities in the context of statewide transportation priorities.
- ◆ A strong role for MPOs placing MPOs on equal footing with CDOT and applicable regional transit agencies in selecting projects to be funded to ensure that local, regional and state transportation needs are met in a coordinated and cooperative manner.
- ◆ Legislation that reinforces collaboration between state and regional transportation agencies and recognizes their respective roles, responsibilities and interests.
- ◆ Legislation to ensure that representation on

the Transportation Commission reflects approximately equal populations based on the most recent population census.

## Transportation Financing

Colorado and the Denver metro area face serious funding shortages for meeting their transportation needs. Regional and statewide analyses show existing revenue sources are inadequate to maintain current infrastructure, let alone address congestion in urban and recreational areas, provide multimodal options desired by the public, address needs in agricultural and energy-impacted areas, and assure safe travel throughout the state. The region's long-term economic vitality requires a built environment that supplies effective and functional transportation and infrastructure systems. Colorado and the metro area need a revenue system that is reliable and sufficient. Thus, enhancements to existing revenue sources and the enactment of new, revenue sources are necessary. **DRCOG supports the following principles and actions to meet transportation financing needs:**

- ◆ Increase funding for transportation to preserve the system, address congestion and safety, and provide multimodal options for people of all ages, incomes and abilities.
- ◆ Eliminate "Off-the-Top" appropriations from the Highway Users Tax Fund.
- ◆ Consider alternative revenue and financing mechanisms, such as VMT-based fees,



pay-as-you-drive insurance, and under certain circumstances, tolling and congestion pricing of existing roadways.

- ◆ Provide a share of increased revenues back to local governments.
- ◆ Consider the impacts of land use decisions on the needs for transportation infrastructure.
- ◆ Protect and expand the authority of regions to implement regional financing tools.
- ◆ Use tolls as a financing mechanism for public roads or highways with the conditions that
  - (1) any road, highway, or tolled lanes in the Denver metro region or that impact the Denver metro region are reviewed and approved by the DRCOG Board for inclusion in the fiscally constrained regional transportation plan;
  - (2) toll receipts remain in the toll highway system within the region that is tolled; and
  - (3) toll receipts are allowed to be used for multimodal improvements and accumulated for system reconstruction.
- ◆ Allocate existing and new federal and state funds to achieve funding equity statewide based on justified needs (system preservation, congestion and multimodal options) and contribution to overall

revenues. DRCOG and the Transportation Commission have worked under a Memorandum of Understanding to accomplish this goal since 2004. As that MOU has expired, DRCOG will initiate discussions with CDOT to formulate a new funding agreement. DRCOG recognizes some potential funding mechanisms under consideration by the state may be appropriate for allocation to the entire statewide system. DRCOG believes that other mechanisms, including tolls, VMT fees, and taxes on lodging, to name a few, may be more appropriately returned to the region of generation.

- ◆ Reexamine state formulas and procedures to ensure an adequate amount of federal and state funds are made available to urbanized areas to relieve congestion and achieve and maintain air quality standards.
- ◆ Consider revising the responsibilities for maintenance and supervision of the non-NHS portions of the entire current state highway system, subject to the condition that any devolution to local governments be accompanied by the funding necessary to avoid unfunded mandates and pursuant to review by, and consent of, affected local and regional agencies.

*Regional consensus through the existing planning processes is critical for defining large-scale projects in the state's major transportation corridors, establishing their priorities, and broadening the base for their funding.*

## Multimodal Transportation

Efforts to address transportation needs in the region must draw upon an array of transportation modes to reduce single-occupant vehicle demand and to provide a variety of transportation choices. DRCOG strongly believes multimodal solutions to transportation problems are imperative to preserve and enhance our quality of life. **DRCOG supports legislation that promotes efforts to create and fund a multimodal transportation system. DRCOG also supports measures to improve safety for users of alternative modes, especially pedestrians and bicyclists. DRCOG supports funding for programs that provide transportation for “access to jobs” for low-income workers who cannot afford to live near where they work, and for safe routes to schools.**

