

AGENDA
DRCOG Board Work Session
Wednesday, March 1, 2017
4 p.m.
1290 Broadway
First Floor Boardroom

1. Call to Order
2. Roll Call
3. Summary of February 1, 2017 Board Work Session
(Attachment A)
4. Public Comment
The chair requests that there be no public comment on issues for which a prior public hearing has been held before the Board of Directors.
5. Discussion of process to evaluate coordinated growth management initiatives
(Attachment B) Brad Calvert, Director, Regional Planning & Development
6. Adjourn

Persons in need of auxiliary aids or services, such as interpretation services or assisted listening devices, are asked to contact DRCOG at least 48 hours in advance of the meeting by calling (303) 480-6701



ATTACH A

BOARD WORK SESSION SUMMARY
February 1, 2017

Directors present:

Bob Roth, Vice Chair	Aurora
Eva Henry	Adams County
Jeff Baker	Arapahoe County
Elise Jones	Boulder County
David Beacom	City and County of Broomfield
Anthony Graves (Alternate)	City and County of Denver
Kevin Flynn (Alternate)	City and County of Denver
Roger Partridge	Douglas County
Libby Szabo	Jefferson County
Aaron Brockett	Boulder
Doris Truhlar	Centennial
Laura Christman	Cherry Hills Village
Rick Teter	Commerce City
Steve Conklin	Edgewater
Daniel Dick	Federal Heights
Lynette Kelsey	Georgetown
Saoirse Charis-Graves	Golden
Ron Rakowsky	Greenwood Village
Brad Wiesley	Lafayette
Shakti	Lakewood
Phil Cernanec	Littleton
Jackie Millet	Lone Tree
Wynne Shaw (Alternate)	Lone Tree
Joan Peck	Longmont
Ashley Stolzmann	Louisville
Colleen Whitlow	Mead
John Diak	Parker
Sally Daigle	Sheridan
Rita Dozal	Superior
Heidi Williams	Thornton
Herb Atchison	Westminster

Directors participating via WebEx

Joe Jefferson	Englewood
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Others present: Doug Rex, Director, Transportation Planning & Operations, and DRCOG staff.

Board Vice Chair Bob Roth facilitated the work session. The session began at 4:01 p.m.

Director Roth noted there will be an open house on the 7th floor immediately following today's work session. Also, a Board orientation session is scheduled for Thursday, February 16 at 4 p.m. Director Roth welcomed Commissioner Libby Szabo from Jefferson County.

Summary of January 4, 2017 Board Work Session

The summary was accepted as presented.

Public Comment

No public comment was received.

Discussion of Board of Directors Rules of Conduct

Director Atchison reported the Performance and Engagement Committee has worked to develop Board rules of conduct over several meetings. The purpose of establishing rules is to provide Board Directors and staff with a safe work environment. Director Atchison noted the rules of conduct and accompanying amendments to the *Articles of Association* will be an action item for the Board of Directors at the February 15 meeting. Sam Light, DRCOG counsel, briefly described the conduct rules and associated amendments. The rules establish expectations for Board conduct, as well as procedures to be followed if an issue arises.

Members discussed the proposed rules. A question was asked about why this needs to be included in the Articles of Association. Mr. Light noted the proposed article amendments empower the process by establishing how complaints will be handled. It was further noted the policy will be made a part of the onboarding process for new Board Directors. Members expressed general support for the proposed process.

Discussion of proposed Transportation Improvement Program dual project selection model

Doug Rex recognized members of the Transportation Improvement Program (TIP) Review Work Group. The TIP Review Work Group report was included in the agenda packet. Mr. Rex outlined the proposed dual project selection model. The dual project selection model would have a share of the funds targeted for planning purposes to regional projects and to subregional projects. A sample targeting of funds was presented for illustrative purposes. It was noted the full Board will be presented with this information at the February meeting for a decision regarding whether to move forward with the concept. Staff noted the Federal Highway Administration and Federal Transit Administration have been a part of the discussion on this model, and will issue a letter to DRCOG on this process.

