

Regional Housing Needs Assessment

STAKEHOLDER ENGAGEMENT SUMMARY

November 2023 – April 2024

Prepared by MIG, Inc.



POLATIONES

A PRINCIPAL PROCESS

A PRINCIPAL PROCES

Key Takeaways: Engagement Process

Engagement Events	2 engagement phases13 group discussions in total11 focused interviews in total
Participant Representation	 Municipal & County Departments & Staff Developers & Operators (Market & Affordable) State & Regional Agencies Advocacy & Service Organizations Professional Associations Consultants Utility Providers Current & Former Elected Officials Lending & Investment Institutions

Key Takeaways: Phase 1

Engagement Events	2 group discussions
Top Preliminary Barriers Identified	 Land availability and cost Infrastructure, funding, and political will Staff capacity, gentrification, siloed policy planning
Greatest Needs Identified	 Needs across the income spectrum; greatest being low-and- middle-income Missing middle housing Senior needs Housing within proximity of jobs, services, and transit
Addressing Housing and Sustainability	 Need to quantify costs and benefits (scenarios of action and outcomes) Need to encourage compact development (proximity) Prioritize equity and sustainability focused policies, practices, and programs

Key Takeaways: Phase 2

Engagement Events	11 group discussions11 focused interviews
Top Discussion topics	 Policies, processes & regulations Housing needs & current conditions Financing & funding
Top Conditions, Challenges & Barriers Identified	 Funding availability, access, and complex funding systems Lack of understanding, bias, opposition, and fear of change (community, elected officials, staff) Lack of regional and collaborative attitudes and approaches
Top Opportunities for DRCOG's Role in Housing	 Act as convener and facilitator for collaboration and partnerships Advocate for funding, legislation, and alignment between housing and transportation
Housing Strategy Input: Themes	 General support for draft vision and guiding principles with minor recommendations Political will and collective action is the largest anticipated barrier for collective action and agreement Metrics for measuring success and direct guidance will be key for implementation

Overview

Context

The Denver Regional Council of Governments (DRCOG) is undertaking a Regional Housing Needs Assessment (RHNA) to better understand current and future housing needs in the region to inform the future development of a Regional Housing Strategy to better meet those needs. Throughout the project, the Project Team convened multiple focus groups and individual stakeholder meetings representing an array of interests and perspectives. This summary serves as a record for all focus group and interview discussions with key stakeholders, held during the second phase of the project.

Twenty-four events were held between November 2023 and April 2024, including:

- 11 large-group focused discussions with topic-specific professionals or existing committees and boards
- 2 small group discussions with topic-specific professionals
- 11 one-on-one or small group interviews with specific organizations or individuals across a range of housing-related professions

Participants

Participants represented the following communities and organizations:

Municipal & County Departments & Staff

- Adams County Health; Housing Policy; Planning & Development
- Arapahoe County Community
 Development; Planning; Health & Human
 Services; Public Works & Development
- Boulder County Housing Partnership; Planning
- Cherry Hills Village Community Development
- City and County of Broomfield Engineering; Community Development; Planning
- City and County of Denver Planning;
 Affordable Housing
- City of Arvada Planning
- City of Aurora Water; Planning
- City of Boulder Planning
- City of Broomfield Planning
- City of Castle Pines Community Development
- City of Castle Rock Planning

- City of Centennial Manager's Office
- City of Commerce City
- City of Federal Heights Community Development
- City of Golden Affordable Housing Resources; Public Works; Thriving Communities
- City of Greenwood Village Planning
- City of Lafayette Public Works; Planning & Building
- City of Littleton Housing Policy; Manager's Office
- City of Lone Tree Community Development
- City of Longmont Housing & Community Investment
- City of Northglenn Planning
- City of Sheridan Manager's Office;
 Community Development
- City of Thornton Active Adult Program; Planning
- City of Westminster Planning

- Clear Creek County Strategic & Community Planning
- Douglas County Community Services
- Gilpin County Community Development
- Town of Bennett Manager's Office;
 Community & Economic Development
- Town of Erie Planning
- Town of Nederland Administrator's Office; Planning
- Wheat Ridge Sustainability; Community Development

Developers & Operators (Market & Affordable)

- Brothers Redevelopment
- Cardinal Group Management
- Centre Communities
- Citiventure Associates
- E5X Management
- Eaton Senior Communities
- Enterprise Community Partners
- Equity Residential
- Foothills Regional Housing
- Habitat for Humanity of Metro Denver
- Metro West Housing Solutions
- On2 Homes
- Oread Capital & Development
- Southern Land Company
- Thrive Homebuilders
- Toll Brothers
- TRI Pointe Homes
- Taylor Morrison
- Zocalo Community Development
- Douglas County Housing Partnership

State & Regional Agencies

- Colorado State Division of Housing
- DRCOG Area Agency on Aging
- State Demographer's Office
- RTD
- DRCOG Board of Directors

Advocacy & Service Organizations

- Colorado Futures Center
- Enterprise Community Partners
- Growing Home
- Housing Colorado
- Metro West Housing Solutions
- Foothills Regional Housing
- National Multifamily Housing Council
- Senior Support Services
- Southwest Energy Efficiency Project
- Douglas County Housing Partnership
- Peak to Peak Housing & Human Services Alliance

Professional Associations

- Apartment Association of Metro Denver
- Homebuilders Association
- Housing Colorado
- National Multifamily Housing Council
- Special Districts Association of Colorado

Consultants

- Community Builders Realty Services
- CRL Associates
- Equity Policy Solutions
- JRES Intelica CRE
- Root Policy Research

Utility Providers

CORE Coop

Current & Former Elected Officials

Lending & Investment Institutions

This list is not exhaustive of all partners and entities invited to participate in the process. Many additional partners engaged with DRCOG through more informal methods, such as individual outreach, public comment opportunities at meetings, and others. A few invitees and participants of formal events also provided additional comments via email.

Phased Approach

To align with the project's assessment and production phases, engagement efforts were also split into two phases. The majority of engagement activities took place in the second phase, while the first phase included two large-group discussions. Details regarding event details, structure and methods, and input results are presented below for each phase.

Phase 1

Structure

Each discussion began with a presentation from DRCOG and consultants to review the purpose and context for this project and high-level methodology for the needs assessment. Along with introductions, participants were asked to share with the group what they see as major concerns and/or opportunities related to housing in the region. The presentation concluded with several digital polling questions using Mentimeter software. Participants then self-selected into small breakout discussion groups to dive deeper into one of three topics. Structural details for each event are provided below.

DRCOG Member Governments Planning & Housing Staff (November 29th) – Focus group convened by DRCOG, in-person. Discussion questions include:

- Which housing barriers impact housing the most in your community?
- What are the greatest housing needs by income in your community?
- What are some ways we can overcome housing barriers as a region?
- What do you see as DRCOG's role in addressing housing needs in the region?

Sustainability & Climate Professionals (November 30th) – Focus group convened by DRCOG, in virtual format. Discussion questions include:

- Which housing barriers impact housing the most in your community?
- What specific challenges and incompatibilities exist between climate and housing goals?
- What are some ways we can overcome housing barriers as a region?

Discussion Results – Member Governments

Concerns

The following list represents key themes and issues discussed as major concerns or barriers to housing development in the region:

- Construction costs
- Infrastructure and resource capacity, particularly water
- Community pushback, education, communication, and political will

- Business as usual development practices (lacking innovation or flexibility to try new approaches and products)
- Financing, especially for affordable housing
- Aging population needs and challenges for downsizing (costs)
- Mix of conditions across municipalities: "room to grow" vs. "essentially built out"
- Land costs and acquisition
- Utility provision in unincorporated areas
- Few developers who want to do affordable
- Staffing capacity
- Reliance on sales tax revenue

Opportunities

The following list represents key themes and issues discussed as opportunities for housing development in the region:

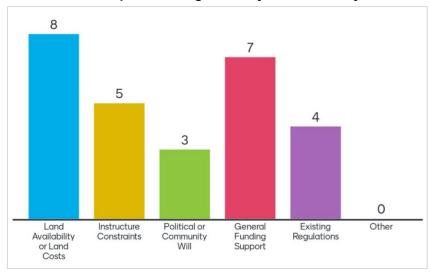
- Proposition 123
- Land availability (some communities more than others)
- Community or political support (some communities more than others)
- Naturally occurring affordable housing (to preserve; some communities more than others)

Polling¹

Participants indicated that land availability and costs and general funding support are the two greatest barriers that impact housing development.

Participants reported that the lowest income brackets (0-50% and 50-80%) have the greatest need for housing that they can afford.

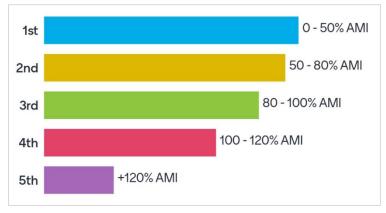
Which barriers impact housing most in your community?



¹ Responses to open-ended polling questions are provided in Appendix A.

Participants were also given the opportunity to share open-ended comments about barriers, how DRCOG can support local efforts to meet housing needs, and any other critical considerations for this RHNA process. These comments reflected what was heard in large group and breakout conversations. All submitted responses are included at the end of this document.

What are the greatest housing needs by income in your community?



Breakout Discussion - DRCOG's Role

The following items were discussed from local perspective and experience, recommended, or requested for DRCOG to consider as they move forward with this project and take on a more direct housing needs and development in the region:

- Create a housing dashboard with data and resources to help local jurisdictions in their individual efforts (Twin Cities Metro Council mentioned as an example)
- Encourage data consistency across communities and scales (e.g. in individual Housing Needs Assessments and Housing Plans).
- Provide economic data about market conditions to help communities communicate with developers and residents (e.g. costs to build different housing types, case studies, rate of physical change experienced following upzoning, etc.)
- Serve as a central source of information and resources to support vulnerable residents (e.g. eviction prevention, legal help, affordable housing and voucher opportunities, homeownership assistance programs, transitional housing and homelessness resources, etc.)
- Convene developers to share successful projects and approaches; encourage innovation and flexibility to try new products
- Advocate at state level for resources, guidance, and funding (while still allowing for flexibility)
- Advocate to fix construction defect law (to encourage a greater range of ownership options)
- Provide guidance for and advocate for resources to address growing senior needs while
 also freeing up existing (larger) homes that empty nesters currently occupy (e.g. clarify
 Homestead Law, encourage ownership downsizing options and universal design for
 aging in place).
- Allow municipalities to take advantage of opportunities and leverage resources as they are available (avoid attaching strict conditions to funding that might make an otherwise feasible project infeasible, e.g. tying funds to TIP).

- Expand and/or renew opportunity analysis related to TOD, considering various scenarios
 for housing development that is or is not tied to planned transit investments; coordinate
 closely with RTD.
- Encourage MOST, but not ALL, housing development around job centers and services, tying housing and transportation costs together.
- Top-down determination of specific housing allocations or targets at the local level will
 probably not be received well; maybe encourage sub-regional housing partnerships that
 each receive a target range and the municipalities within each partnership then have the
 flexibility (potentially with DRCOG guidance/involvement) to determine how they will
 achieve those targets (e.g. Boulder County Regional Housing Partnership).

Breakout Discussion – Housing Needs by Income Brackets (AMI)

The following items were discussed from local perspective and experience, recommended, or requested for DRCOG to consider as they move forward with this project and take on a more direct and strategic role in planning for housing needs and development in the region:

- There is need across the spectrum, but more focus should be on supporting the middle and lower brackets that are less likely served by the market.
- Communities that are currently high income skew the scale and thus analysis and understanding of need
- Need more incentives to build for the lowest bracket
- Need more missing middle (1-2 households but also households with children, especially single parent, or multigenerational) – many households with multiple people but just one source of income.
- Issue of second/vacation homes
- Hotel conversions as option for lowest brackets
- Housing for lowest income brackets and seniors should be near services and transit
- Need affordable ownership downsizing options for seniors.