## Coordination of Regional and Statewide Transportation Efforts

The DRCOG area generates a significant number of trips throughout the state of Colorado. At the same time, Coloradans from all over the state travel to and through the metro area. Coordination of transportation planning and funding efforts between DRCOG and neighboring COGs, TPRs and coalitions, especially in the primary north-south (I-25) and east-west (I-70) corridors, will provide mobility and economic benefits not just for the DRCOG region but for the entire state. Regional consensus through the existing planning

processes is critical for defining large-scale projects in the state's major transportation corridors, establishing their priorities, and broadening the base for their funding. **DRCOG supports regional and statewide efforts at such consensus building and will work to pursue multimodal transportation solutions. DRCOG supports using the regional and statewide transportation planning processes to explore and identify transportation solutions and will evaluate state legislative and administrative actions for consistency with this policy.**

## Transportation Demand Management (TDM)

TDM programs can help reduce congestion and improve air quality by decreasing the amount of automobile traffic during high-demand periods. DRCOG sees TDM as an important element of the region's long-range growth management and transportation planning strategy. **DRCOG supports the following principles and programs to promote TDM efforts:**

- ◆ Telecommuting, flextime and other changes to normal work patterns to avoid peak traffic conditions.
- ◆ Carpooling, vanpooling, and schoolpooling and infrastructure that facilitates these transportation options.
- ◆ Non-automobile infrastructure created by the state, counties and cities.
- ◆ Employer promotion of alternative mode use by their employees.



- ◆ Coordination of transportation alternatives wherever traffic congestion may occur, such as at schools, large retail shopping centers, and in connection with sporting or cultural events or major transportation infrastructure construction.
- ◆ Incentives to individuals who use alternative modes.
- ◆ Limiting the liability of rideshare agencies and others who promote or provide alternative transportation services.

## Effective Management of the Transportation System

Efforts to promote the effective day-to-day, operational management of the freeway and arterial road systems and transit facilities are important to making the best use of existing transportation investments. **DRCOG supports approaches that make use of the roadways and transit facilities more efficient, including programs for incident management and Intelligent Transportation Systems. DRCOG supports efforts that improve or expand real-time traveler information.**

## Transportation and Older Adults and Persons with Disabilities

Access to transportation is critical for older adults and persons with disabilities, particularly to obtain health care and food and to avoid isolation. DRCOG promotes the concept of regional cooperation and coordination among counties and local service providers to most effectively utilize the limited resources available for transportation for older adults and persons with disabilities. **DRCOG supports the following:**

- ◆ **A system that effectively and efficiently coordinates the resources and delivery of transportation services between providers, the federal government, counties, RTD, and the state.**
- ◆ **Increased funding for transportation services for older adults and persons with disabilities.**
- ◆ **Increased state funding for Medicaid transportation services for older adults and persons with disabilities.**

# Human Services



**Older Adults and Persons with Disabilities.** As the designated Area Agency on Aging (AAA) (under the federal Older Americans Act) for Adams, Arapahoe, Broomfield, Clear Creek, Denver, Douglas, Gilpin and Jefferson counties, DRCOG advocates, plans, funds and coordinates the provision of services for older adults. DRCOG also has been designated as an Aging and Disability Resource Center (ADRC) under the Affordable Care Act (ACA) and in that capacity is charged with providing a coordinated and streamlined access point to long-term care services and supports for adults age 60 and over or age 18 and over living with a disability, and their caregivers. As an advocate for older adults, persons with disabilities, and their caregivers, DRCOG works with various groups and individuals to support state legislation, regulations and programs to meet their needs. DRCOG also provides the direct services of long-term care ombudsman and information, referral and assistance. In performing these roles, **DRCOG supports the following:**

## Planning and Delivery of Services

The federal Older Americans Act and the state Older Coloradans Act mandate critical roles for AAAs: planning and developing programs and services to meet the needs of older adults; advocating for and representing the issues and concerns of older adults; and distributing federal and state funds to service providers. As an ADRC, DRCOG is directed to provide older adults, persons with disabilities, and their caregivers with information and assistance about available resources and options counseling. DRCOG works with the state, other government agencies, consumers, service providers, private and nonprofit organizations, and foundations to identify needs for services and then brings the parties together to determine the preferred approaches to address

these needs. **DRCOG supports state legislative and regulatory provisions reinforcing collaboration between the state and AAAs and respecting their respective roles and interests, consistent with these state and federal laws. DRCOG supports collaboration and partnerships to effectively and efficiently meet service needs consistent with DRCOG's responsibilities as a AAA and an ADRC.**