Members discussed the proposed model, and generally expressed support. Additionally, the group expressed support for having the current working group continue their work on the model. A request was made to develop a schedule for the process. It was requested that a municipal member from Boulder County be added to the work group.

Other Matters

- Director Flynn called for a moment of silence for an RTD security officer killed in the line of duty.
- Director Atchison noted two new construction defects bills were introduced in the legislature.

Board Work Session Summary

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- Director Christman asked if programs of the Baghdad/Denver Region Partnership are curtailed. Staff noted that currently DRCOG is hosting groups brought to the U.S. through other organizations, primarily through World Denver. Director Christman asked if it would be possible to contact individuals hosted previously. Staff noted if individuals had contact information for previous visitors, it would be appropriate to contact them.

The work session ended at 5:41 p.m.

ATTACH B

To: Chair and Members of the Board of Directors

From: Douglas W. Rex, Director, Transportation Planning & Operations
303-480-6747 or drex@drcog.org

Meeting Date	Agenda Category	Agenda Item #
March 1, 2017	Informational	5

SUBJECT

Provide high-level feedback on the process to review and revise the region's coordinated growth management initiative(s).

PROPOSED ACTION/RECOMMENDATIONS

N/A

ACTION BY OTHERS

N/A

SUMMARY

Background

In March 2013, the Board opted to delay member requests for additional urban growth boundary/areas (UGB/A) until after the adoption of Metro Vision. At the Board workshop in August, staff provided background on the region's (UGB/A) program and previewed upcoming board decisions related to UGB/A. The bullets below summarize key developments at, and since, the August workshop.

- Workshop participants requested data on the region's current urban footprint or in UGB/A terms, extent of urban development.
- At the October work session, staff highlighted methodological issues and technical improvements that are likely needed to provide the Board with the requested status of current urban development.
- In November, staff returned to the work session seeking high-level guidance on UGB/A policies related to annexation.
- In late 2016 and early 2017, DRCOG staff engaged planners and GIS professionals from 15 local governments in a review of the current Board-adopted process to calculate the extent of urban development. In these meetings, DRCOG staff sought local feedback on existing computer modeling issues, underlying data constraints and potential incongruence between the Board-adopted mapping process and assumed intent of the UGB/A program.
- The final local government staff input meeting was held in January. DRCOG staff is currently evaluating the guidance received and finalizing methods to operationalize the feedback in our custom built computer model.
- The public review draft of the Metro Vision plan was released in September 2016. The Board received numerous comments on the existing UGB/A program during the public comment period.
- The Board discussed and suggested potential revisions to the narrative associated with Outcome 2 in the draft Metro Vision plan – this outcome outlines the importance of a coordinated approach to regional growth management.
- The Board unanimously adopted the Metro Vision plan on January 18, 2017.

Today's Discussion

The newly adopted Metro Vision plan highlights the importance of a coordinated approach to growth management without speaking directly to the existing UGB/A program. Outcome 2 refers to a coordinated effort between DRCOG and local communities that results in orderly and compact urban growth. The outcome further alludes to the importance of regionally designated growth areas in collectively managing the region's urban footprint. Metro Vision also describes a regional initiative that will evaluate current and potential initiatives related to coordinated growth management, including the existing UGB/A program. Initiatives are a key component of DRCOG's Strategic Framework and are intended to promote the achievement Metro Vision outcomes and objectives.

Today's discussion will initiate the Board process to design and evaluate this key regional initiative.

Staff is seeking initial, high-level guidance from the Directors on the process to evaluate coordinated growth management initiatives, including the existing UGB/A program.

Staff Presentation

DRCOG staff will provide a brief presentation that will highlight previous efforts and planning tools that shaped DRCOG's current initiative. Staff will also describe more current circumstances, including technical planning tools that aim to predict the growth locations and characteristics.