Breakout Discussion – Overcoming Barriers

The following items were discussed from local perspective and experience, recommended, or requested for DRCOG to consider as they move forward with this project and take on a more direct and strategic role in planning for housing needs and development in the region:

- Utilize mixed-use overlays
- Provide incentives (e.g. easier, more flexible design guidelines; reduction in fees and/or permitting timeline; density bonuses)
- Navigation issues for 120 compliance thresholds
- Where ADUs are now allowed, they aren't necessarily being developed
- Construction Defect Law prevents development of more diverse ownership options (i.e. condos)
- Staffing limitations
- Impacts of variable mortgage rates
- Infrastructure tied to affordable housing
- We hate Excel

Discussion Results – Climate & Sustainability Reps

Barriers

The following list represents key themes and issues discussed as major barriers to housing and climate needs in the region:

- Gaps in resources and support to keep vulnerable residents housed
- Status quo is sprawl; people forced to travel farther
- Housing and climate are currently siloed
- Gentrification
- EVs threaten movement toward alternative transportation modes; still impact infrastructure and safety (vision zero)
- Sustainable development practices are usually more expensive; therefore at odds with housing affordability needs
- Zoning/regulations
- Homelessness
- Equity
- · Community pushback, education, communication, and political will
- Currently funding resources are not coordinated; each have their own objectives and requirements which are sometimes at odds.
- Hard to control where people live and work, no matter how land develops
- No incentives for multifamily property owners to update utilities/implement green practices

Opportunities

The following list represents key themes and issues discussed as opportunities for housing development in the region:

- Advancements in clean energy and building electrification
- · Integrate housing policies and goals with climate policies and goals
- TOD
- Potential or land use decision and construction practices to reduce environmental harms (retrofit, redevelopment & new development)
- Funding pools available, e.g. Inflation Reduction Act, Prop 123, etc.

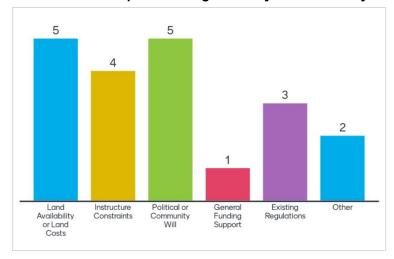
Polling²

Participants indicated that land availability and costs and political or community will are the two greatest barriers that impact housing development.

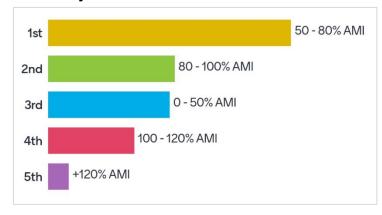
Participants reported that the workforce housing (50-80% AMI) is the greatest need in terms of housing costs and affordability.

Participants were also given the opportunity to share open-ended comments about barriers, how DRCOG can support local efforts to meet housing needs, and any other critical considerations for this RHNA process. These comments reflected what was heard in large group and breakout conversations. All submitted responses are included at the end of this document.

Which barriers impact housing most in your community?



What are the greatest housing needs by income in your community?



Breakout Discussion – DRCOG's Role

No participants in this Focus Group session self-selected to discuss this topic in more detail.

Breakout Discussion – Incompatibilities Between Housing & Climate Objectives

The following items were discussed from local perspective and experience, recommended, or requested for DRCOG to consider as they move forward with this project and take on a more direct and strategic role in planning for housing needs and development in the region:

- Additional upfront costs for more sustainable development prevent regulation requirements or voluntary implementation, maintaining the status quo, even though there are often long-term cost savings as well as environmental benefits (DRCOG could facilitate support resource cataloguing, case studies, advocacy, etc.)
 - Example mentioned of how DRCOG efforts to incorporate Complete Streets into TIP altered standards for transportation investments

² Responses to open-ended polling questions are provided in Appendix A.

- Broad lack in construction skill to implement sustainable development practices need to foster technical training programs that create a pipeline to meet these needs in the economy.
- Flexibility and support is necessary for residents recovering from disasters (e.g. tax relief, support to implement green standards with rebuilds, etc.)
- TOD has high risk for gentrification and displacement; affordable housing must be integrated and work closely with RTD to advocate for more transit investment, including amenities to improve comfort and convenience.
- Explore and support expansion for micro transit for first/last mile connections (Elyria-Swansea/Montbello as example)
- Revitalize/advocate for portable Homestead Act to carry with seniors, vets, etc. who choose to downsize
- Push for transportation costs to be incorporated into housing cost burden assessments

Breakout Discussion – Overcoming Barriers

The following items were discussed from local perspective and experience, recommended, or requested for DRCOG to consider as they move forward with this project and take on a more direct and strategic role in planning for housing needs and development in the region:

- Where land availability exists, sprawl is the easiest option
- Development is so focused on ROI how can we integrate sustainable development practices into that framework and mindset? (what are the cost benefits?)
- More interagency and interdepartmental coordination is needed to align housing development and infrastructure/transit; also between public and private investment
- Where is there political will and opportunity for more compact and transit-oriented development? Prioritize and coordinate efforts and resources to tackle low hanging fruit, rather than expending energy on projects that ultimately fail.
- DRCOG could help with technical assistance and best practices to help local jurisdictions understand what makes the most sense across the region
- DRCOG can facilitate difficult conversations between staff and elected officials and/or
 the public to help build consensus and support; particularly in emphasizing how housing
 and climate are both regional issues with multiple contributing and responsible entities
 who are all working on these issues together providing a collective objective.
- Create models and illustrate methodologies to quantify VMT and GHG savings for different development scenarios. Quantify the environmental, economic, and social impacts of sprawl for residents and governments.
- Quantify how new telecommuting trends impact transit systems
- Illustrate necessary regional housing and jobs balance and how local governments are accountable to provide housing that matches their economic development and benefits
- Provide standards, toolkits, models, and advocacy for tools to incentivize more sustainable and responsible development (e.g. tax policies, metro district reform, annexation policies, housing and comprehensive planning, zoning, etc.)

Phase 2

Structure

Each large- and- small-group discussion began with a presentation from DRCOG and consultants (MIG & ECO Northwest) to review the purpose and context for this project and high-level methodology and findings for the assessment. Then, participants were asked to engage in full group or subgroup discussions depending on the size of the group, following question prompts. Structural details for each event are provided below.

DRCOG Board Work Sessions (January 3rd and April 4th) – Standing meeting in a virtual format. The first session focused on providing an initial introduction to the project and proposed approach, while the latter focused on key results from the needs assessment and engagement process. Discussion questions include:

- Do participants have any questions or thoughts they'd like to share related to the project and presentation?
- What are you hearing from your staff and constituents about the barriers to housing development and affordability they experience?
- How do you see the roles, responsibilities, and strengths of agency partners, the
 development community, and non-profit organizations for addressing housing
 affordability and accessibility in the Denver region? How can they work better together to
 meet current and future needs?
- How can DRCOG support regional strategies to address these barriers?

DRCOG Member Governments City & County Managers Meeting (February 22nd) – Standing meetings, two in-person, one virtual (virtual option added in addition to standing meetings). Discussion questions include:

- In your community, what are the biggest barriers to housing production?
- Where do you see opportunity to work together to address and overcome these barriers?

Infrastructure Professionals (March 5th) – Focus group convened by DRCOG, in-person. Discussion questions include:

- What do you see as the biggest opportunity or concern regarding housing in your community?
- In your community, what are the biggest barriers to housing production?
- Where do you see opportunity to work together to address and overcome these barriers?
- In small groups, participants used matrices with example barriers as a launching point for discussion. These example barriers were grouped into the following categories:
 - Land use and zoning

- Funding capacity for below market-rate housing
- Political will and collective action
- Infrastructure

Housing Advocates & Affordable Housing & Service Providers (March 6th) – Focus group convened by DRCOG, in-person. Discussion questions include:

- What do you see as the biggest opportunity or concern regarding housing in your community?
- In your community, what are the biggest barriers to housing production?
- Where do you see opportunity to work together to address and overcome these barriers?
- In small groups, participants used matrices with example barriers as a launching point for discussion. These example barriers were grouped into the following categories:
 - Land use and zoning
 - Funding capacity for below market-rate housing
 - Political will and collective action
 - Infrastructure

Regional Economy Experts (March 12th) – Small group discussion convened by DRCOG in virtual format. Discussion questions include:

- There is significant need for housing at or below 60% AMI. How does this impact the regional economy?
- How will housing availability and prices affect competitiveness and sustainability of the regional economy over time? (state forecasts show slowing employment growth longterm)
- How will the boom and bust nature of construction and labor availability impact housing production over time? How can the region work to stabilize housing production?
- How do you see the forecasts for an aging population affecting the regional economy and housing, especially when senior households are more and more likely to qualify as "low income"?
- We see different development trends in different subregions, what are the barriers to providing both ownership and rental options for all income levels across the region?

Housing Advocates & Affordable Housing & Service Providers (March 14th) – Focus group convened by DRCOG in virtual format. Discussion questions include:

- What do you see as the biggest hurdles in meeting housing needs for households at or below 60% AMI?
- How do current local and state policies impact the feasibility and sustainability of developing and maintaining affordable housing in the Denver region? What improvements could help overcome these barriers?

- What are the most significant funding and financing gaps for developing affordable housing in the Denver region? How can these gaps be addressed through innovative financing strategies?
- How do trends in the Denver region, such as its rapid growth, limited water and land availability, and high cost of living, affect the development of affordable housing? What solutions could be adapted from other communities to address these issues in Denver?
- What strategies can be employed to ensure that affordable housing developments (including natural) remain affordable and well-maintained over the long term? What solutions for ownership and operations, resident services, and the role of local and regional partners can promote broader housing stability and economic mobility for residents?
- What role can DRCOG facilitate regional collaboration, data sharing, and policy coordination among local jurisdictions? What specific actions or initiatives should DRCOG prioritize to help overcome the barriers to delivering this type of housing at a large scale?

Housing Finance Professionals (March 19th) – Small group convened by DRCOG in virtual format. Discussion questions include:

- What key trends or changes in the housing finance landscape have impacted the ability to secure funding for projects, either market rate or affordable, over the past few years?
- Are there any policies, regulations, or programs at the local, state, or federal level that you believe are hindering access to housing finance for developers?
- Can you share any specific examples of projects, either market rate or affordable, that faced significant financing challenges? What were the primary obstacles in these cases, and how did they impact the project's timeline, scope, or viability?
- What types of financial resources would be helpful to support the development of both market rate and affordable housing?

Homebuilders Association Meeting (March 28th) – Standalone meeting organized by the Association at the request of DRCOG, in-person. Discussion questions include:

- What do you see as the biggest challenges or barriers currently preventing homebuilders from pursuing a wider range of product types?
- What changes would need to happen, whether on the policy side, market demand, or within the homebuilding industry itself, to make it more feasible for builders to diversify their housing products?
- What support or resources would be most helpful?
- Given the estimated need for over 500,000 new housing units in the Denver region over the next 20+ years, what will be necessary for this industry to maintain production to meet demand?

Interviews (March 27th – April 10th) – Focused interviews by invitation in virtual format. Participants were asked similar discussions as other groups, depending on their area of expertise. Some participants were asked additional questions directly relevant to their role and work. Participants included professionals with experience in advocacy, finance, development, operations and services, and government and politics.

DRCOG Member Governments Planning & Housing Staff (April 23rd & April 24th) – Focus group convened by DRCOG, one in-person, one virtual. These discussions focused on preparing for the Housing Strategy. Participants were presented with a draft vision and guiding principles and example action areas. Discussion questions include:

- What is your reaction to the draft vision? Should anything be changed, removed, or added?
- What is your reaction to the draft guiding principles? Should anything be changed, removed or added?
- Imagine that it's 2035 and you're sitting on a panel to discuss the great success of Denver's efforts as a model for regional housing collaboration.
 - o What happened over the last 10 years that made this success a reality?
 - o What were the hard parts and how were they addressed?
 - What happened during the strategic planning process that laid a foundation for success?
- What should the scope and process for the housing strategy look like?
 - o Who needs to be at the table?
 - o How detailed and prescriptive should the deliverables be vs. open-ended?
 - Should the strategy focus on all the details of implementation (who, when how, etc.)?
 - o What are the key milestones?
 - O How can the process engage and educate?