## Funding

Colorado and the Denver metro area face serious funding shortages for meeting the needs of economically and socially needy older adults, persons with disabilities, and their caregivers in the region. Regional and statewide assessments show existing revenue



*As the Long-Term Care Ombudsman for the region, DRCOG is an advocate for the rights of residents in long-term care communities and for improvement in the quality of care in such facilities.*

sources are insufficient to meet current needs for services such as home modifications, meals, transportation to medical appointments, and health promotion. Thus, enhancements to existing sources and development of more reliable sources are necessary. **DRCOG supports:**

- ◆ **Increased funding for programs providing services to older adults, persons with disabilities, and their caregivers, especially services that support individuals continuing to live independently in their homes and communities.**
- ◆ **Efforts to use state funds for programs that provide prescription drugs more efficiently and effectively. This would include efforts to reduce the costs of purchasing such prescription drugs to enable those programs to better serve their growing caseloads.**
- ◆ **Increasing the appropriations to the State Funding for Senior Services line item in the Long Bill. This includes increasing the continuing appropriation to the Older Coloradans Fund, as well as any additional state General Fund monies that might become available. DRCOG specifically supports a stable, long-term funding source that increases**

**to meet the growing needs for services. This also would provide a level of funding certainty that would improve yearly program planning for needed services.**

- ◆ **Action by the General Assembly to fully fund the required share to match federal funds available to the state through the Older Americans Act, including the National Family Caregiver Program, so as not to require an increase in the required local share. Such state or local shares/matches should not be required to come from existing program funds.**
- ◆ **Distributing State Funding for Senior Services monies, including the Older Coloradans Fund, using the existing structure created to administer Older Americans Act funds. DRCOG also supports the equitable distribution of the federal and state funds to the AAAs based on the needs and contribution of each region.**
- ◆ **Reexamination of the state procedures and distribution formulas for federal and state funds to ensure adequate funds are available to urbanized areas to meet the needs of older adults.**



*DRCOG supports preservation of the Senior Property Tax Exemption to help reduce a tax liability that especially burdens seniors on fixed incomes.*



## Long-Term Care

Older adults living in long-term care communities (i.e., nursing homes and assisted living) are some of the most vulnerable members of the regional community. As the Long-Term Care Ombudsman for the region, DRCOG is an advocate for the rights of residents in long-term care communities and for improvement in the quality of care in such facilities. **DRCOG supports increases in the quality of care and consumer protections for older adults and their caregivers and, in particular, legislation strengthening the role of the long-term care ombudsman as a resident/consumer advocate. DRCOG urges the state, when making decisions regarding funding for long-term care communities, to structure such funding to protect the quality of care for residents.**

## Housing

Available, affordable and accessible housing is a concern for older adults. However, an equally critical concern is the ability to live independently. As individuals age, in-home and related services enable older persons to remain in their homes. **DRCOG supports:**

- ◆ **Increased funding and regulatory**

**changes that improve the availability of these supportive services, while maintaining consumer protections for clients and family caregivers.**

- ◆ **Home modification programs and funding to assist seniors, persons with disabilities and others at-risk to remain in their homes.**
- ◆ **Property tax relief to help reduce a tax liability that especially burdens low-income seniors and seniors on fixed incomes.**

## Seniors and Driving

As individuals age, their ability to drive safely can diminish. However, DRCOG is concerned that attempts to address this issue solely based on age impose undue hardships on older citizens who can drive safely. When older citizens are not allowed to drive, the availability of transportation for medical appointments, grocery shopping and the like is critical for seniors to maintain independence. **DRCOG supports functional assessments of driving ability rather than age cut-off as the basis for imposing limitations on an individual's driving. DRCOG supports adequate funding for providing transportation services for the elderly and persons with disabilities.**

# Environment



**Air Quality.** Air quality affects all residents of the region and continues to be a concern. The region fails to meet current federal standards for ozone and more stringent standards are expected to be established by the Environmental Protection Agency. Meeting a more aggressive ozone standard will require continuous efforts from many parties. **DRCOG supports:**

- ◆ **Efforts to reduce emissions from all sources sufficient to meet federal air quality standards.**
- ◆ **Transportation and land use strategies that improve air quality in the region.**
- ◆ **Alternative fuel sources and clean-burning technology and provision of infrastructure and services for alternative fuels.**
- ◆ **Incentives for purchasing high fuel economy or alternative fuel vehicles or for accelerated retirement of inefficient or high-polluting personal, commercial, or fleet vehicles that are beyond repair.**
- ◆ **Offering services, including incentives, that encourage and facilitate the use of alternative modes of travel.**
- ◆ **Examination of the potential of select speed limit reductions.**