Director Discussion

In this meeting the Directors will provide feedback staff will use to shape the exploration of potential initiatives related to collective growth management efforts that can contribute to the outcomes and objectives outlined in Metro Vision. Staff is specifically interested in feedback on two topics: ***current regional growth and development issues*** a Metro Vision initiative or initiatives could address and ***evaluation criteria*** the Board may consider in designing and selecting this initiative.

Additional discussion questions to consider if time allows:

- In your efforts to develop this initiative, how important is knowledge/education on the ***existing UGB/A program***?
- Is there a ***role for local government planners*** in developing alternatives for this initiative?
- ***How can DRCOG staff be most helpful*** in your efforts to evaluate and propose initiatives, including potential refinements to the current UGB/A program?
- Are there ***tangible next steps and/or products*** that come to mind that would be helpful (e.g. overview of existing UGB/A program, information on other regional growth management programs throughout the country, information on expected growth and development in the region based on current assumptions, etc.)?

PREVIOUS DISCUSSIONS/ACTIONS

August 6, 2016 – Board workshop discussion of the anticipated UGB/A discussion expected next year ([slides available online](#))

[October 5, 2016](#) – Work session discussion of how to best use future work sessions to consider urban growth boundary/area (UGB/A) policy and process improvements

[November 2, 2016](#) – Work session review of annexation issues in UGB/A policy

PROPOSED MOTION

N/A

ATTACHMENT

Staff presentation

Link – [Adopted Metro Vision plan](#) (see Outcome 2)

Link – [Metro Vision Growth and Development Supplement](#) (full document – see Extent of Urban Development section for current UGB/A policy)

ADDITIONAL INFORMATION

If you need additional information, please contact Douglas W. Rex, Director, Transportation Planning & Operations, at 303-480-6747 or drex@drcog.org; Brad Calvert, Regional Planning and Development Director at 303-480-6839 or bcalvert@drcog.org.



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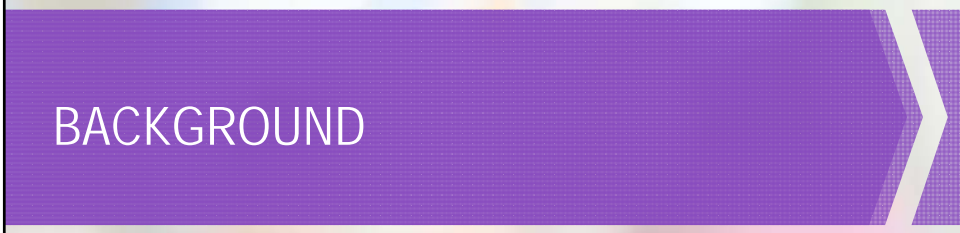