Data Recording & Analysis Methodologies

Recording & Documentation

For most events, participant conversations and input were recorded via one or more staff note-takers. Three in-person events also utilized sticky notes and graphic recording to capture comments and conversations, written either by staff or participants. For one virtual event, Mural was used to capture notes online by staff members during discussion.

Analysis

All staff notes and sticky note comments were transcribed into a single database, culling responses in instances where multiple notes sets recorded the same conversation to minimize duplication. As part of the analysis, due to the high volume of qualitative input, the consultant team entered the data into Displayr, a software for processing qualitative data. Displayr identified key topical themes across all comments, including how frequently those topics were addressed. These preliminary results were then reviewed and edited for correction by the

consultant team. Finally, the consultant team reexamined all data by hand to identify key conditions, challenges, barriers, and suggestions for DRCOG's role in regional housing that emerged from participant input. The consultant team also documented how frequently each of these themes was addressed.

The full set of comments is provided in Appendix B.

Results from the final two discussions with DRCOG member governments planning and housing staff were processed and analyzed separately as the discussion focused on next steps and scoping for the Housing Strategy, rather than barriers and challenges related to housing production and meeting identified needs. Input from these discussions were processed by staff and summarized to capture key themes and trends.

Images that capture input from these conversations are provided in Appendix C.

Results & Findings - Barriers

Key Topics

Analysis results highlighted seven key topics of discussion. Results illustrated that almost half of stakeholder input involved discussion of policies, processes, and regulations, followed by about a third of input each involving needs and current conditions of the housing system, as well as funding and financing.

Topic	Frequency ³ Count	Frequency % (frequency count/all comments)
Policies, Processes & Regulations	241	41%
Housing Needs & Current Conditions (Stock, Market, Supportive Services Operations, etc.)	205	35%
Financing & Funding	189	32%
Conditions & Effects on Development & Construction	142	24%
Infrastructure, Utilities & Transportation	122	21%
Advocacy, Partnerships, Collaboration & Coordination	121	21%
Politics, Opposition & Understanding	79	14%

³ Frequency is captured both as a count and a percentage. The frequency count is a raw number of how many comments addressed an identified topical theme or issue. The frequency percentage is the frequency count divided by the total number of comments, i.e. what portion of all comments addressed the identified topical theme or issue. Many comments addressed multiple themes or issues.

Conditions, Challenges, and Barriers

Additional analysis identified 18 conditions, challenges, and barriers to housing production (displayed in the following table) as key themes that emerged from stakeholder discussions. The frequency⁴ at which each of these conditions or challenges was addressed in stakeholder input is recorded and corresponds with a relative rank of its impact on housing production. The rank is based on frequency percentage groupings. For example, one identified challenge had the highest frequency percentage, but two identified challenges had the second highest frequency percentage. Thus, these two challenges rank at a similar level of impact based on stakeholder input. This ranking system begins to provide indication for which challenges may be most important to address.

By a significant margin, challenges related to funding availability, access, and complex funding systems rose to the top as the greatest barrier to meeting identified housing needs.

Condition, Challenge, or Barrier	Frequency % (frequency count/all comments)	Rank of Impact
There is a shortage of available funding to support affordable housing development or to achieve other goals related to housing (sustainability, infrastructure, etc.), and those funding sources that do exist usually have limitations on use, requirements, matches, specific cycles, and application and management processes that can be prohibitive or significantly add to overall cost. There is also a general lack of alignment across different sources, making them more difficult to pair for a single project.	19%	1
Lack of understanding, bias, opposition to growth, and fear of change from the community, elected officials, and municipal staff that can be prohibitive or add costs to housing projects and regulatory changes that can support housing, particularly regarding density and affordable housing.	8%	2
While smaller-scale regional partnerships are becoming more common to address housing, the Denver region still struggles with approaching housing as the interconnected region that it is. Attitudes of competition, disparities in resources and capacity, and lack of coordination and collaboration are prohibitive to equitable and innovative solutions.	6%	3

⁴ Ibid.

Condition, Challenge, or Barrier	Frequency % (frequency count/all comments)	Rank of Impact
Challenges associated with supportive services, housing operators, and housing navigators: Rising costs, restrictive zoning regulations, limited funding, disconnected systems for land use and service policy, disjointed and location-specific systems for qualifying and matching households, and staffing shortages.	6%	3
New development, added density, and land use conversions require infrastructure upgrades and expansions, for which the rising cost is usually prohibitive to governments under current revenue circumstances, often resulting in higher costs for users and residents. Flat rate tap fees and increasing utility rates contribute to high costs for infrastructure and utilities.	5%	3
Market conditions have driven up costs, such labor costs and shortages, materials costs, land costs, interest rates, insurance, etc.	5%	3
Permitting processes have become more subjective, lengthy, costly, and vulnerable to opposition.	4%	4
Regulation complexity drives up cost and, in some cases, prohibits smaller developers entirely; regulations are often grounded in worthwhile goals (sustainability, affordability, design, etc.) but all these layers add cost.	4%	4
Pairing housing opportunity with transit service is a popular and logical strategy to meet various goals in the region, however these efforts come with challenges, including: inadequate transit service, land costs and RTD partnerships, restrictive land use regulations, vulnerability to community and political opposition, incorporating affordable and permanent supportive housing, and others.	4%	4
The existing stock of deed-restricted affordable housing and naturally-occurring affordable housing (particularly mobile homes) is at risk and there are currently not enough available tools to protect and preserve it, including funding and regulations, as well as others.	3%	4

Condition, Challenge, or Barrier	Frequency % (frequency count/all comments)	Rank of Impact
Near and long-term water availability is a significant factor that impacts development potential and costs, both currently and in the future, necessitating coordinated planning and incentives for use reductions and efficiency.	2%	5
Construction defects liability laws have prohibited the development of for-sale attached housing products, and driven up costs (insurance) for existing or new condos.	2%	5
Conversion of commercial space to residential is a growing strategy, with both opportunities and challenges (tax revenue, infrastructure, retrofit, opposition, approach to zoning change).	2%	5
Current systems for understanding need and determining "affordability" do not accurately capture and address needs as income thresholds keep rising, and the criticality of housing need is not accounted for. Status quo data analysis is not enough to understand the challenges and needs of the most vulnerable.	2%	5
While valuable goals, the pressure and need to electrify utilities and provide vehicle charging adds to infrastructure expansion and upgrade needs (and thus, costs).	1%	6
Capacity for writing and managing grants is limited, especially in smaller communities, which is often prohibitive to getting necessary funding.	1%	6
Planning for land use and infrastructure are not aligned, so there is often a disconnect in ensuring that the necessary infrastructure can be there to support development.	1%	6
Because infrastructure costs are prohibitive to governments, municipalities often rely on Special/Metro Districts and developers to fund necessary infrastructure, which drives up development and housing costs.	1%	6

DRCOG's Role

Finally, the consultants' analysis revealed six key opportunities for DRCOG to play a role in meeting housing needs for the Denver region. The two most commonly referenced opportunities include acting as a convener and facilitator for collaboration and partnerships, and advocating for funding, legislation, and alignment between housing and transportation. The table on the following page illustrates all seven opportunities and their relative frequencies⁵ in stakeholder discussion.

DRCOG's Role in Housing	Frequency Count	Frequency % (frequency count/all comments)
Convener and facilitator for collaboration, partnerships, and collective action	48	7%
Advocacy for housing funding, legislation, and expanded transit service/TOD	40	6%
Analysis and data collection, provision, and standardization, including benchmarking	23	4%
Promote regional systems for equitable resource- sharing and efficiency	23	4%
Technical assistance, expanded capacity, guidance, and project endorsement	13	2%
Housing tied to transportation funding	4	1%

Results & Findings – Setting Up the Housing Strategy

Purpose & Vision

Participants were presented with the draft vision for the Regional Housing Strategy, and asked to provide reactions and feedback:

- Support and further Metro Vision 2050.
- Develop a consistent, data-informed, and equity-centered approach to analyzing and responding to housing needs.
- Foster a culture of accountability and shared responsibility for addressing housing needs.
- Build consensus around a shared framework for action.
- Increase capacity within local communities to advance housing strategies and respond to evolving needs.
- Build a region that is more resilient, inclusive, and equitable.

⁵ Frequency is captured both as a count and a percentage. The frequency count is a raw number of how many comments addressed an identified opportunity. The frequency percentage is the frequency count divided by the total number of comments, i.e. what portion of all comments addressed the identified opportunity. Many comments addressed multiple opportunities.

Key feedback and discussion points include:

Some uncertainty whether Metro Vision is something that resonates with or is particularly meaningful to local communities.

Desire to ensure that all member communities buy-in and feel the vision reflects their values and positions.

Some concern about whether current systems and processes (that encourage competition) will truly allow for a collective vision

Desire for the vision to provide more of a "north star" or guide for what we're aiming to achieve.

Desire to incorporate more about creating complete, quality places, rather than just housing as an isolated target.

Desire to address the full spectrum of housing needs.

Desire for the vision to be a living statement, with continual reevaluation and evolution, including recognition for the importance of both short-term and long-term goals and actions

Like that data-informed is a strong component; want to ensure the balance of enough detail while also being accessible to broad understanding.

Desire to see the dual goals of housing and sustainability addressed.

Curious if the sub-region approach should be addressed here.

Desire to incorporate recognition for shared action while preserving flexibility and local control.

Like the capacity piece; desire to emphasize bottom-up efforts with top-down support through resources, information, etc.

Guiding Principles

Participants were presented with seven draft guiding principles, and asked to provide reactions and feedback:

- 1. Be data-informed, grounded in and responsive to a clear and shared understanding of the region's diverse housing needs.
- 2. Align with Metro Vision, providing consistency with its planning areas and goals.
- 3. Ensure flexibility in responding to the diverse needs and contexts of communities across the region.
- 4. Be comprehensive in addressing the barriers that are keeping housing production from meeting the full spectrum of needs.
- 5. Provide near-term impact while building long-term value, understanding that housing is needed now but lasting solutions will take time.

- 6. Reflect the unique roles and authorities of each sector while facilitating improved communication, coordination, and collaborative action.
- 7. Identify resource requirements for delivering desired outcomes.

Key feedback and discussion points include:

Desire to see 0% - 60% AMI addressed directly in the guiding principles, since there is such a significant need (RHNA) and it's difficult to meet.

Desire to see a principle related to data-measured benchmarks and progress tracking, particularly at local level that is inclusive of complete, quality communities.

Desire to align #2 with state legislation that will support collective action.

Some uncertainty about what "resource requirements" means in #7.

Desire to see sustainability and equity carried forward into the guiding principles too.

Desire to include advocacy at state-level, maybe under #4.

Desire to see more education, resources, and training, for communities to better incorporate Metro Vision and use it locally (#2).

Desire to incorporate language about living, iterative regional processes with continuous involvement and input from member communities (maybe in #3 or #6).

Feel that this vision may provide an alternative narrative for collective action, rather than the complexities, and in some cases division, that has resulted from state legislative efforts recently.

Recommendation to combine #1 and #3.

Desire to see innovation encouraged.

Desire to address DRCOG as a convenor.

Feel that #1, #3, #4, and #7 resonate most.

Achieving Success

Participants were asked to imagine that it is 10 years down the road and the Regional Housing Strategy has been a great success and serves as a model for regional housing collaboration. Participants were asked to reflect on what they think made that success possible and what were the challenges overcome.

Key feedback and discussion points include: (following page)

Maybe intergovernmental agreements utilized to capture shared commitment and accountability (Boulder County as model).

Commitment to collective housing goal incorporated into all local Comprehensive Plans.

Stubbornness and power of local control is a potential and likely challenge; DRCOG may be able to play a key role in encouraging participation.

Less subjectivity and vulnerability to politics in affordable housing approvals.

Better guidance and collaboration between governments and developers to achieve better design outcomes and development that contributes to great places and neighborhoods.

Innovative solutions so that affordable housing doesn't lower property values.

State mandates may be an essential tool but there is also a lot of resistance to them; could be the silver bullet or dismantle trust and collective will.

Robust investigation into why permitting processes take so long and implemented solutions to reduce times.

Better collaboration between community, government, and developers to allow for outcomes that are feasible, meet needs, and contribute to great places.

Communities preserve multifamily zoning and expand allowances for variety of housing types

Measurable metrics to track progress.