## Water Supply

An adequate, dependable supply of water is necessary for urban, agriculture, recreation and open space priorities both in the Denver metro area and throughout the state. *Metro Vision* calls for maximizing the wise use of water resources through efficient land development and other strategies. **DRCOG supports:**

- ◆ **Collaborative efforts among local governments, water providers and other stakeholders to promote water conservation.**
- ◆ **Data collection and research to increase understanding of the link between land development and water demand, and best practices to promote the efficient use of water resources across the region.**

- ♦ **Water resource planning, management and development within the existing constitutional framework and pursuant to the basin roundtables process established in HB 05-1177, in which interbasin compacts are negotiated for the equitable distribution of the state's waters.**
- ♦ **Water reuse as one component in efforts to meet water supply needs and thus support efforts to facilitate the reuse of water consistent with Colorado's constitutional water rights system.**
- ♦ **Policies and practices that, consistent with local government authority, protect Colorado's water resources.**
- ♦ **The development of a Colorado Water Plan that emphasizes conservation, storage, drought mitigation and streamlining of the regulatory processes, aligns the state's various water efforts, and provides a benchmark for future collaboration in addressing Colorado's water supply needs.**

## **Open Space**

Open space resources available to citizens in the Denver metro region are important to our quality of life. **DRCOG supports:**

- ♦ **Planning, acquisition, protection and preservation of open space resources.**
- ♦ **Increasing funding for open space preservation.**
- ♦ **Great Outdoors Colorado and other efforts advancing major land acquisitions along the Front Range that link open spaces in the metro area to protect canyons and river corridors, the mountain backdrop and prominent geographic features, freestanding community buffer areas, and the east metro plains.**



# Intergovernmental Relations



**Intergovernmental Cooperation.** The state, local governments and regional agencies all play an important role in providing critical services and implementing programs for the benefit of Colorado residents. Legislative bodies and executive agencies at each level should respect the roles and responsibilities of the others. **DRCOG supports building consensus among state, local and regional entities in developing and implementing new and existing programs and improved approaches to planning and service provision.**

## Shared Services

Many of the services provided by local governments to their citizens are also provided by neighboring communities. To address related coordination and funding concerns, local governments have entered into agreements with each other and with DRCOG for shared service delivery. **DRCOG encourages local governments to enter into shared services agreements and supports efforts to ensure such agreements are honored and endorsed by the state.**

## State/Regional Relations

As the state's policy issues become more complex, it is evident that the solutions are not "one size fits all." The Denver metro region has made significant progress in developing collaborative solutions and decision-making

processes for a number of the complex issues with which it has been confronted—especially in the related areas of growth and transportation. As the regional planning commission, the MPO for transportation, and the AAA, DRCOG is in a unique position to convene parties of interest on intergovernmental issues, provide the necessary forum for their resolution and facilitate a negotiated outcome. **In recognition of the importance of regionalism, it is an appropriate role for DRCOG to act as a facilitator of regional approaches. Consequently, it is appropriate for state agencies to ensure that actions they take affecting the region are consistent with regionally derived solutions and the adopted Metro Vision plan.**

## Regional Service Delivery

The state plays an important role in the funding of public services and programs administered at

the regional and local levels. When making such funding and programmatic decisions, it is appropriate for state agencies and the General Assembly to give consideration to which programs are implemented most appropriately at the local and regional level. State administration of federal programs can be problematic for local governments, as state agencies tend to be more removed from clients and less responsive to their needs. On the other hand, individual local governments may lack the resources to achieve the desired efficiencies and cost-effectiveness. Also, some programs are most appropriately and effectively addressed at the regional level. The collaborative partnerships typical of regional approaches can provide the critical mass of users and clients for services or programs to be cost-effective. **DRCOG urges the state, when making funding and programmatic decisions, including creating new programs or changing existing programs, to consider the following principles:**