Regional Growth Management Initiative

March Work Session Initial Guidance

Presented by:
Brad Calvert

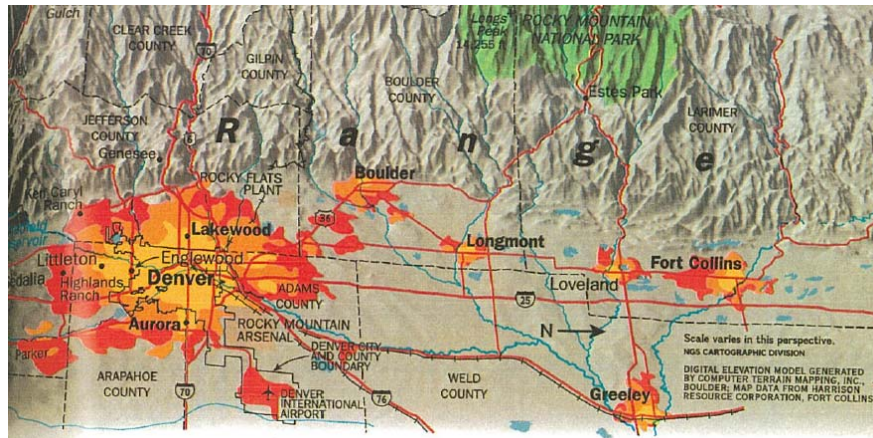
March 1, 2017



BACKGROUND



UGB/A: Response to growth pressures of the 1990s



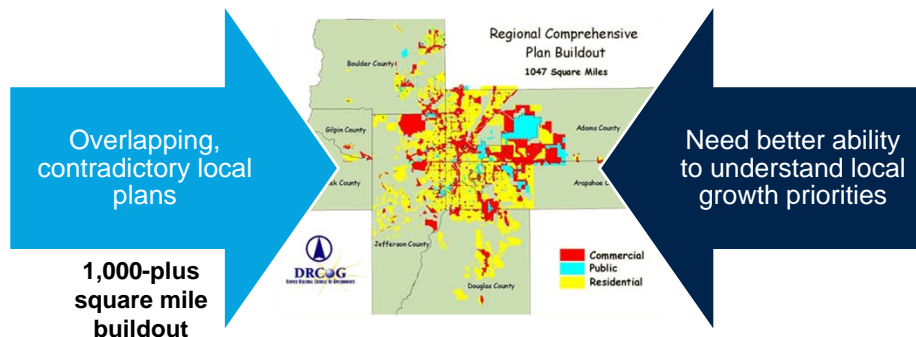
Like blots in a geographic Rorschach test, Front Range cities ooze toward one another.

National Geographic, November 1996



Understanding growth aspirations

Better awareness of local growth plans





Simplified regional growth strategy

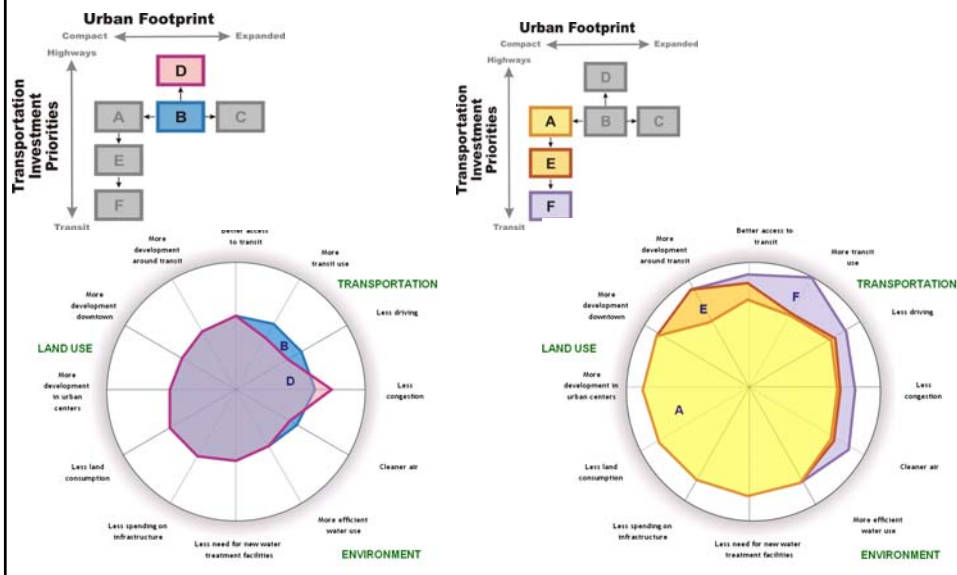


Manage urban extent

Urban intensification



Scenarios: Managing Urban Extent





Scenarios: Urban Intensification

Regional Impact of Urban Center Development

Vehicle miles traveled (VMT) per capita

25.7
to
24.7

Congestion (Vehicle Hours of Delay)

673K
to
472K

Share of trips to work by single-occupancy vehicle (SOV)

75.9%
to
74.1%

Share of non-SOV for all trips

24.1%
to
25.9%

Population with good transit access

39.1%
to
52.1%

Greenhouse gas (GHG) emissions per capita

21.7
to
21.0

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Summary: Purpose and origin of UGB/A

- To maintain and improve quality of life
- To understand 20-year growth aspirations
- To maintain local control (vs. state)

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REGIONAL PLANNING TOOLS

UNDERSTANDING GROWTH PATTERNS



Modeling Future Growth – Past and Present

Long-term growth patterns are key inputs for DRCOG's travel modeling and transportation planning.