Community education and collective messaging.

Investment in staffing capacity across all industries involved.

Expanded funding.

Actions that reduce risk for development.

Coordination and flexibility to account for market variability between jurisdictions and over time.

Fear of risk/political will is a potential and likely challenge.

Greater attempts at collaborative efforts and documented lessons learned for what worked, what didn't, and what can be improved next time.

Efforts that do not upset the entire real estate market.

Clear indication that this planning effort was a key turning and rallying point for change.

Strategy outcomes contribute to affordable housing and affordable living in the region.

Regional Housing Strategy Scoping

Participants were asked to consider and provide feedback on what the Housing Strategy planning process should look like.

Key feedback and discussion points include:

The process and outcome should be detailed and direct enough to allow for real implementation and success.

Include a regional TDR program related to fair share housing concept.

Include regional housing goals by type and community/subregion.

Incorporate metrics and guidance for measuring success.

Include analysis of physical barriers and opportunities, e.g. water availability, land, etc.

Include a shared agreement and collective commitment.

The process and outcome should acknowledge, and operate within, the framework of differences across the region.

Celebrate and acknowledge local successes.

Clearly identify what is needed from the state level.

Communicate and promote collective/community benefit over individual interests.

Educate around affordable housing and who it serves.

Clearly identify a shared understanding of what success is and how to measure it (target numbers, percentages, any progress in the right direction, policy changes, other qualitative factors?).

Include guidance for governments as "good development partners."

Address Prop. 123 and urban renewal (counties) as tools that can be made more accessible.

Send out a call for involvement to ask/invite those who want to participate (share with their networks).

Involve the business community and relate the project to economic development and sustainability.

Appendix A – Phase 1 Polling Comments

The following are raw comments provided from open-ended polling responses

Regardless of the last barrier you selected, what other barriers do you see to providing housing in your community?

Single family zoning.	NIMBY-ism	Federal regulations and timelines for land acquisition.	WATER
Infrastructure	Lack of teeth in zoning codes and comprehensive plan.	Balancing infrastructure costs/planning with planning for increased densities	Public support from community/nimby issue.
Diversity of housing options.	Water availability	Infrastructure and WaterFunding	Nimby
Lack of transit	Regulations around mixed use, transportation access	NIMBY	Infrastructure costs
Our NIMBY friends	Resident pushback against increased density. Infrastructure and infill costs.	Land availability	Cost of infrastructure construction, time spent in entitlement process, general funding for project (LIHTC, gap funding, etc.)
Complexity to funding opportunities and coordination among developers and partners.	Utility and impact fee costs	High growth rate threatens sense of community identity	requests for Metro Districts drive up costs for homeowners

Unwillingness to change designs to be in character with the city, developers push for cookie cutter designs	Complexity of funding opportunities and lack of coordination among developers and partners	balancing housing and retail needs	Resident pushback to density increase/changes. Infrastructure and infill costs. Policies don't support affordable housing strongly enough.
Technical support / assistance	Convene jurisdictions to identify regional opportunities	Quality data to support educating elected officials on the need and importance	Create a simple straightforward housing dashboard that which gets measured gets done
Public perception of affordable housing	Funding, community will, competitive applications for affordable housing funding sources	Diversity of housing options and mixed income models	Complexities of entitlement process(es) across agencies (public works, planning, etc.)
Statutory counties are very limited in the role of affordable housing.	State limits on county powers	Staffing bandwidth and expertise	Limited public services (fire, police, etc)
Development protections	Zoning and height limits	Inventory and affordability	Residents of the community are scared of change - I'm here now, shut the gate.
Historical zoning of available property for development.	Code changes	Community Opposition	Transit/transportation availability

Make more housing development by-right, remove risk and uncertainty for developers to hopefully increase housing supply generally.	(Perceived) preference for single family homes	Coordinated infrastructure and capacity	Regarding homeownership, condo defect.
Overreliance on deeply affordable housing at the expense of middle-income and market-rate housing supply.	affordability or access to funding to make energy efficiency accessible	Infrastructure needs - water, road construction / maintenance , etc.	Knowledge too many homeowners don't understand the importance of energy efficiency and don't want to disrupt their lifestyle
Lacking efficiency and coordination in shared infrastructure planning and deployment.	Inequity in housing site locations for existing community	Discretionary review processes that move the goal posts on uses, density, parking, affordability, etc	Cost to build
Large landowner holdings who are used to a certain development model and unwilling to retool the factory.	Looking forward to what community needs will be in 10, 20, 50 years in the future	Community opinion that people should move to cheaper areas if they cannot afford our community	Land that has exorbitant costs to develop
Providing consistency in data - housing needs assessments in different jurisdictions are often hard to compare	Accurate more detailed data around existing housing stock and the need by income levels.	Help create regional relationships	Combine data to represent the region
Make best practice models available			

What are the biggest incompatibilities or contradictions between housing targets and climate goals?

Cost	Concern regulations that boost sustainability (ev readiness, solar) increase the cost of housing units	Desire to build housing cheaply, frustration with the new development regs and climate considerations	Increased costs to build and the costs for sustainable infrastructure
Cost of initial construction to include renewable energy, despite long term return on investment	Community GHG reduction targets may disincentivize population & job growth. Need to focus on both total GHG and per capita GHG reductions.	Community readiness	Cost, capacity of cotractors, risk of displacement in existing housing,
invisible, unwitting subsidizing of single family, drive-oriented development without having them pay for their climate externalities.	Disconnect between sustainability value and best practices	Integrating climate action into housing is still largely seen as a "nice to have" not a critical component of public health and equity	Cost, cost, cost. Electricity is much more expensive in terms of infrastructure and as a heating source.
Affordable housing typically boushes cheaper materials, less green space, need to keep costs down to make the project viable. BUT some things like cool roofs aren't always a cost increases.	expansion into extra-urban and rural areas to accommodate SFH development and lack of connectivity to transit and services	Policies that subsidize sprawling development patterns.	Lack of coordinated planning and impact to GHG emissions (everything we've already been talking about)
Developer/architect/contracto rre-education needed about sustainable design and long term benefits	Too much focus on technocratic solutions (EVs, heat pumps, solar), which are super important! but can't solve everything. Multifamily & mixed-use development inherently use less water & energy, VMT.	Belief affordable units should not be nicer or better than existing market rate units	There isn't a shared understandir on the affordable housing and climate sides of the conversation on the value of increasing density
Climate action without a more comprehensive approach having the potential to drive up housing costs - making affordability less accessible, perpetuating narrative that it's too costly for LMI resident	Opportunities to leverage the different funding opportunities (housing, climate, transportation).		

How can DRCOG best support you and your community as you tackle housing needs?

Support statewide zoning reform that local governments will not support.	Funding and technical assistance in terms of policies and programs.	Set up consistent use of terms, methodology for Housing Needs Assessments to be relatable across jurisdictions	Represent the regional perspective in state policy conversations
Providing best practices for land use planning	Navigating funding opportunities	Providing data and helping tell the story from a regional perspective	Regional housing vision and initiatives
Consider local concerns for transit connection to housing and suburban development factors	Data collection support, funding opportunities/support,	Communication and education with elected officials	Funding (for transportation or housing tied to outcomes
Ongoing data resource	Regional planning efforts and continued regional engagement	Support state-wide zoning initiatives that are not one-size-fits-all and takes into account where resources (water!) are located and available land.	Provide technical assistance/temporary staffin where we can not fill vacanci in our housing staff
Looking at the best land uses for the areas in transit corridors	Create regional housing strategy that tries to connect the differences between jurisdictions	Quality data to educate elected officials on the need and importance	Further tie housing development to transportation projects/funding
Understand individual jurisdictional needs, infrastructure, and funding structures	Clarify for residents how 1 or 2 apartment developments do not solve the problem	Helping understand the economics of vertical mixed use construction and smaller multifamily building types.	

One on one solution Education for politicians Metro wide community Agent of resource navigation, working with local and developers support and buy-in for collection governments individually for affordable housing solutions Advocate state legislature for Data to support Support with funding, Uniting voices and bringing funding. Prop 123 is a good about policy and public conversations with education, helping set best start, but does not meet sentiment change community members practices existing needs I think your message about Tools, resources, guidance for how strategic prioritization of municipalities should partner with developers to create *high-quality" investments and aligned regional

action can help advance a

cooperative and more impactful

approach to these investments.

developments with infrastructure

that provides benefits to the

community and is sustainable.

Is there anything that you think is critical to consider at any stage in this process that we did not discuss in detail?

Mixed income	costs of building affordable housing and allocation of funding	Equity in the placement of Affordable Housing	Long term investment
Need workforce housing, even us city planners cannot afford to live in our own cities	Buy-in from elected officials	Construction defect litigation	Need for permanent supportive housing and transitional housing for the homeless
Impact of taxes and mill levies by area on affordability	Racial equity	Don't let the homeless discussion hijack a productive housing conversation	Friction in land use change conversations with communities
Housing for special need populations	Ability to construct condos!	More density near light rail stops	Projected incomes 20 years in the future
Regional equity of affordable housing	Transit support/funding needs to be a part of the discussion and impact of regional differences in available transit services	Construction defect law	Senior focused affordable housing allowing for aging in place
Tap fees	Transit support	regional strategy for housing folks experiencing homelessness	Diversity of housing stock and the market responding to that need

V=0 0.000	-		
Intersection of public health impacts of greening affordable housing	How does increasing sustainability benefit CURRENT residents (not just new residents of affordable units)	Equity	Facilitating a combined look at the three categories of funding opportunities (climat housing, transportation).
Uncoordinated development (and redevelopment) of infrastructure and therefore missing the opportunity to encourage efficiency and how that infrastructure is implemented.	What code waivers and exceptions are appropriate to incentivize affordable housing without putting us behind on sustainable development targets	Open space and location of housing	Savings from ongoing costs of a result of more energy efficient, sustainable housing not part of the conversation often
Density + Transit Oriented Development	Tools and policies that enable sprawl and make it cheaper than infill (tax policy, special/metro districts, annexation policy, etc)	Can we quantify any benefits of denser development?	Dispelling myths about missing middle housing
Public education, change hearts and minds	affordable housing policies that can be integrated into climate action work	Land use and transit. If we build more car-dependent housing, we are locking in future emissions	Benefits of adaptive reus
Alternatives to standard approaches to affordable housing (i.e. direct funding to residents, transportation improvements, holistic approaches, etc.)	Data to align housing priorities with current workforce	Social service needs tied to affordable housing	Strategies/best practices to create housing across various income levels, particularly those just above of 60%/80% AMI levels.
Location of affordable housing should be distributed to be accessible to all, dictating locations is not helpful	Homeownership vs investor competition		
Please explore existing, especially vulnerable (to disaster) housing stock. How do we keep people safe and comfortable as high heat days and disasters increase?	Uniting voices and helping to bring about policy change		

Appendix B – Compilation of Phase 2 Barriers Input

The following is a compiled, simplified version of staff notes and sticky note responses from all Phase II engagement events. All raw inputs were transcribed into a single database, culling responses in instances where multiple notes sets recorded the same conversation to minimize duplication. In some instances, notes were lightly paraphrased to reduce complexity for data processing.

Need for interim services while folks are on waitlists for housing

Growing number of households on fixed incomes

Lack of housing inventory

Growing number of seniors at risk of displacement (fixed incomes that can't keep up)

Low income and senior housing needs to be near and accessible to services and other needs

Too much red tape for funding that supports affordable housing and related support services, including for direct assistance (e.g. rental assistance)

Short-term solutions are necessary but ultimately people want long-term solutions

Should be considering land trusts more as a strategy

Need more condos (multifamily owner occupied)

Seniors and children are the most vulnerable demographics when it comes to housing security

Need for data and methodology consistency across housing needs assessments

Urgency of need should be weighted when assessing housing needs (i.e. displacement risk)

Displacement and homelessness prevention is just as important is providing housing for those who are homeless

Many landlords won't accept low income programs, such as vouchers

Need to consult those with lived experience of housing insecurity when determining need and considering solutions, and need to pay them for their time

Healthcare is another really important issue for those who are most housing insecure

There is a lack in reliable, long-term funding sources

Landlords and lobbies are a barrier to new policies and funding being passed

Need a better and more comprehensive regional system for housing assistance (i.e. qualifications, applications, and matching)

Zoning is usually restrictive for supportive services such as soup kitchens, pantries, transitional housing or shelters, etc.