- ◆ **Use existing local or regional service delivery systems wherever practical.**
- ◆ **Ensure a consultative process among federal, state and local governments and regional councils before making changes to services currently being delivered at the local or regional level.**
- ◆ **Ensure existing levels of services are maintained and adequate administrative funds are provided to implementing agencies.**
- ◆ **Ensure the state treats the continuity of service delivery as a key principle guiding any actions to create new programs or revise existing programs by respecting the local and regional programs already in existence.**



## *Policy Statement on State Legislative Issues for 2015*

### **DRCOG Board of Directors**

<b>ADAMS COUNTY</b> Eva Henry Commissioner	<b>BENNETT</b> Sue Horn Mayor	<b>DEER TRAIL</b> Vacant	<b>IDAHO SPRINGS</b> Mike Hillman Mayor	<b>NORTHGLENN</b> Joyce Downing Mayor
<b>ARAPAHOE COUNTY</b> Bill Holen Commissioner	<b>BLACK HAWK</b> David Spellman Mayor	<b>EDGEWATER</b> Todd Riddle Mayor Pro Tem	<b>LAFAYETTE</b> Brad Wiesley Councilor	<b>PARKER</b> John Diak Councilmember
<b>BOULDER COUNTY</b> Elise Jones Commissioner	<b>BOULDER</b> Suzanne Jones Council Member	<b>EMPIRE</b> Vacant	<b>LAKEWOOD</b> Shakti Councilmember	<b>SHERIDAN</b> Gary Howard Council Member
<b>BROOMFIELD City &amp; County</b> Dennis Harward Council Member	<b>BOW MAR</b> Anne Justen Trustee	<b>ENGLEWOOD</b> Randy Penn Mayor	<b>LARKSPUR</b> Gerry Been Mayor	<b>SILVER PLUME</b> Vacant
<b>CLEAR CREEK COUNTY</b> Tim Mauck Commissioner	<b>BRIGHTON</b> Lynn Baca Council Member	<b>ERIE</b> Dan Woog Trustee	<b>LITTLETON</b> Phil Cernanec Mayor	<b>SUPERIOR</b> Rita Dozal Trustee
<b>DENVER, City &amp; County</b> Crissy Fanganello Director of Transportation	<b>CASTLE ROCK</b> George Teal Councilmember	<b>FEDERAL HEIGHTS</b> Joyce Thomas Mayor	<b>LONE TREE</b> Jackie Millet Mayor Pro Tem	<b>THORNTON</b> Val Vigil Council Member
Chris Nevitt Council Member	<b>CENTENNIAL</b> Cathy Noon Mayor	<b>FIRESTONE</b> George Heath Trustee	<b>LONGMONT</b> Gabe Santos Council Member	<b>WESTMINSTER</b> Herb Atchison Mayor
<b>DOUGLAS COUNTY</b> Roger Partridge Commissioner	<b>CENTRAL CITY</b> Ron Engels Alderman	<b>FOXFIELD</b> Lisa Jones Mayor	<b>LOUISVILLE</b> Ashley Stolzmann Council Member	<b>WHEAT RIDGE</b> Joyce Jay Council Member
<b>GILPIN COUNTY</b> Gail Watson Commissioner	<b>CHERRY HILLS VILLAGE</b> Doug Tisdale Mayor	<b>FREDERICK</b> Laura Brown Mayor Pro Tem	<b>LYONS</b> John O'Brien Mayor	Regional Transportation District Bill Van Meter Assistant General Manager for Planning
<b>JEFFERSON COUNTY</b> Don Rosier Commissioner	<b>COLUMBINE VALLEY</b> Gale Christy Mayor	<b>GEORGETOWN</b> Henry Ehrgott Selectman	<b>MEAD</b> Colleen Whitlow Trustee	Governor's Non-Voting Appointees Simon Tafoya Senior Policy Advisor Office of the Governor
<b>ARVADA</b> Bob Fifer Council Member	<b>COMMERCE CITY</b> Jim Benson Council Member	<b>GLENDALE</b> Paula Bovo Council Member	<b>MORRISON</b> Debora Jerome Trustee	Debra Perkins Smith Colorado Dept. of Transportation
<b>AURORA</b> Bob Roth Council Member	<b>DACONO</b> Charles Sigman Mayor	<b>GOLDEN</b> Saoirse Charis-Graves Councilor	<b>NEDERLAND</b> Kristopher Larsen Mayor	
		<b>GREENWOOD VILLAGE</b> Ron Rakowsky Mayor		