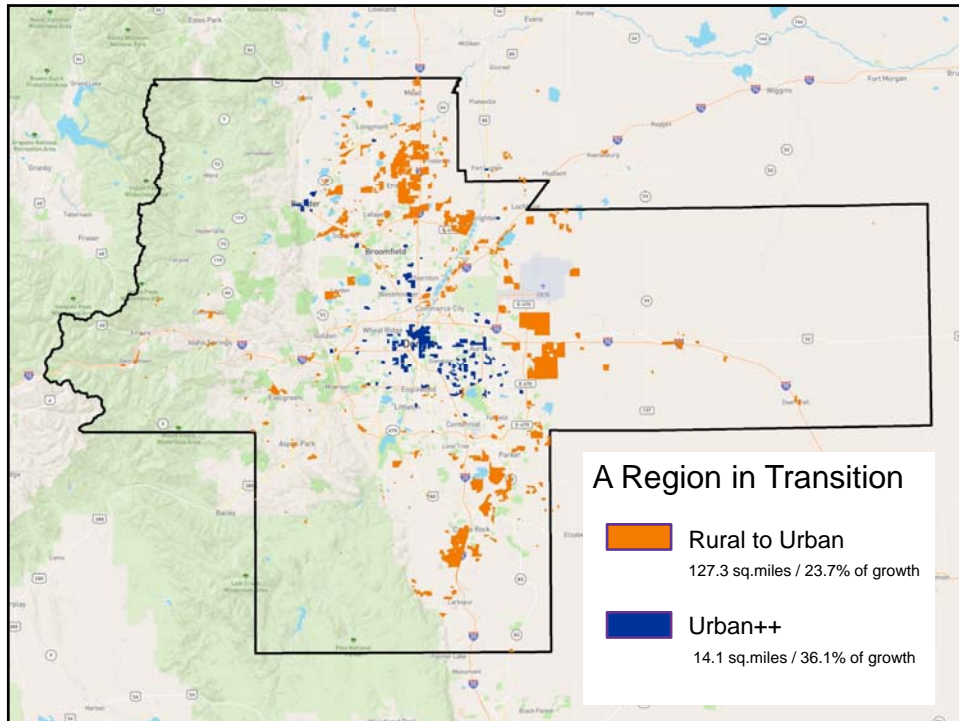
Back in the day...

- Growth capacities provided by jurisdictions
- Policy-driven through attractiveness factors
- Limited constraints based on market, regulatory environmental conditions
- Better at greenfield

Today...

- Primary constraint is regulatory environment
- Profitability determines what is built and where
- Local input needed where zoning is expected to change
- Better at infill/overlooked sites





Setting the course: Initial questions

- Q:** From your perspective, what are the region's key growth and development challenges?
- Q:** Are there key differences between yesterday's challenges (mid-90s to 2008) and today's challenges (post-recession, current, foreseeable future)?
- Q:** How might designated growth areas address today's challenges and ensure desired local and regional outcomes?





Setting the course: Initial questions (cont.)

Q: How might the Board evaluate initiative proposals?

For discussion purposes:

- *Does initiative advance Metro Vision outcomes?*
- *Does initiative preserve local control?*
- *Does initiative appropriately apply a regional perspective and identify effective role for DRCOG?*
- *Does initiative support coordinated efforts to improve forecasting future growth?*
- *Does initiative assist with local and regional infrastructure investment decisions?*
- *Does level of effort (local and regional) match anticipated value?*



Regional Growth Management Initiative

March Work Session
Initial Guidance

Presented by:
Brad Calvert

March 1, 2017