The definition that we use for affordable housing isn't actually affordable, particularly for those who are most vulnerable to displacement and homelessness

Construction defects laws are a barrier

Hard to be in a position where first right of refusal works successfully every time but a worthwhile strategy

Need to preserve existing older housing that is naturally occurring affordable

Need more leadership and education for affordable service-based and shelter housing (explain how the system works)

Disconnect between social services that are at the County level while zoning and politics are local

Service providers should be considered as essential infrastructure that is continuously funded as a function of government

Need more incentives for financial investment

Need more investment in eviction mediation

Need more eviction mediators who have similar experience (low income)

Enterprise Community Partners have a Housing Equity Guide that is a great resource

People often seek help when they're already in deep water; with more funding and staffing capacity and service provision, we could theoretically get people the assistance they need before it's critical or too late

Need to partner with and gather data from service based organizations when preparing housing needs assessments

House Keys Action Network published a great study in 2023 about key issues related to homelessness and the unhoused population

A regular regional housing summit to convene all partners working on housing would be beneficial

Homelessness case management regulations have caps, which are generally in place for good reason, but with case manager shortages it means that some people are left without any guidance or assistance

Costs to operate housing communities is increasing and there isn't enough rental assistance

Need more early intervention programming, such as financial planning and retirement planning

There is a lack of alignment between funding for housing and funding for health care

Funding availability, with better consistency, reliability, and limited or easily navigable requirements are the single biggest need to support the must vulnerable and keep people housed.

There is a lack of well-rounded education for market economics

Local governments are often more restrictive than the state

Registered Neighborhood Organizations often have loud voices against housing in the form of density opposition

Zoning with clear use by right standards is much more predictable and faster to process than PUDs

Seems like zoning and development review has taken on more PUD than traditional zoning

We need more education to combat NIMBYism

Housing supply is the key issue but we run a risk with micromanaging one segment of the need

DRCOG could provide a model for zoning standards and development regs

DRCOG could advocate and support for state level control and universal rules

Need permanent supportive housing

Need expedited review as increasing review delays leads to increased costs and uncertainties

Government funded projects have the highest level of restrictive requirements (e.g. low AMI, sustainability, etc.), which usually means that they produce fewer units overall

Fast changes in quality control wreak havoc when it often takes years and a lot of funding to plan and design projects

Red tape that comes with funding is a major barrier

Utility providers operate as businesses serving self-interest, rather than broad community benefit

Government funded projects have strict timelines, are more likely to get NIMBY pushback, etc. which delays the projects and jeopardizes the funding, and the outcomes

There is a lot of unease and uncertainty around housing right now with recent and current state level legislative efforts on the topic

Will the continued production of luxury homes actually help the affordable housing market by simply adding supply?

Sustainability or design regulations often impede the development of both market rate and affordable housing by driving up costs and making the process more complex

Need permanent supportive housing

Need permanent supportive housing

How do we incentivize more ADUs

Feel like the housing market is not actually a free market

Home rule can prevent state interventions

Site plan review processes have become highly subjective, unpredictable, and more vulnerable to opposed neighbors and organized groups

Need to get on board that when people are properly housed, it supports the economy and our communities

HOAs can be a big barrier

There are no incentives tied to inclusionary zoning which just results in a greater burden and higher prices on the market-rate units

Sometimes lose the potential for many units at a higher income threshold because we put too much focus on prioritizing just few very low income units

LIHTC projects are really popular, there just isn't enough funding to go around

Worry that potential strategies can lead to unintended consequences, including higher prices

Colorado has become very inhospitable for real estate and development

Need to understand realities and lived experience of navigating the housing market to inform strategies and regulations (i.e. talk to developers, financers, operators and landlords, etc.)

Incentivizing more supply, period, is key

Multifamily development operation has become more expensive, which drives up rents

Need more creative funding and investment opportunities, including Social Impact Bonds

There is misunderstanding about who falls within "low income" and qualifies for affordable housing

Need to educate and promote funding for housing by demonstrating the cost difference between building and providing adequate affordable housing and permanent supportive housing versus paying for those people's needs anyway via ER visits and policing, and mental health responders, jails and the criminal justice system, etc.

Only certain people have a voice in political settings like council meetings

Red tape and bureaucracy related to funding is a barrier

What are the stats on small-scale privately owned rentals vs. large rentals with management company

A big challenge in some places is the high number of different utility providers

Permanent supportive housing needs to be near services, transit, needs, etc.

We should be monitoring how many people are on the brink of displacement and homelessness

Need efficient and predictable review and entitlement processes to allow for projects to move more quickly, to improve predictability in viability and outcomes, and to reduce risk that can have a big impact on overall costs

Entitlement timing is very costly currently

Funding availability is a significant barrier

There has been some success with allowing multifamily development within commercial areas

In general, it can be very difficult to get projects to pencil

Providing housing for the lowest income brackets is hardest and really only works with significant subsidy

Requiring affordable housing at lower income brackets for inclusionary zoning or incentives-based private development will often kill the project as it can't pencil, or it just significantly drives up costs for the market-rate units

Should we change the goal to highest unit count and maximizing densification, rather than specific income levels

There are many unintended consequences of well-meaning policies, such as design, sustainability, or affordable housing

There needs to be public funding easily available with little to no red tape if we want affordable housing. Increased density to accommodate more units and TOD is good generally but it doesn't make sense everywhere so we need flexibility based on contest

Labor and construction costs are a huge barrier and issue that drives up cost so what can we do to reduce these costs

Need policies that embrace public funding and overall support for public housing, both at state and local levels

Prop. 123 has been great but very competitive and difficult to tap into

Public-private partnerships are essential for the production of affordable housing and we need to foster these relationships and connections

Local governments that have affordable housing development have dedicated funds to support it, for example from inclusionary zoning fee in lieu option or other sources.

It can be a challenge to dedicate local funds to affordable housing due to political opposition, but once in place it can have a big impact

Water availability and uncertainty is a big barrier for housing development

Utilize bank qualified bonding abilities (small issuer exception) to reduce overall debt costs

Utilize concessionary debt from CHFA

Technical assistance for complying with regulations around funding would be helpful (e.g. fast-tracked permitting required by Prop. 123)

It would be helpful to have a guide for affordable housing developers and healthcare providers to partner, e.g. CHFA is about to publish a report on this highlighting instances where healthcare facilities have land or unused buildings that could be repurposed for workforce housing or for discharge rehab facilities for low income/homeless population

NIMBYism is often grounded in some piece of truth but it's a matter of balancing community needs and desires so we need more robust community engagement to build consensus for housing projects to mitigate last-minute or prolonged opposition

Need more guidance and commitment to education on community benefits of housing, specifically affordable or workforce housing

Maybe we need to produce and track metrics that illustrate the broad-scale community benefits of housing

Right of first refusal should be considered, but must be paired with funding streams and availability to allow for purchase when the opportunity arises.

Operation costs and functions for housing developments acquired or produced by local gov can be challenging or prohibitive

Regional efforts to pool resources and staffing is a growing approach

Partnerships with private and non-profit organizations is essential, as well as with anchor institutions or employers

There has been some success with partnerships to convert hotels into permanent housing, but rely on partnership and funding if affordable

There is generally a lot of broad cultural frustration with restrictive entry to homeownership, leading to mistrust in the market to meet housing needs and desires as well as upward mobility generally

How can we work collaboratively to restore some faith in the American Dream and work collectively to provide adequate housing

DRCOG could provide a sort of opt-in facilitation or serve as a liaison to broker services between developers and local governments or other partner organizations for housing projects that support DRCOG's goals

DRCOG can help by sharing success stories from across the region, serving as a megaphone to help communities learn from one another

Zoning has moved from use by right, which was predictable, to more of a site-by-site unpredictable, complex, lengthy, and costly process

We have many worth goals that we're working towards (e.g. affordability, efficiency, design, sustainability) but the unintended consequences of regulations that work towards these goals is that the process becomes too complex and costly

DRCOG could support local grant applications by endorsing them

There is an inherent conflict in asking the private sector to develop affordable housing because profit is always the necessary goal.

Deed restrictions must be utilized for any affordable housing provided by the private sector

zoning restrictions and permit backlogs are major barriers for housing

There is a lack of commitment to long-term affordability over developer profits

Rising construction costs are an issue as well as a lack of well-paying labor jobs

Even "affordable housing" isn't actually affordable to a lot of people

People on fixed incomes are particularly vulnerable

There is a significant group of people who make just enough to not qualify for housing assistance but are still spread too thin because of how much of their earnings they have to spend on housing

Naturally occurring affordable housing in mobile home parks are very vulnerable because the land can be sold at the whim of the owner, without any input from the residents

We should implement first right of refusal with ample notice to allow for communities to realistically compile a funding package and purchase the property, particularly for mobile home communities

We need regularly budgeted long-term financial assistance, specifically for homeowners on fixed incomes

DRCOG could be a more visible and outspoken ally, rather than taking on a more neutral position.

Funding needs to go more directly to housing, rather than bureaucratic processes

We need to shift power to the people who are experiencing the worst housing insecurity

Capital costs are killing development

Look at entitlement grants

Revolving fund is targeted on low income

Service charge begins, license fees to cover change

Need a funding source for capital costs

Special interest rates

Reliance on private development special districts is a "stake in the heart of affordable housing"

Subsidies for development to bring in low income workforce

Construction defects changes will create new stepping stone

Code to incentivize smaller construction

60% AMI not taxing the overall system

Zoning requirements to reduce turf

Need a sustainable funding source for infrastructure beyond grants

Golden's tap structure is not flat rate, which could be a good example to follow

Need more money for electric policy

Need more money for infrastructure growth

Need to implement more systems for greywater recycling

Plat and utility easements are separate processes, which can be a challenge

More funding and code changes are necessary

Existing infrastructure capacity in many places cannot support the amount of new development and growth we're talking about, requiring significant investment in capacity upgrades

Costs to expand or improve infrastructure are increasing quickly, exacerbated by inflation and supply chain issues

We need to think critically about who will pay for necessary infrastructure upgrades or expansions and how

We have limited resources spread across a vast geography and wide range of needs

Permitting processes take a long time which adds to costs and ability to build

Political commitment to affordable housing is key

EV charging and building electrification requirements are adding to infrastructure capacity and upgrade needs

Electrification of utilities doubles the electricity load and demand for each unit

Even something like adding an ADU can significantly contribute to rising capacity needs for infrastructure in developed neighborhoods

Want to keep user costs low and not put the additional burden of necessary expansions or improvements on residents

Getting new regulations passed to support housing can take a lot of time and money (example of inclusionary housing that took 2 years to pass)

Should have more state funding for housing

Concern about whether state-level mandates to build housing is really feasible

Land use and infrastructure planning are diverging, which creates issues for compatibility and ensuring that the infrastructure can support the development

Need to pair affordable housing with transit options and service

We need an equitable regional effort and dispersion of opportunities for all

Washington state has a good model where general taxes pay to develop infrastructure, as well as a revolving fund

Right now users pay in significant rate increases to cover infrastructure upgrades

Converting commercial land to allow residential is a good approach, except for the fact that the infrastructure isn't set up to accommodate residential currently

Some communities don't even have the political will to support ADUs, which seems to be one of the key strategies under consideration right now

Denser development and infill is more efficient from a utility perspective, but there are still significant needs to bring existing infrastructure to where it needs to be

Construction defects laws have been a big barrier for developing missing middle housing

Even with adjustments in zoning to allow for more housing types, construction costs often make housing development difficult

Interest rates are really impacting feasibility right now

Many communities are property tax dependent, with pressure for downward rates to keep things affordable

Trying to focus on the preservation of existing affordable or naturally occurring affordable housing

There is a challenge and disconnect between funding cycles and when opportunities arise, so we need some kind of consistently available funding pool for these circumstances

Preservation of existing units will become an increasingly important strategy and goal as construction and land costs will probably just continue to rise

Have been trying to use congressional projects funding for some projects, e.g. Safer Streets & Bridges, or Department of Defense (have a military base)

Larger communities usually have staff dedicated to grant applications and management, but many smaller communities can't afford this and thus don't have the capacity or expertise to tap into key grant opportunities

Grants are an expensive process in themselves

Projects have to be shovel-ready when applying for grants, which can be a tricky chicken or egg scenario

Would be great to have a funding source that has minimal reporting and managing requirements to make grants more feasible and less costly

Could DRCOG or some other organization provide technical assistance support for small communities to seek and manage grants

Grant matching or overage requirements can also be prohibitive for some communities

Even communities that do have grants specialists often pass up some opportunities because the cost and headache just isn't worth the benefit

Infrastructure costs and deferred maintenance are already a big issue, so needs to expand capacity for new development and growth feels really daunting

Concern about losing access to critical funding if certain requirements aren't met that are a huge challenge to implement locally without support

Even just convening different actors to discuss challenges and helpful approaches or tools for grants application and management can be really beneficial to learn from others

The potential state mandate to update land use and zoning codes could add a huge strain on governments that already have really long to-do lists

Any mandate for updated zoning and land use must be paired with supportive tools and be tied to infrastructure planning as well

Need to protect naturally occurring affordable housing in mobile home parks within any state-level legislation to prevent displacement

Can DRCOG provide some guidance on best practices or assessment to determine whether retrofit for existing buildings or demo and rebuild is a better option (e.g. hotel or commercial building conversion)

How do we fill any gap in revenue left by conversion from commercial to residential

Maybe we need a regional approach to tax generation

There is a lot of opposition to housing because of perceived concern about traffic impacts

If we can't provide financial support to fund sustainability within buildings, then we shouldn't be requiring it, especially for affordable housing, as that just adds to construction costs that are passed down to consumers

It would be great to have a streamlined permitting process at all levels of government

Development projects are taking 5, 10, or more years to build, which is a huge risk and adds significant cost to the final product

Need broader incentives and regulations to reduce water and energy use and improve overall utility efficiency

We currently plan for future water needs based on historic trends but we need to update that methodology as it may not be accurate

We need to be planning and preparing more for extreme worst case scenarios with water, such as storage, etc.

There is a big issue with how much water goes to agriculture and irrigation

Transportation needs a lot of attention if we're truly going to grow as much as anticipated, and housing needs to be aligned with that

Preserving existing housing doesn't align with funding currently available and it's difficult to compete with private developers to acquire those properties to preserve them

Actual costs to preserve housing is generally much lower than developing new housing

Have adopted zoning changes that promote smaller construction

Considering a tap fee structure that calculates both inside and outside uses, which is proportionally accurate and reduces costs for small units and lots

Want to reduce utility costs but cities rely on tap fees as they are

Water availability is a major barrier for greenfield development as existing wells are starting to go dry

Considering zoning regulations to limit turf

Need to consider and promote more recycled water solutions

Water rights is a complex issue that significantly impacts development potential

Concern about parking needs to support infill development

EV electrification requirements may hurt future residents because those costs will be passed down to users, and grant funds are not a sustainable source for capital upgrades on that scale

A huge opportunity is to fix the construction defects laws to allow for more variety in homeownership options

Water and sewer require a self-sustaining system where infrastructure is funded through enterprise and user fees

Upgrading water or sewer lines to accommodate denser housing is a huge cost that can't often be shouldered by developers, especially if including affordable housing or if you want costs to remain low Could consider shifting the cost of infrastructure upgrades to a capital source rather than up-front fees

that impact the users

CBDG or HOME could provide gap funding for public infrastructure, especially to help LIHTC projects

Some developers don't want to meet labor standards that come with certain funding sources

Workforce for construction and infrastructure projects is limited

Example utility co-op costs have increased 40% in 4 years, due to required upgrades and market conditions

There is a significant reliance on developers and special districts which just passes costs on to future residents via higher property taxes

Significant subsidy is necessary for developers to meet affordable housing, especially below 60% AMI

Transportation costs are another significant factor that contributes to quality of life and both job and housing security

Lack of housing affordability results in lower levels of service for the community (e.g. house cleaners, restaurants, etc.) and longer commutes for many people

Lack of housing affordability can result in people moving elsewhere as they are priced out, or because they are dissatisfied with the lower levels of service

States with lower living costs will be able to attract new talent and economic growth

Maybe it's okay if Denver's economic growth slows a bit to allow us to catch up on development to meet needs

Factors that we can't control are really the biggest issue impacting housing supply and costs, such as interest rates, demand, construction costs, market volatility, etc.

How can we better prepare for fluctuations in the market so that we can continue building and reliably producing housing across different market conditions over time

The biggest opportunity for DRCOG in the housing field is to tie housing production to transportation dollars

Slower economies with high housing costs generally just attract more high income households

DRCOG could help in convening jurisdictions to help them benchmark one another and share resources

No community wants to feel like they are the only one addressing the issue so bringing jurisdictions together to share their ideas and efforts could be very beneficial in building collective momentum

Need to normalize large-scale collaborative discussions around housing on a regular and continual basis (maybe 2 times per year)

DRCOG could help by sharing best practices and case studies

Example from Minneapolis Metro that produce an annual "Beige Book" with interviews from panelists each quarter to understand trends, considerations, etc.

Need to promote more TOD, including funding and regulatory allowances to enable more development Parking near transit stations is a low hanging fruit opportunity, particularly partnering with RTD on underutilized lots

Need to ensure that affordability and equity are incorporated into any TOD development

School districts need to be part of the conversation to understand how housing can help maintain enrollment levels and serve families

Need a more regional system and approach for matching low income households with available housing (Dahlia example in San Francisco)

Need to be assessing projections annually because things can change very quickly

The National Housing Preservation Database is a great resource and would be a good model for the entire Denver region

Need to be flexible in our policies and approaches to account for changing trends and forecasts

There will always be demand for 60% AMI or less, but it requires so much support and there is so much political opposition that it will probably always be underproduced

Need to help people understand economics and the importance of having low income housing in all communities to support lower wage jobs that are tied to essential and desired community services

There is currently not a regional mindset and local jurisdictions are at-odds with state efforts, which indicates a need for an honest fair share conversation and better sharing of experiences and data

Need more funding to support development for less than 60% AMI

Need to reconsider and discuss how bond caps are used, distributed, etc. re: collective pooling versus siloed by issuer

Smaller communities seem to often get a bond allocation but don't have a specific plan for how to use it, especially if they don't have dedicated housing staff

Funders expect a higher level of supportive services for affordable housing but it can be challenging to find organizations to do so and adds to cost, although it is important

There are varying approaches to providing services and they all have funding challenges

There have been major increases in insurance premiums, in some cases as much as 200% in a year, which can be hard on property managers and owners, especially affordable

Operators and owners have to absorb the costs of increasing insurance because they can only increase rents by so much, or require formal processes and approvals

It would be great for DRCOG to advocate for a state fund to support unforeseen changes in costs, such as insurance (California as a case study)

Areas affected by the Marshall Fire are feeling insurance increases acutely right now

It is challenging to provide permanent supportive housing for seniors, as it takes certain expertise to manage Medicaid

There's been a lot of innovation lately to try to reduce construction costs, such as modular homes, but it doesn't seem to actually be lowering costs as much as promised or intended

Modular development often requires 25% to 50% down upfront, which starts interest accrual earlier than traditional development construction loans

Transportation costs for modular can also drive up costs

Modular construction still faces challenges related to scale and efficient production as the market hasn't really absorbed or integrated it yet

Tax credits are a very important and very competitive piece of capital stacks for affordable housing

RTD is statutorily prohibited from taking less than market value for heir land, so they can't donate or subsidize TOD projects with their land, however example of lower interest rate construction loan from RTD for project on their land

Need to be creative with funding streams and sources, including more collaboration across different sectors and entities

formal DRCOG endorsement and support on financing applications could be really helpful

Tools like inclusionary housing regulations just forces developers to increase the price for market-rate units

Developer group has stopped developing multifamily housing entirely because of inclusionary regulations that force market-rate prices to go unrealistically high

Seems like "voluntary" tools to promote things like affordable housing aren't actually voluntary because if developers submit a proposal that doesn't include it, they won't get approved

Places like Denver, California, Washington, and Oregon have become a very hostile place to develop, whereas places like Texas, Arizona, and Florida are much easier to develop in so they get more

Construction defects laws have killed attached for-sale development

Local jurisdictions are attacking special districts (Title 32), which is the only way that necessary infrastructure for new development can be paid for currently

Many jurisdictions are abusing the purpose of special districts by requiring developers to pay for things for the broader community, like parks, plazas, or affordable housing, rather than just necessary utilities infrastructure for that area

Increasing community benefit and infrastructure requirements for developers is prohibitive or just drives up housing prices for consumers

All housing under 80% AMI realistically needs subsidy so we need a lot more funding, and where will that come from

When the City of Denver rezoned in 2010, they implemented regressive and more restrictive zoning by reducing many areas from 2 to 4 units by right down to just 1

While Denver's 2010 zoning allowed for higher density along corridors, construction defects laws and now inclusionary zoning have resulted in additional limitations, so building housing is becoming less and less feasible, especially for-sale

In addition, the available forms in Denver's code haven't kept up with desires and needs to allow for the diversity of housing types they want to see

Denver's process for updates to the zoning code take way too long, leaving developers working with an outdated code

The Needs Assessment indicates that more than half of units over the next decade need to be 60% AMI which might make jurisdictions turn down developments that don't fall in range, essentially stifling housing development

How can DRCOG enforce or encourage all jurisdictions to support and accept affordable housing

Need to make it clear that any housing production is good and helps to meet the goals and needs

Should create a trust fund for minerals severance tax revenue to fund infrastructure with no strings attached (New Mexico case study)

Tap fees are based on fixture counts rather than household size and actual use

Modular projects aren't saving on plan review and inspections because the process is not treated differently, even though the state is doing its own inspections at manufacturing stage

Parking requirements are also often an issue and prohibit more units, so even allowing for more flexible options (e.g. off-site), can be really beneficial

Complex regulations make development very difficult if not impossible for smaller developers, which is why many small developers have gone away and we're just left with larger developers who want to do big projects with high unit counts

TABOR is a barrier that prevents jurisdictions from funding services and maintenance, contributing to backlogs and shortages that make capital projects much harder to fund

Many jurisdictions are holding onto commercially zoned land, even though the demand balance for commercial versus residential is not matched, just because of reliance on commercial tax revenue

Need to be more explicit with rezoning commercial to mixed use to indicate exactly what uses are allowed and do it by right, rather than requiring a more lengthy and subjective process to figure out whether housing is allowed or not

Permitting processes have become way too long and expensive, and sometimes you spend all that time and money and then the project isn't approved

Example of permitting process taking 6+ years and more than \$1 million or 8 years and \$6 million

Jurisdictions have staffing issues for permitting, particularly because in-office standards haven't rebounded since COVID, so the time that people are actually available for discussion or appointments is vastly reduced

During lengthy permitting processes, codes often change, which may require additional time and adjustments for the project, costs and market conditions change, maybe certain materials aren't available anymore so you have to go back to ask for permission to change the material, and this whole time you have to be financing the project without revenue

Trades labor hasn't recovered since the 2008/2010, requiring higher costs for training but lower quality products due to less experience and expertise

Small-scale and independent builders have virtually disappeared, and those are the laborers that typically work on smaller-scale infill and missing middle development

Insurance costs have contributed to smaller development and construction businesses dissipating

Denver's review process for any project larger than 5 acres requires a special review process that takes 3-4 years and they usually try to squeeze every ounce of public benefit from the developers

Planners and jurisdictions want to control an increasing amount of detail in development, all of which makes the process harder and more expensive

We need to prioritize and subsidize housing the same way that we do with economic development and jobs growth

NIMBYism is often embedded within local planning staff and elected officials

Example of a municipal staff person who was very helpful to work with was let go

Difficult to navigate all the differences and specific requirements for each jurisdiction so developers often find the ones that are most flexible and easy to work with and try to stay there

Often the more flexible and supportive municipalities are those on the outskirts, resulting in more sprawl

Even a small amount of direct subsidy goes a long way

Apart from limiting condo construction, construction defects laws have increased insurance costs significantly and some insurers are leaving the state entirely

Organizations and people who provide services to low income and homeless populations should be consulted during this process and future housing discussions

Land costs, public funding, and politics are key barriers

Some communities have limited land and residents often fight hard against increased density and TOD

Example of board willing to support help and assist homeownership programs more than others

Uncertainty and challenge with balancing lower costs for affordable housing vs maintaining revenue, e.g. what fees to waive and how to make up those revenues

Water and sewer districts do not offer waivers for affordable housing, which can be a big cost for taps, so how do we get service providers to support these efforts too

Fee in lieu revenue from inclusionary zoning sometimes helps to offset loss of revenue from affordable projects where fees are waived

Some developers have told municipalities that they won't build to max densities around transit stations because the market won't support it with current levels of transit service

A regional housing summit to help drive collaborative discussion and collective goals would be really beneficial

Example of municipality having issues protecting and preserving naturally occurring affordable housing in mobile home parks, since the land is usually owned privately by someone who doesn't care about community benefit

Another municipality seconded challenge of preserving and protecting mobile home parks

For infill or brownfield development remediation can be prohibitive

Example of municipality and county working together on deed restrictions

Example of new efforts to create a small-scale regional housing authority to help streamline codes across the county and to help with education and outreach to combat NIMBYism

One-off exemplary projects can be used as a pilot for certain regulatory or programmatic changes, such as reducing parking minimums for one project to help spur support for wider revision to parking regs

Excel doesn't have enough service for new development in some places and sometimes that isn't clear until the project is already underway

People tend to think that smaller communities don't need transit service but from a perspective of proportional growth impact, small communities are experiencing a lot of change and often the growing number of residents need to get to larger job centers

We need to advocate for more transit everywhere in order to support housing production everywhere

Need to address construction defects laws to encourage and allow for more affordable homeownership
options in condo development

Would like this regional housing needs assessment and strategy to be a tool to inform legislation, including specifically identifying what legislative changes are recommended with greatest impact and to achieve regional goals

State legislation defines the boundaries of opportunities and successes at the local level

Need to emphasize the importance of and continue to produce plans and assessments to help inform legislation that is context-sensitive and appropriate

Legislative approaches really need to be regional in the sense that they account for contextual nuances Need to factor in transportation costs when thinking about affordability and housing security, and need to promote location efficiency

Any strategy suggestion or mandate comes with costs, we need to clearly identify what those costs are and provide a pathway for funding those costs

Lack of housing stock is rooted in labor shortage that resulted from 2008 recession and hasn't rebounded, so how do we encourage and support labor force growth in this industry

Infrastructure and politics were not able to keep up with development boom and growth in demand from young people that occurred in the 90's and 2000's.

Housing unaffordability snuck up on us pretty quick and has been a shock to the private sector which has turned more to public private partnerships

Denver has also had to put a lot of resources towards immigration influxes recently, which strains resources for other existing needs

There is a big backlog in City of Denver permitting right now because so many people wanted to submit before inclusionary zoning went into effect at the same time that there were staffing shortages

Many of the more urban jurisdictions that neighbor Denver have reacted to rising prices and influx of development so they started to crack down more

More suburban communities tend to offer cheaper and more available land as well as easier permitting processes

NIMBYism is a huge problem, even for more subtle adjustments like allowing ADUs

It's shocking how forthright some residents and even elected officials are in opposing any kind of growth or economic diversity

We don't currently have and need guidelines for financial institutions to understand how many spaces you actually need

Parking is really expensive and takes up valuable land so parking requirements can kill a deal fast, especially for affordable housing

Starting to make some headway on reducing or removing parking requirements for affordable housing Example of a project in Denver where a developer is trying to build affordable ownership housing and has a lot of political support but the land is appraised quite high and RTD can't sell below market value

Example of an affordable housing developer having difficulty with the Urban Renewal Authority because of public sector policies and procedures that don't have compelling alignment with affordable housing

Denver has been reticent to do credit guarantees to protect their own credit

Because most communities are funded primarily through sales tax, TIF used to be used mostly for commercial development rather than housing, but with housing and property prices rising, we're starting to see it more with housing too

It's important to note the lack of coordination and shared responsibility for meeting housing needs across the region

DRCOG doesn't have a history of being particularly influential, so the more that this project can encourage them to take bold and specific action, the better

We need local level housing targets and information to break down the huge number for the region, because it amounts to trillions of dollars and people need to know what they can be responsible for and what they can do

Local developers respond to the market

Construction defects laws are a big barrier and it drives up insurance, even with proof that developers can win cases

Everything about building condos is riskier right now than detached single family or rental, limiting the new condo market only to very high end that is extremely expensive

Housing is too expensive, people will charge whatever the market dictates, even if they could charge less Many landlords are big corporate companies that keep raising rents and don't keep up with maintenance, so people are paying way more than they should be for sub-quality living conditions

Funding and seed money is a big issue

Example of a project that's been in the works for 12 years and just finally got funding to support a developer with ARPA funds

First time homebuyer loans and grants are helpful

There are a lot of tools in the tool box, but each one is underfunded and they each have a specific purpose or temporary timeframe

NIMBYism and prejudice against people who have been dealt a tough hand are a big issue

Housing affordability is also affected by low wage jobs, high medical costs, mental health, etc.

People appose affordable housing without even knowing who will actually live there, its all based on biased preconceived notions

Concern about efforts to lower parking minimums because that can lead to big issues with cars parked on streets and traffic problems.

Support for ADUs

It is tricky to find the right balance between creating more opportunity for housing while also mitigating against potential nuisances or issues

There can be real issues with too many people living in a house or young adults who live together being really rowdy and disruptive to neighbors

People in Colorado still want the 1950's white picket fence American Dream

Some commissioners think DRCOG is overreaching their role by stepping into housing

It makes sense for DRCOG to coordinate housing around transportation as a place to start

In particular, DRCOG can help coordinate low income housing in TOD areas, whether it's helping to secure or providing regional grants, etc.

DRCOG should serve as a convener and facilitator to bring all the housing people together to figure out goals and what they can do collectively

Attitudes and understanding about housing issues from elected officials is a barrier, often resulting in NIMBYism

communities that are landlocked have a harder time with housing, and very susceptible to bias and opposition

Its hard to find developers who are willing to take on affordable projects that may pencil differently

Technical assistance for small cities could make a difference in helping these communities get what they need

Example of difficulty getting council to support a large vacant commercial building to housing

Pressure and financial assistance for affordable housing in TOD areas would be helpful

Example of local efforts to upzone single family, including 3-unit incentive if one unit affordable, that caused an uproar, including racism and council recall

Condo defect liability law is a big issue, resulting in a lot of apartment development but low income households can't afford them and there aren't enough vouchers

Big issue with people not able to gain wealth the way they used to because housing is so expensive

Hard to find organizations to operate affordable housing developments led by municipalities, such as hotel conversions

Denver region doesn't act like a region, even though you can't usually tell when you've crossed from one jurisdiction to another

Need to align transit funds and HUD funds

Need an MPO for housing

Need more facilitation at the local level to make on-the-ground impact

Need a formal plan for the region that everyone can get behind and provides clear support for a variety of housing strategies that local municipalities can implement, and need to incentivize housing the same way we did with transportation

Have looked at models in Minnesota for TOD, family-oriented, mixed-use developments

Need to pilot some ideas, which DOLA can fund

DOLA has staffing shortages which makes distribution of their funds difficult

Would like to see an alliance between DRCOG, DOLA, and local planning department

What is the Area Agency on Aging role in housing at the regional level

Good funding sources include the Mile High Community Loan Fund/Impact Development Fund, TOD Fund, and CO Affordable Housing Preservation Fund

Need to ensure that people can stay in their homes has become a more acute need since emergency rental assistance has dried up, this includes regulations being worked on like warranty and habitability, rights to renew, source of income anti-discrimination, etc.

Right of first refusal is also important for income-restricted units so that local governments and partner organizations can preserve them

Would like to see local governments do more to support tenant stability

Preservation of existing units gets less attention but is really important and less expensive

Prop. 123 is helpful but there is always a need to expand financing and funding options at the state level Technical assistance for nonprofits is helpful, example of helping them with electrification without raising utility costs

Transit hubs/TOD and ADUs seem to be the talk of the town these days

Should be pushing for public resources to go towards housing for 60% AMI and lower

Mountain communities have been pushing for subsidy at AMI well above 100% because prices are so high there, but the lower income brackets are still in greater need there and in metro areas, so public funds should go there first

Land availability, land costs, water, and land use regulations are also big barriers

Strategies essentially need to address displacement, low-income communities, and building affordable housing

Trying to figure out how to increase tax credits

Eliminating single family zoning is probably not practical here

Challenge in ensuring that affordable housing, including permanent supportive housing, is financially viable over time, especially since Colorado doesn't have a funding source to pay for services and operating costs

Increasing insurance and operating costs, paired with low rent collections put all affordable housing at risk

As a region, we need to create opportunities to raise low-cost capital, provide flexible and fast capital for acquisitions, along with private debt

Can we use a similar approach as Denver Prop/Amendment B that diverts tax revenue for homeless services to provide service and operation funding for affordable housing

Can we create some long-term regional financing mechanisms

Need better coordination by governments and providers to look at broad regional needs and strategize how to meet those needs

Need to increase density near transit, including partnerships with RTD, and can use some of California's financing tools as models

Need to partner with anchor institutions, such as schools, faith-based organizations, employers, etc.

DRCOG should help with pulling people together to focus on resources, land use, acquisition, land availability, etc.

Financing is a big challenge for providing housing at or below 60% AMI

LIHTC programs are oversubscribed

Would love to see dedicated and sustained funding at the local level

Have talked with many developers who feel like local governments could be better partners

Projects are way more likely to bypass opposition if they don't need a zoning change, variance, etc. so changing the land use regs to allow more of these projects can make a big difference

Water tap fees are exorbitant, and water availability is an issue

Though governments can't do anything about it, construction costs are a big barrier

There are sales and use tax exemption benefits that come from partnering with a nonprofit

Need to make sure that subjective regulatory processes don't become too burdensome and rather make these processes more efficient

The Transit Oriented Communities bill could really help with getting zoning regulations to support housing and avoid opposition

Prop. 123 expedited review requirement may be really impactful, but also may require new staffing

Have not heard yet that developers are shifting to Prop. 123 communities

Summit County as a model using STR fees for affordable housing, or lodging tax in other mountain communities

Additional property tax to fund affordable housing is also a common strategy, but wouldn't be good to do so with sales tax since it's regressive

Naturally occurring affordable housing often sold off and either scraped or remodeled at higher prices Land availability and water are issues, especially as we think about balancing housing needs and climate goals, including open space preservation

Most available land is far from transit and jobs, so what are the costs of allowing housing there

Need to keep existing deed restricted units in the system

Need to keep naturally occurring affordable units in the system, especially mobile homes

Need funding sources to support residents of mobile home parks to buy their land in cooperative (Elevation, Thistle, and Sharing Connections as resource and model for this)

Need to promote local governments working with Housing Authorities to acquire and preserve naturally occurring affordable housing as deed-restricted

More community land trusts

DRCOG has credibility and opportunity to show what regional collaboration can look like through a strategy that has buy in from local governments

Need to get everyone on board to commit to this as a broader region since there are many smaller regional or local efforts that those jurisdictions will want to hold onto

DRCOG should provide an implementation plan to meet identified needs, without giving specific direction to local communities

Communities, especially smaller ones, will need guidance for implementing strategies in a regional plan, e.g. upzoning or rezoning commercial land, expedited review, etc.

Habitat for Humanity has historically high home purchase prices between \$300 and \$325 for a 3-4 bedroom, but having trouble finding households who qualify and can afford mortgage payments, even with no downpayment

Hard for Habitat for Humanity to go lower than 50% AMI and some grants require 80%

AMI's have been going up which hurts the lower income households

Challenge to find enough subsidy to fill the gap between development costs and what households in low income ranges can afford, both up front and in the long-term

Long term affordability covenants help, where homeowners sell back to the trust and those homes remain affordable

Need help advocating for more grants and funding

Not many local jurisdictions have their own funding sources, which limits opportunity and viability for affordable housing; Denver has the most money

Prop. 123 is helpful but won't make up the difference for communities that don't have their own funding

Downpayment assistance funding for land trusts only hep the first owner

Long-term investment in development is better than one-time interventions

Not building as densely as we could be for affordable homeownership because of construction defects laws

Community land trusts not only make the units more affordable but also provide supportive services to help first time homebuyers navigate the system and responsibility

DOLA/DORA emergency mortgage assistance program is a good resource

Community land trusts keep affordable ownership units while allowing residents to build modest equity Sustainability efforts in building like energy efficiency are worthwhile because they reduce utility costs but need to be able to leverage funding to do that work

Faith-based organizations have provided key partnerships for affordable housing with their land

Anything at the state and local level to improve zoning for affordable housing would have a big impact

Split lots, by-right affordable housing development on land owned by anchor institutions such as faith-based organizations, schools, or employers are potential strategies

With school enrollment shrinking and schools closing, this may be a key opportunity for affordable housing

NIMBYism is a barrier with rezoning

Would be great to have a regional housing fund, preferably grants

DRCOG could help by advocating for additional state and local funding, and working with entities like DOLA to make sure that available funds are as helpful as possible

Regional solutions could be an alternative for state-level reforms that have failed

Opposition to ADUs in some areas is a barrier, due to stigma, bias, and worry about reduced values

Habitat for Humanity has had success working with the Denver Housing Authority to build ADUs and

private owners on larger single family lots, either providing additional income if the owner is in a low income bracket, or restricting the ADU to low income if the owner is higher income

Biggest change in the last decade is that housing is becoming so much more expensive, and more renters are having difficulty finding affordable housing

What used to be "affordable" housing isn't anymore

People are looking really far out into the suburbs to find something more affordable

Hear from local governments that they can't hire public employees and civil servants because those people can't afford to live in their communities

There are a lot of specific needs with additional services beyond just affordable housing, e.g. previously incarcerated, people with disabilities, people with mental health issues, etc.

Missing middle is more of a need now than ever

There is a need for funding to fill the gap and jurisdictions aren't filling it on their own

Now there are needs for affordable housing in the higher income brackets too where it used to just be lower AMI households

Some people are starting to struggle with higher property taxes

Stabilizing projects in the long term is hard, because they require a lot of compliance and management for grants and funding which is becoming more costly

Need to focus more on the impacts and needs associated with an aging population, while recent focus has been more on unsheltered homelessness and immigration

Need to develop more types and modes of senior housing, that provide a spectrum of services, from independent all the way through fully supported

DRCOG already provides some good resources and programs to support seniors

Would be great if DRCOG could play a role in deals, providing resources for development, particularly for TOD or seniors or housing that aligns with their focus areas

The costs associated with delivering services has increased, including insurance, licensures for different communities, tools, trucks, labor, etc.

Have worked on a pilot with DRCOG to help seniors with home modifications after a healthcare incident, also with support from healthcare systems and entities, which could gain more momentum potentially

DRCOG can convene and leverage and advocate to get local players to make concrete investments and commitments

DRCOG could provide guidance and advocacy, especially for communities that have historically been stubborn when it comes to affordable housing and help facilitate relationships and partnerships with nonprofits and developers

Would like to see how the barriers vary by subregion to understand amenability and capacity for housing development and/or specific challenges

What can we do to overcome the issue of collective and political will, as that has been an ongoing major issue

Would like to see an inventory of all land in the region zoned for residential currently and how many units that land could theoretically produce to understand current capacity from a zoning perspective

There is not enough funding for low AMI housing so we need to preserve existing deed-restricted and naturally occurring affordable housing, and how do we do that

Building more housing in general, even higher end housing, will take pressure off of older (outdated, usually small) homes that would otherwise be naturally occurring affordable but people with enough money are willing to pay high prices for them

Just because one community has better resources for writing and managing grants doesn't mean they deserve that funding any more than another community that doesn't have the resources or capacity, so we need a better model for distributing funding for housing equitably across the region (DRCOG could play a role).

Concern and frustration that communities are doing a lot of good work to create more flexibility and opportunity for housing development and aren't seeing results

Construction defects laws are a huge barrier

Would like to see an assessment or investigation as to why development isn't happening in some areas where those zoning changes have been made to support more housing

Local governments should be recognized and get credit for the efforts and achievements they accomplish to move the dial on housing opportunity because it's very frustrating to put in a ton of work and just continue to hear that communities aren't doing enough

Would like to see an analysis and acknowledgement of the disparities and variable conditions even within each subregion, because sometimes lumping these disparate conditions together leads to skewed data and outcomes

It's important to be strategic in planning, and a big driver in meeting these needs will be to be able to build where land is available

Tax policy at the state and federal level is also really important, because many households are in a situation where they've appreciated a lot of value on their house and may be ready to downsize but if they were to sell their house, after capital gains tax, they wouldn't be able to afford even a smaller house.

Construction defects is not only preventing new condo construction but also makes existing condos more expensive because of insurance, and sometimes those units would otherwise be naturally occurring affordable housing, so it would be nice to have a funding source to protect and preserve existing condos or have some kind of reinsurance fund (maybe Prop. 123)

Would like to see barriers nuances by subregions

A lot of people (e.g. families) want a townhome or single-family home product rather than a condo or other multifamily unit so we need to make sure we're also providing the kind of housing that people want that is affordable to existing residents

Would like to see the city and county makeup for each subregion to understand who is included in each.

Affordable housing deals are 3x more difficult to get done currently with fewer tax credit deals overall

Colorado has good resources for middle income housing but those funds are becoming more constrained

Many affordable housing advocates or developers don't think middle income housing is good enough and look down on it

Available resources need to be paired together more and more to fill the gap and are generally producing fewer units due to costs

There are banks that focus on low-end affordable housing but there is a gap in lending for middle income

A big challenge is social impact investing, where the return levels expected are in line with conventional financing and are not realistic

There isn't a lack of lending capacity in the region for affordable housing

A big challenge is finding gap funding with need for equity solutions rather than debt

The region needs a Think Tank with developers willing to acquire affordable housing properties that are about to expire and stack resources efficiently to compete with the market in those moments to preserve existing affordable housing

Nonstandard projects are important for providing a spectrum of housing but face timing challenges because people aren't as used to them and in that lag time partners can drop out

Bureaucracy and red tape with government orgs is a challenge

In terms of workforce, affordable housing development doesn't pay as well which is also a challenge

All housing supply production contributes to the solution, not just affordable

Most resources are focused on one product type, which limits diversity of outcome

It's challenging to truly build to meet demand in terms of income levels

DRCOG has and should continue to play a role in dismantling various biases and stigma around housing

Affordable projects generally need LIHTC and other local funding sources

Waiting for funding to come through makes it hard to jump on opportunities and move projects along

Need higher bond cap

Need a significantly bigger source of equity

Tides are changing with zoning to provide more flexibility and opportunity for housing projects, but there are still challenges and limitations

Municipalities and communities often don't want affordable housing along developing transportation corridors where they are visible

Not enough LIHTC to go around, it's very competitive and limited

Community opposition is a major barrier, but can be combatted by supportive residents organizing and showing up during the process

There is a false sense that affordable housing and open space objectives can't both be met and how strategic density is part of this

Housing needs to be close to amenities

It's hard to keep housing operations staff, partially because market-rate properties offer really competitive wages

There isn't enough funding for supportive services, which project investors often want to see too

Crime and mental health are an issue on some affordable housing properties, which adds more costs when security is needed because local police don't want to handle it

Have had some success in purchasing and preserving naturally occurring affordable housing, using LIHTC for rehab

DRCOG can help by coordinating with RTD to encourage collaboration with housing developers and authorities to allow for affordable housing near transit

Need guarantees from RTD that there will be good transit service to support housing development efforts/TOD

City managers and elected officials are scared of and get the brunt of community opposition so housing providers and developers need to do the best they can to minimize potential issues and provide backing and support to change the culture around housing

DRCOG can help by monitoring state legislation and advocating for policies that support housing and affordable housing specifically

Worry about what the effects of anti-eviction legislation may have on project feasibility as investors might not want to support projects if we don't have the ability to evict problem tenants

Denver region is not keeping up with affordable housing needs, especially for seniors

Waitlists for affordable senior housing is 1.5 years out and some others are even longer

At the rate we're building affordable housing and how long it takes for affordable housing projects specifically to go through permitting and development processes, we aren't going to be able to keep pace with needs

Many affordable housing units for seniors capped at 80% AMI are going to people at much lower income brackets, so they're still cost burdened

It's difficult to have all your ducks in a row in time to beat out competitors for acquisition, especially for affordable projects

You really need to be well versed in the tax credit system and process if you have a chance of getting it, so that's a hurdle on its own

Partners that specialize in one necessary part of the intended project don't necessarily have the knowledge for another critical part, e.g. LIHTC and supportive services for seniors or people with disabilities

The complexity of capital stacks, funding requirements, and other factors that contribute to how long the development process takes is a major barrier

Navigating the variety and difference in regulations across jurisdictions contribute to time and complexity for each project, e.g. parking requirements for senior housing are still really high even when most of those residents aren't driving

Services for seniors who are aging in place and alternatives to assisted living will be critical as the aging population grows

Finding and securing land for affordable projects, esp. senior housing, is challenging in terms of location, etc.

One limitation of LIHTC is that you have to have land secured before you can apply for the credits

Prop 123 is a little hard to understand who can and how to access funds

Grants are essential to maintaining staff and services for non-profit senior affordable housing, and need to have the capacity to go after and manage those grants

Education and shared knowledge around available funding sources, partners, etc. is really important

A housing summit at the state level or some kind of think tank for funding sources, partners, collaboration, and opportunities would be great

DRCOG's AAA services are an asset and could be better integrated with housing providers probably

DDRCOG can help advocate for funding, both for housing development and supportive services, operations and management, and other related programs

Housing is the foundation of healthcare

affordability and homelessness are a major and growing issue

"protect our neighborhoods" is modern-day discrimination and desire to keep out people and cultures that are different

Communities that are less welcoming and willing to play a part in the housing crisis and accommodate regional growth put more burden and pressure on those that are more welcoming and open to accommodating those realities

We need to have an honest conversation and examination in the development world about what the actual and realistic profit margins are because that always seems to be the bottom line issue while it seems like most developers are continuing to build and living pretty comfortable lives themselves

Utility costs, tap fees, etc. and finding capital are major challenges for housing development, especially for affordable

There are infrastructure challenges with infill and densification

Land availability and prices are a major challenge for keeping housing affordable and making Affordable housing projects feasible

Misunderstanding and bias about who qualifies for affordable housing is an issue and there doesn't seem to be a lot of political will to try to change that narrative and provide education

Need the housing stock to provide more opportunities for natural cycles, esp. for seniors to downsize

There is an issue with shrinking school enrollment but people also don't want to redevelop school sites

Metro Districts are complex and many are poorly managed, and are really just a band-aid for the gap left by TABOR

The high number of different utility service districts are an issue in artificially inflating utility costs and limiting growth potential

We need zoning that allows for more creativity in ownership, like smaller units, shared common spaces and outdoor areas, etc.

We need state-run insurance safety nets, similar to worker's comp to help developers

Need housing authorities to venture more into affordable homeownership, rather than mostly rental

Construction defects law scares a lot of people from ownership development

People are pretty resistant to projects and processes that aren't status-quo and require them to venture into unknown territory

There is an inherent challenge with the need for more state-level support and effort to help address housing needs and development and the priority of protecting local control

Deferred maintenance and backlog for much-needed infrastructure improvements are a huge impediment to growth and development, which is partially a product of TABOR

Key institutions with land provide a key partnership opportunity for housing, e.g. schools, churches, etc.

DRCOG should be a convener of various housing partners and entities, share best practices, and think about potential funding opportunities that could provide regional-level funding for a wide spectrum of housing needs, projects, and programs

DRCOG can learn from other MPOs

Appendix C – Phase 2 Member Governments Staff Feedback

The following are recorded comments from meeting discussions – both in-person (1 group) and virtual (3 groups).



